1	FOOD AND DRUG ADMINISTRATION
2	CENTER FOR DRUG EVALUATION AND RESEARCH
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6	BONE, REPRODUCTIVE, AND UROLOGIC DRUGS
7	ADVISORY COMMITTEE
8	(BRUDAC)
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11	Wednesday, October 30, 2019
12	8:15 a.m. to 3:55 p.m.
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17	FDA White Oak Campus
18	White Oak Conference Center
19	Building 31, The Great Room
20	10903 New Hampshire Avenue
21	Silver Spring, Maryland
22	

1	Meeting Roster
2	DESIGNATED FEDERAL OFFICER (Non-Voting)
3	Kalyani Bhatt, BS, MS
4	Division of Advisory Committee and Consultant
5	Management
6	Office of Executive Programs, CDER, FDA
7	
8	BONE, REPRODUCTIVE AND UROLOGIC DRUGS ADVISORY
9	COMMITTEE MEMBERS (Voting)
10	Douglas C. Bauer, MD
11	Professor of Medicine and Epidemiology &
12	Biostatistics
13	University of California, San Francisco
14	San Francisco, California
15	
16	Matthew T. Drake, MD, PhD
17	Associate Professor of Medicine
18	Chair, Metabolic Bone Disease Core Group
19	Division of Endocrinology
20	Mayo Clinic College of Medicine
21	Rochester, Minnesota
22	

1	<u>Vivian Lewis, MD</u>
2	(Chairperson)
3	Vice Provost for Faculty Development & Diversity
4	Professor, Obstetrics and Gynecology
5	University of Rochester
6	Rochester, New York
7	
8	Pamela Shaw, PhD
9	Associate Professor
10	Department of Biostatistics and Epidemiology
11	University of Pennsylvania School of Medicine
12	Philadelphia, Pennsylvania
13	
14	TEMPORARY MEMBERS (Voting)
15	Abbey Berenson MD, MMS, PhD
16	Director, Center for Interdisciplinary Research in
17	Women's Health
18	Professor, Department of Obstetrics/Gynecology and
19	Pediatrics
20	The University of Texas Medical Branch
21	Galveston, Texas
22	

1	Monica M. Christmas, MD, FACOG, NCMP
2	Assistant Professor
3	Department of Obstetrics and Gynecology
4	The University of Chicago
5	Chicago, Illinois
6	
7	Kathryn M. Curtis, PhD
8	Health Scientist
9	Women's Health and Fertility Branch
10	Division of Reproductive Health
11	Centers for Disease Control and Prevention
12	Atlanta, Georgia
13	
14	David L. Eisenberg, MD, MPH, FACOG
15	Associate Professor
16	Department of Obstetrics & Gynecology
17	Washington University School of Medicine in St.
18	Louis
19	St. Louis, Missouri
20	
21	
22	

1	Esther Eisenberg, MD, MPH
2	Director
3	Program for Reproductive Medicine and Infertility
4	Fertility and Infertility Branch
5	Eunice Kennedy Shriver National Institute of
6	Child Health and Human Development
7	National Institutes of Health
8	Bethesda, Maryland
9	
10	Carol Gagliardi, MD
11	Gynecology Consultant
12	Veterans Affairs New Jersey Health Care System
13	East Orange, New Jersey
14	
15	Sadia Haider, MD, MPH
16	Chief
17	Section of Family Planning and Contraceptive
18	Research
19	Associate Professor, Obstetrics and Gynecology
20	University of Chicago
21	Chicago, Illinois
22	

1	Sally Hunsberger, PhD
2	Mathematical Statistician
3	Division of Clinical Research
4	National Institute of Allergy and Infectious
5	Disease
6	National Institute of Health
7	Rockville, Maryland
8	
9	Virginia (Jennie) C. Leslie, MD
10	Community Associate Professor
11	Obstetrics and Gynecology
12	Virginia Garcia Memorial Health Center
13	Providence Health
14	Oregon Health and Science University
15	Portland, Oregon
16	
17	David J. Margolis MD, PhD
18	Professor, Dermatology
19	Professor, Epidemiology
20	University of Pennsylvania
21	Philadelphia, Pennsylvania
22	

Sabrina Miller
(Patient Representative)
Charlestown, Indiana
Thomas Ortel, MD, PhD
Chief, Division of Hematology
Professor of Medicine and Pathology
Duke University
Durham, North Carolina
ACTING INDUSTRY REPRESENTATIVE TO THE COMMITTEE
(Non-Voting)
Venkateswar Jarugula, PhD
(Acting Industry Representative)
Executive Director
Translation Medicine
Novartis Institutes for Biomedical Research
East Hanover, New Jersey

1	FDA PARTICIPANTS (Non-Voting)
2	Audrey Gassman, MD
3	Deputy Director
4	Division of Bone, Reproductive and Urologic
5	Products (DBRUP)
6	Office of Drug Evaluation III (ODE III)
7	Office of New Drugs (OND), CDER, FDA
8	
9	Jerry Willett, MD
10	Clinical Reproductive Team Lead
11	DBRUP, ODE III, OND, CDER, FDA
12	
13	Nneka McNeal Jackson, MD
14	Clinical Reviewer
15	DBRUP, ODE III, OND, CDER, FDA
16	
17	Laura Lee Johnson, PhD
18	Director, Division of Biometrics III
19	Office of Biostatistics
20	Office of Translational Sciences, CDER, FDA
21	
22	

1	Rita Ouellet-Hellstrom, PhD, MPH
2	Associate Director of Epidemiology
3	Division of Epidemiology II
4	OND, CDER, FDA
5	
6	
7	
8	
9	
10	
11	
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PROCEEDINGS

(8:15 a.m.)

Call to Order

Introduction of Committee

DR. LEWIS: Good morning, everyone. I would like to first remind everyone to please silence your cell phones, smartphones, or other devices if you haven't already done so. I would also like to identify the FDA press contact. She's standing right there, Amanda Turney.

My name is Vivian Lewis, and I'm the chair of the Bone, Reproductive, and Urologic Drugs
Advisory Committee. I will be chairing this meeting. I will now call today's Bone,
Reproductive, and Urologic Drugs Advisory Committee meeting to order. We'll start by going around the table and asking everyone to please introduce themselves and their affiliation. We'll start with the FDA to my left and go around the table.

DR. GASSMAN: Good morning. My name is Audrey Gassman. I'm the deputy director for the Division of Bone, Reproductive, and Urologic

Products in the Center for Drug Evaluation and 1 Research. 2 DR. OUELLET-HELLSTROM: My name is Rita 3 4 Ouellet-Hellstrom. I'm associate director of the Office of Epidemiology in OSE. 5 DR. WILLETT: I'm Jerry Willett. 6 clinical team leader in the Division of Bone, 7 Reproductive, and Urologic Products. I will be 8 presenting some background material. 9 Thank you. DR. McNEAL-JACKSON: Good morning. 10 My name is Nneka McNeal-Jackson, clinical reviewer in the 11 Division of Bone, Reproductive, and Urologic 12 Products. 13 DR. JOHNSON: Good morning. I'm Dr. Laura 14 Lee Johnson, director at the Division of 15 Biostatistics in the Office of Biostatistics III. 16 17 DR. BERENSON: Good morning. My name is 18 Abbey Berenson. I am professor of OB/GYN and 19 pediatrics and director of the Center for Women's Health Research at the University of Texas at 20 21 Galveston. 22 DR. CHRISTMAS: Monica Christmas from the

University of Chicago, assistant professor and 1 director of the menopause program. 2 DR. LESLIE: Dr. Virginia Leslie, OB/GYN in 3 4 Portland, Oregon, at the Oregon Health and Science University and at Virginia Garcia Memorial Health 5 Center. 6 DR. CURTIS: Good morning. I'm Kate Curtis. 7 I'm an epidemiologist in the Division of 8 Reproductive Health at CDC. 9 DR. E. EISENBERG: I'm Esther Eisenberg. 10 I'm the director of reproductive medicine and 11 fertility in the fertility and infertility branch 12 of NICHD. 13 DR. DRAKE: Hell. My name is Matthew Drake. 14 I'm an endocrinologist at the Mayo Clinic in 15 Rochester, Minnesota. 16 MS. BHATT: Good morning. I'm Kalyani 17 18 Bhatt. I'm the designated federal officer for the 19 advisory committee. DR. BAUER: Good morning. Doug Bauer. I'm 20 21 professor of medicine, epidemiology, and 22 biostatistics from University of California, San

Francisco. 1 DR. SHAW: Hello. I'm Pamela Shaw. 2 Ι'm associate professor of biostatistics at University 3 4 of Pennsylvania. MS. MILLER: Good morning. I'm Sabrina 5 Miller. I'm the patient representative out of the 6 7 Louisville, Kentucky area. Thank you. DR. HUNSBERGER: I'm Sally Hunsberger. I'm 8 from the biostatistics research branch at NIAD, 9 NIH. 10 DR. MARGOLIS: Good morning. I'm David 11 I'm a professor of epidemiology and a 12 Margolis. professor of dermatology at the University of 13 Pennsylvania. 14 15 DR. D. EISENBERG: Good morning. I'm David Eisenberg. I'm an associate professor in the 16 Department of Obstetrics and Gynecology at 17 18 Washington University in St. Louis. DR. GAGLIARDI: Good morning. I'm Carol 19 Gagliardi. I'm a GYN consultant at the Veterans 20 21 Administration in New Jersey. 22 DR. HAIDER: Good morning. I'm Sadia

Haider. I'm an associate professor of obstetrics and gynecology at the University of Chicago and the division director of family planning.

DR. ORTEL: Good morning. I'm Tom Ortel.

I'm professor of medicine and pathology at Duke.

I'm chief of hematology and have a special interest in thrombosis.

DR. JARUGULA: Good morning. I'm Venkat Jarugula. I'm the industry representative on the committee, and I'm from Novartis Pharmaceuticals. I'm a clinical pharmacologist. Thank you.

DR. LEWIS: Thank you.

today, there are often a variety of opinions, some of which are quite strongly held. Our goal is that today's meeting will be a fair and open forum for discussion of these issues and that individuals can express their views without interruption. Thus, as a gentle reminder, individuals will be allowed to speak into the record only if recognized by the chair. We look forward to a productive meeting.

In the spirit of the Federal Advisory

Committee Act and the Government in the Sunshine Act, we ask that the advisory committee members take care that their conversations about the topic at hand take place only in the open forum of the meeting. We're aware that members of the media are anxious to speak with FDA about these proceedings, however, FDA will refrain from discussing the details of the meeting with the media until its conclusion. Also, the committee is reminded to please refrain from discussing the meeting topic during the break or lunch. Thank you.

I'll now ask Kalyani Bhatt to read the Conflict of Interest Statement.

Conflict of Interest Statement

MS. BHATT: The Food and Drug Administration is convening today's meeting of the Bone,
Reproductive, and Urologic Drugs Advisory Committee under the authority of the Federal Advisory
Committee Act, FACA, of 1972. With the exception of the industry representative, all members and temporary voting members of the committee are special government employees or regular federal

employees from other agencies and our subject to federal conflict of interest laws and regulations.

The following information on the status of this committee's compliance with federal ethics and conflict of interest laws, covered by but not limited to those found at 18 U.S.C.

Section 208, is being provided to participants in today's meeting and to the public. FDA has determined that members and temporary voting members of this committee are in compliance with federal ethics and conflict of interest laws.

Under 18 U.S.C. Section 208, Congress has authorized FDA to grant waivers to special government employees and regular federal employees who have potential financial conflict when it is determined that the agency's need for a special government employee's services outweighs his or her potential financial conflict of interest, or when the interest of a regular federal employee is not so substantial as to be deemed likely to affect the integrity of the services which the government may expect from the employee.

meeting, members and temporary voting members of this committee have been screened for potential financial conflict of interest of their own as well as those imputed to them, including those of their spouses or minor children, and, for purposes of 18 U.S.C. Section 208, their employers. These interests may include investments; consulting; expert witness testimony; contracts, grants, CRADAs; teaching, speaking, writing; patents and royalties; and primary employment.

Today's agenda involves discussion of new drug application NDA 204017, transdermal systems, submitted by Agile Therapeutics, for the prevention of pregnancy in women of reproductive potential.

This is a particular matters meeting during which specific matters related to Agile Therapeutics' NDA will be discussed.

Based on the agenda for today's meeting and all financial interests reported by the committee members and temporary voting members, a conflict of interest waiver has been issued in accordance with

18 U.S.C. Section 208 (b)(3) to Dr. David
Eisenberg. Dr. Eisenberg's waiver addresses his
consulting with the competing firm. He receives \$0
to \$2,000 annually for this agreement.

The waiver also addresses his employer's contract for a study with a competing firm for which the employer receives between \$100,000 and 150,000 annually in funding. The waiver allows Dr. Eisenberg to participate fully in today's deliberations.

described in the waiver documents, which are posted on the FDA website. Copies of the waivers may also be obtained by submitting a written request to the agency's Freedom of Information division, 5630 Fishers Lane, Room 1035, Rockville, Maryland, 20857, or requests can be sent via fax to 301-827-9267.

To ensure transparency, we encourage all standing committee members and temporary voting members to disclose any public statements that they have made concerning the product at issue. With

respect to FDA's invited industry representative, we'd like to disclose that Dr. Jarugula is participating in this meeting as a nonvoting industry representative, acting on behalf of regulated industry.

Dr. Jarugula's role at this meeting is to represent industry in general and not any particular company. Dr. Jarugula's employed by Novartis Institutes for Biomedical Research.

We'd like to remind members and temporary voting members that if the discussion involves any other products or firms not already on the agenda for which an FDA participant has a personal or imputed financial interest, the participants need to exclude themselves from such involvement, and their exclusion will be noted for the record. FDA encourages all participants to advise the committee of any financial relationship that they may have with the firm at issue. Thank you.

DR. LEWIS: Thank you.

I'd now like to proceed with the FDA opening remarks from Dr. Gassman.

FDA Opening Remarks - Audrey Gassman

DR. GASSMAN: Good morning. I'd like to welcome everyone to our FDA advisory committee meeting on AG200-15. The purpose of today's meeting is the division is seeking advisory committee input on the acceptability of the effectiveness and safety profile of AG200-15 and their assessment of the benefit-risk.

Briefly, AG200-15 is a matrix transdermal system containing levonorgestrel and ethinyl estradiol. It delivers 120 micrograms of levonorgestrel and 30 micrograms of ethinyl estradiol daily. The dosing regimen is one transdermal system to be worn for 7 days 3 three consecutive weeks, followed by one transdermal free week, and the transdermal system may be applied to the abdomen, buttock, or upper torso. The proposed indication is prevention of pregnancy in females of reproductive potential, and the indication includes a limitation of use statement related to body mass index and weight.

Since the first combined hormonal

contraceptive was approved in 1960, the priority has been to develop lower hormonal dose formulations and more convenient dosing regimens and dosage forms. However, effectiveness of the combined hormonal contraceptive to prevent pregnancy must outweigh the safety risks for approval.

In January of 2007, we held an advisory committee to discuss topics on development, including study design and methods for hormonal contraceptive trials and assessment of the benefit-risk for hormonal contraceptives. We received extensive recommendations during the 2007 advisory committee on the benefit-risks. I'm just going to cover a few.

The committee recommended to allow flexibility in Pearl indices, point estimates, and upper bound of the confidence intervals for new applications. However, during that time, I will mention that they were talking about mean Pearl indices in the 1 to 2 range. They also recommended that we allow a variety of effective and safe

products, and that we consider active-controlled trial designs.

At the 2007 meeting, there were also some concerns raised related to active-controlled trials, including permitting comparison to another hormonal contraceptive product could lead to a progressive widening of acceptable efficacy values, otherwise known as "creep" unless decipherable results. Also, there was some concern raised about the feasibility of conducting active-controlled trials, as this could be a barrier to the introduction of new agents.

Now we're 12 years later, and I'm going to mention some of the recommendations that we provide for combined hormonal contraceptive trials. We evaluate the benefit and risk of each combined hormonal contraceptive product. We encourage inclusion of adolescents, women of higher body mass indices, underrepresented minorities, and other subpopulations.

We changed our recommendation on on-treatment pregnancy to limit it to those in

which the conception occurred during the treatment cycle. We recommend standardized data collection of bleeding and spotting data, and we continue to recommend open-label, single-arm trials of at least a year in duration as the basis of our effectiveness and safety determination.

More broadly, for combined hormonal contraceptives as a class, the division reviews information, including but not limited to, pregnancy rates using different methodologies, adverse events, including those of special interest for combined hormonal contraceptive, and tolerability and usability data.

The division assesses combined hormonal contraceptive effectiveness using the Pearl indices. This is our primary efficacy endpoint, and it's defined as the number of pregnancies per 100 women-years of use. Combined hormonal contraceptive effectiveness is also defined by the upper bound of the 95 percent confidence interval of the Pearl indices.

The division selected a criteria of 5, and

this is based on pooled national survey data, historic combined hormonal contraceptive trial data, and also the need to find a favorable benefit-risk for these products. I also briefly want to mention unmet medical need. The FDA defines unmet medical need as a condition whose treatment or diagnosis is not addressed by adequately available therapy.

Now, I want to turn to the division's thinking on AG200-15. We do see benefits in reducing unintended pregnancy, as that presents a significant public health problem. From a pharmacokinetic standpoint, AG200 delivers a lower dose of ethinyl estradiol as compared to the currently approved transdermal contraceptive product. Another transdermal contraceptive product could provide an additional alternative to women seeking a noninvasive method of contraception.

AG200-15 reduces the risk of pregnancy compared to women who do not use contraception.

I want to point out some of the division's considerations regarding AG200-15. It does not

meet the FDA's regulatory definition of an unmet need. It does not represent a low-dose product, given the availability of products that are in the 10 to 20 microgram ethinyl estradiol range or currently on the market.

AG200-15 does not convey safety advantage over other types of combined hormonal contraceptives. We believe that the Pearl indices raise effectiveness concerns. We believe that the VTE incidence rate, derived from the clinical trial, raises a safety concern, and we also have concerns that the tolerability, the cycle control, raises clinical use concerns. We are seeking input from this advisory committee before reaching a final decision on the approvability of this product.

Now, I'd like to briefly review the discussion and voting questions. Discussion question 1 is to discuss the effectiveness of AG200-15, including your interpretation of the efficacy results from Study 23 as they relate to study design and enrolled patient population, and

your interpretation of the subgroup analyses by body mass index, weight, race, and ethnicity.

The second discussion question is to discuss the safety profile of AG200-15, including the interpretation of the venous thromboembolism safety signal and your interpretation of the product tolerability data.

Finally, the voting question; we'd like you to vote on whether the benefits of AG200-15 outweigh its risks and support approval for the prevention of pregnancy. If you vote yes on this question, we'd like panel members to explain the rationale for their vote and address the following: whether this product should be approved for use in the general population or a narrower patient population, and how this product should be used within the context of available contraceptive therapies. If you vote no on this question, we'd like you to explain the rationale for your vote and provide any recommendations you have. Thank you, and I'd like to turn this back to Dr. Lewis.

DR. LEWIS: Thank you, Dr. Gassman.

Before we get started with sponsor's presentation, I would like to announce that we have one panel member who had to cancel due to an emergency. That is Dr. Michele Orza, our acting consumer representative. She's not able to attend today's meeting.

At this point, we'll be proceeding with Agile Therapeutics' presentation. Both the Food and Drug Administration and the public believe in a transparent process for information gathering and decision making. To ensure such transparency at the advisory committee meeting, FDA believes it is important to understand the context of any individual's presentation.

For this reason, FDA encourages all participants, including the sponsor's non-employee presenters, to advise the committee of any financial relationships they may have with the firm at issue, including consulting fees, travel expenses, honoraria, and interest in the sponsor, such as equity interest and those based upon the outcome of the meeting.

Likewise, FDA encourages you at the beginning of your presentation to advise the committee if you do not have any such financial relationships. If you choose not to address this issue of financial relationships at the beginning of the presentation, it will not preclude you from speaking.

We will now proceed with presentations from Agile Therapeutics. Thank you.

Applicant Presentation - Geoffrey Gilmore

MR. GILMORE: Good morning. My name is Jeff Gilmore, and I'm a senior vice president at Agile Therapeutics. We are pleased to be here today to present the data supporting a positive benefit-risk profile for AG200-15, an important new contraceptive option for women. We will refer to AG200-15 as the Agile Patch for the remainder of this presentation.

Despite the many contraceptives available today, women need more options to fit their individual lifestyles and evolving needs. We agree with FDA that unintended pregnancy is a significant

public health concern and that another transdermal patch could provide women with a new noninvasive contraceptive option.

Data show that many women want a contraceptive patch, but the only choice available today is Xulane, the generic of Ortho Evra, a transdermal method that delivers approximately 56 micrograms of ethinyl estradiol, a high dose of estrogen. Having a contraceptive patch that delivers a significantly lower dose would be a benefit to women who are seeking this option. Today's advisory committee meeting will focus on the approvability of the Agile Patch as that new option.

Agile and FDA have discussed many topics in our respective briefing books. Before we begin, I would like to review four key issues. One, there are varying definitions of low-dose estrogen with respect to CHCs. The Agile Patch delivers approximately 30 micrograms of ethinyl estradiol daily, significantly less than the 56 micrograms delivered daily by Xulane.

Two, the FDA considers an unmet need in terms of serious conditions. In contraception, however, needs are defined by gaps in and satisfaction with available options such as an alternative to a patch delivering a high dose of estrogen.

Three, FDA suggests that Study 23 had a prespecified success criterion based on the Perl index, the regulatory standard for evaluating efficacy. As is typical in contraceptive trials, Study 23 was not designed to meet a specific criterion; it was a descriptive study designed to estimate the Pearl index for the Agile Patch, with a tight confidence interval. We achieved that goal.

Four, significantly, FDA concludes that the upper bound of the 95 percent confidence interval of the Pearl index should be less than or equal to 5. This limit is based on historical contraceptive studies with populations and designs known to yield low Pearl indices, and thus have limited utility as a basis for evaluating more contemporary trials

like Study 23. We will provide more detail on 1 these topics in our presentation today. 2 Now, I will provide an overview of the Agile 3 4 Patch in our clinical development program. Agile Patch is a combination hormonal 5 contraceptive, or CHC, that delivers 6 levonorgestrel, or LNG, and ethinyl estradiol, or 7 EE, through a multilayered, transdermal system. 8 The active ingredients LNG and EE, are 9 contained in a small active matrix that is located 10 at the center of the patch and covered by a 11 peripheral adhesive system. These active 12 ingredients are well known contraceptive hormones 13 with decades of widespread use and 14 well-characterized safety profiles. The Agile 15 Patch is designed to deliver approximately 16 30 micrograms of EE and 120 micrograms of LNG 17 18 daily. The patch is applied and changed weekly for 19 3 consecutive weeks, followed by a fourth week of no patch. 20 21 The Agile Patch has been extensively studied

The phase 1 and 2 PK

in a robust clinical program.

22

studies included our definitive PK trial, an anatomic site study, an external condition study, and a PK/PD study. We conducted a head-to-head adhesion study against the Xulane patch.

Our phase 3 program consisted of three clinical trials, Studies 12, 13, and 23. In Studies 12 and 13, which were included in our original NDA submission, the Agile Patch showed similar efficacy and safety to two approved oral contraceptive comparators. FDA questioned the efficacy results because of study execution issues that limited conclusions and confidence in the results. The data, however, showed that the efficacy of the Agile Patch was similar to an oral CHC comparator.

Study 23 was designed with extensive FDA input and was intended to provide a more precise Pearl index estimate, with a tighter confidence interval from which firm conclusions could be drawn. We will present full safety and efficacy data from Study 23 this morning, but it's important to point out, Study 23 showed differential efficacy

in non-obese women and women with obesity.

Non-obese women had a Pearl index of 4.34, while women with obesity had a Pearl index of 8.64, with the Perl index increasing along with BMI.

Consistent with known risk factors, the VTEs in Study 23 occurred only in women with obesity. No VTEs occurred in non-obese women.

Based on these data, we propose the standard indication to prevent pregnancy. Unlike other contraceptive labels, we also propose the limitation of use that reflects reduced efficacy in women with obesity. Labeling would further clarify efficacy in a table showing Pearl indices by BMI.

The question before you today raises a possibility that the product could be approved in the general population of women or in a narrower population. For instance, an indication restricting use to non-obese women, as shown with this additional language, could also reflect our data. We look forward to the committee's input on this today.

Turning now to today's agenda, Dr. David

Portman, an OB/GYN who has extensively studied the design of contraceptive trials and is a thought leader on the evolution of Pearl indices, will provide an overview of the clinical trial environment and the need women have for additional contraceptive options.

Patch trial design and the efficacy and safety results. Dr. Portman will then return to offer his clinical perspective on the data, as well as provide a benefit-risk assessment on the Agile Patch. We have additional experts with us today to answer any questions that may arise. All external experts have been reimbursed for their time and expenses.

I will now turn the presentation over to $\mbox{\rm Dr. Portman.}$ Thank you.

Applicant Presentation - David Portman

DR. PORTMAN: Good morning. My name is

David Portman, and I'm a board certified

obstetrician/gynecologist. Over the course of my

career, I've been a practicing physician, clinical

researcher, and an adjunct instructor of OB/GYN at the Ohio State University. Today I'm a CEO of a company investigating therapies to treat women's advanced breast cancer.

Previously, I was a principal investigator for the Agile Patch development program, as well as for many other contraceptive trials over the last two decades, informing my experience as a reproductive health professional and contraceptive researcher.

In fact, along with my fellow researcher, the late Dr. James Trussell of Princeton

University, I co-authored a paper on a trend we described as the "Creeping Pearl." The paper explored why the rate of contraceptive failure, known as the Pearl Index, has increased in clinical trials of combined hormonal contraceptive pills over the last several decades.

I'm here today to reflect on that assessment and help set the stage for the discussion you'll be having on the Agile Patch. First, I'll discuss needs women and their healthcare providers have

when exploring contraceptive options. As you'll see, options that avoid a daily pill without requiring a long-acting method are limited; and second, I'll review the evolving environment for the contraceptive clinical trials.

Nearly all U.S. women will use contraception at some point in their lifetime, and the selection of a method is a preference-sensitive decision.

Each woman will weigh various factors that are important to her when making an individual choice.

These factors include effectiveness, dose, desire or not for hormonal methods, delivery route and level of invasiveness, and frequency of administration.

Certainly, no single method is right for all women. Varying preferences and tolerability issues lead to different contraceptive choices. This is true not only from one person to another, but even within an individual woman's reproductive years. A woman may stay with a method for longer and is more likely to be consistent with it if it's a method of her choosing and fits her lifestyle.

Let's take a look now at the current contraceptive options, which align along a spectrum and are tiered based on effectiveness. The most effective options, tier 1, include permanent and semi-permanent methods requiring invasive procedures and products such as sterilization and IUDs.

Tier 2 include hormonal methods that mostly rely heavily on user compliance, and tier 3 include barrier and non-hormonal methods that require use during each episode of sexual activity, and are, thus, very prone to user failure. Without any contraception, the annual rate of pregnancy is 85 percent.

Let's focus in on the combination hormonal contraceptive options since that's the topic for today's discussion. Combined hormonal contraception contains both a progestin and an estrogen component. A commonly used combination is levonorgestrel and ethinyl estradiol, each of which has been extensively utilized for decades.

It's the progestin component that prevents

pregnancy primarily by preventing ovulation, and the progestins used in CHCs have differing pharmacologic characteristics and tolerability issues, such as mood changes, weight gain, and acne. Estrogen is largely added for cycle control and to optimize the bleeding profile.

Today, most pills have 35 micrograms or less of estrogen. This dose attempts to minimize side effects such as breast tenderness, headache, and nausea, and improve the overall safety profile.

Doctors seldom prescribe contraceptives containing 50 micrograms of estrogen per day, and consistent with this trend, here are some of the available daily oral CHCs containing 35 micrograms or less of estrogens that have been approved since 2001.

Having this selection of OCs with various estrogen and progestin doses affords women the opportunity to switch between a variety of combinations and find the one that ultimately works best for her.

Here are the three, non-daily combined hormonal options, the once weekly high-dose patch, delivering approximately 56 micrograms of estrogen

per day; a monthly single-use vaginal ring; and a monthly reusable vaginal ring with a year of use. As you can see, lower dose options that avoid a daily pill without requiring a long-acting method are limited. Even with the wide variety of oral contraceptives available, as you'll see here, women are interested in non-oral and non-daily methods.

In 2002, when the Ortho Evra patch came on the market, new prescriptions were initially strong, accounting for more than 1 out of every 10 CHC prescriptions in the U.S. at its peak. In 2005, after reports of serious venous thromboembolic events and data confirming that the Ortho Evra patch's exposure level of estrogen was approximately 60 percent higher than a 35-microgram pill, use fell dramatically. My use and my patient's interest dropped off significantly in light of this news as well.

As the drop in Ortho Evra prescribing was taking place, the intravaginal monthly contraceptive NuvaRing became more popular, but use of this intravaginal method never reached the peak

of the patch, confirming a gap in available non-daily methods. The high-dose Ortho Evra patch remains available as the generic Xulane, and yet only 2 percent of women using contraception still choose it.

However, there are advantages to transdermal delivery. This method provides a controlled release over time that offers the potential to reduce the incidence or severity of side effects.

Transdermal delivery also avoids reduced bioavailability seen with oral drug administration. It may help women who have difficulty or avoid taking oral medications, and a transdermal method has the potential to reduce the daily pill-taking burden some women associate with OCs. In fact, in a multinational questionnaire, 49 percent of contraception users reported preference of a non-daily method and 52 percent were frustrated with taking a pill daily.

Moving now to the evolving clinical trial landscape, in clinical trials, the Pearl index is the most common regulatory endpoint for

contraceptive efficacy. The Pearl index, defined as the number of on-treatment pregnancies, multiplied times 13 cycles, divided by the number of on-therapy cycles times 100, provides an estimate of the number of pregnancies per 100 women-years of product use; and the number of cycles in the denominator directly impacts the Pearl index, resulting with the 95 percent confidence interval. Adding more patients or more cycles may not affect the point estimate but would drive down the upper bound.

As such, the Pearl index calculation is highly sensitive to study design, duration, and population factors, and certain factors used in historical CHC trials are ones known to yield low Pearl indices, including enrolling women in European trial sites, restricting enrollment based on BMI or weight, recruiting more affluent educated women, not requiring women to anticipate or record sexual activity, nor accounting for cycles without sexual activity and efficacy analyses. These studies produced results that were not

generalizable to U.S. women using contraception, and as a result, there's been historically a wide gap between clinical trial efficacy and actual use effectiveness.

As drug developers have begun to update enrollment criteria and analysis methods, the Pearl indices from contemporary CHC trials have been rising, which was the concept Dr. Trussell and I termed as the "Creeping Pearl." Contemporary CHC trials include multiple factors known to increase Pearl indices that include limiting enrollment to women living in the U.S., fewer to no restrictions on body weight or BMI; documenting and removing sexually inactive cycles; and more frequent pregnancy testing with more sensitive tests.

The result has been more inclusive and representative study populations, and a Creeping Pearl more reflective of actual use effectiveness. In fact, the identical contraceptives initial Pearl index from its own registration trial often increases when it's used as a comparator arm in trials conducted more recently.

Here are three examples of this phenomenon with Loestrin, Levlite, and Nordette. Just looking at Levlite, for example, it had an initial Pearl index upon its approval in 1998 of 0.29 based on a European study, and then demonstrated a Pearl index of 3.75 when it was used as a comparator in a later U.S. more inclusive study.

Clearly, this pill is not 13 times less effective now than it was in the late '90s. The increase simply reflects a different population and study design factors. Of note, this increase occurred along with a backdrop of rapidly rising rates of obesity in America that, unfortunately, continues today, which is why women with obesity are such an important population to consider and include in CHC trials, and FDA has encouraged sponsors to study women with obesity prospectively.

A meta analysis performed by the FDA looking at individual patient data from 7 combination oral contraceptive trials demonstrated that, overall, there was a 44 percent increased risk of pregnancy for women with obesity compared to non-obese women.

Keep in mind that the numbers in the third column are hazard ratios and not Pearl indices.

Let me point you to the desogestrel/EE study because it is one of the few that included no restriction on BMI and had the highest percentage of obese women in this analysis. The risk of pregnancy was more than 2 and a half times greater for women with obesity compared to women without, and in the Ortho Evra patch, a nearly 9-fold greater risk of pregnancy was observed.

When combining oral contraception and Ortho
Evra patch data, the overall hazard ratio for
pregnancy on CHCs and obese women is 65 percent
higher than a normal weight cohort. When including
a higher proportion of these women in a prospective
trial, the Pearl index will certainly increase.

In 2007, the BRUDAC provided FDA with its recommendations on clinical trial design, assessing the acceptability of risk and benefits and the role and impact of labeling. The panel delivered clear recommendations, including to change entry criteria to reflect real-world prescribing, even if it

results in rising Pearl indices; conduct studies with an active comparator; modify trial designs to provide results that reflect effectiveness in the real world; and avoid arbitrary limits for upper bound of the 95 percent confidence interval in order to bring the widest range of new contraceptive options to market and ensure that all relevant information be provided to the prescriber, including data on particular subgroups.

The FDA's 2019 draft guidance on contraceptive trials accepts most of these recommendations listed here, but note, single-arm studies are sufficient. You'll remember that in 2007, the BRUDAC also recommends that the FDA avoid arbitrary limits for the upper bound of the 95 percent confidence interval be Pearl index. The FDA guidance doesn't specifically set a limit but expresses discomfort with upper bounds above 5 for CHCs based on historic trials falling below that upper bound.

On the one hand, FDA acknowledges that these updated population and design factors, particularly

the inclusion of obese women, may yield higher

Pearl indices. On the other hand, FDA notes that

it's never approved a CHC with an upper bound of

the confidence interval greater than 5.

These two competing forces are across purposes. We can either have narrow historical studies that generate artificially low pearls, or we can have inclusive, contemporary trials reflective of and generalizable to the current U.S. population. We can't have both. The diverse population of U.S. women need a range of contraceptive options as diverse as they are.

Women and their physicians also need accurate, generalizable information generated from prospective data and labels that fully inform them of risks and benefits.

Keep in mind that the most effective contraception ultimately is the one that best fits with a woman's lifestyle and with an acceptable side effect and risk profile, the right dose in combination for her, and preferred route of administration. What is currently needed is a

non-daily, transdermal option that does not deliver a high dose of estrogen and contains a suitable and different progestin component than what is currently available.

Dr. Beth Garner will now present the Agile Patch study results. Thank you.

Applicant Presentation - Elizabeth Garner

DR. GARNER: Good morning. My name is
Elizabeth Onyemelukwe Garner. I served as Agile's
chief medical officer from January 2014 through
July of this year, and continue to consult
on the clinical development and regulatory review
of the Agile Patch.

I'm an obstetrician gynecologist and began my career practicing at Brigham and Women's

Hospital and Dana-Farber Cancer, and as an assistant professor at Harvard Medical School.

I've devoted my entire career to women's health, and I'm excited at the possibility of bringing the new option to women who are interested in transdermal contraception.

Today, I'll present the PK and adhesion

profiles for the Agile Patch, a brief overview of the initial phase 3 Studies 12 and 13, and the design and results of Study 23, which forms the basis of the efficacy and safety of the Agile Patch. I will also provide a high-level outline of our postmarketing plans.

The data we generated support that the Agile Patch feels a need and available contraceptive options, and that its labeling can provide women and prescribers with generalizable data to make informed decisions. Let's talk about the hormone delivery of the Agile Patch.

We evaluated the hormone delivery of the Agile Patch in Study 14, confirming the Agile Patch profile with regard to daily hormone delivery.

First, we found that the Agile Patch delivers contraceptive levels of LNG. According to the literature, the estimated threshold level of LNG for contraceptive efficacy is in the range of 300 to 400 picograms per mL.

This shows mean cycle 2 and 3 LNG concentration in 33 subjects. Mean levels of LNG

were above the estimated threshold for contraceptive effectiveness throughout the week of patch wear. Study 14 also confirmed that the Agile Patch delivers daily exposure of approximately 30 micrograms of ethanol estradiol consistent with lower dose CHCs. In CHC products, estrogen helps to reduce breakthrough bleeding and support cycle regularity.

This figure demonstrates the delivery of EE over the 7-day wear period for the Agile Patch compared to an oral CHC, Ortho-Cyclen. As expected, based on the delivery route and dosing schedule, the pharmacokinetic profiles of the Agile Patch and the oral CHC follow distinctly different patterns.

Using these same data for the Agile Patch, we've now plotted the delivery of EE over one week with the Ortho Evra patch. Though not a direct head-to-head comparison, mean levels of EE with the Agile Patch are approximately half of those of the mean EE levels with the Ortho Evra patch, which delivers approximately 56 micrograms per day.

In order to deliver adequate hormone levels, it is imperative that a contraceptive patch adhere to the user for the entire 7-day dosing period, so we evaluated the in vivo adhesion of the Agile Patch in two phase 1 studies and in Study 23, all of which supported acceptable in vivo adhesion.

Study 16 was part of the original NDA and showed at least 91 percent of women experienced excellent adhesion under a range of external conditions, including hot tub, cold pool, treadmill, and sauna. In Study 25, conducted earlier this year, the in Vivo adhesion of the Agile Patch was shown to be noninferior to that of the Xulane patch.

In Study 23, we measured at-home patch use over 13 cycles. Adhesion improved over the first 3 to 4 months of use, and rates of detachments decreased over time. This, of course, is not surprising, as a learning curve is common when individuals are using new products, including CHCs.

Now, let's turn to our phase 3 trials.

Studies 12 and 13 were the first two phase 3 trials

of the Agile Patch. Both included a comparator arm of an approved LNG EE oral contraceptive and showed that the Agile Patch performed similarly to two approved CHCs. Importantly, the Pearl index in each trial of the OC arm is well above 5, showing that any study of an OC in this type of population is likely to have a Pearl index above 5.

Study 12 was designed as a 13-cycle efficacy study and yielded comparable Pearl indices at 6 months of 7.5 for the Agile Patch versus 6.67 for the approved oral contraceptive Lessina. Study 13 was designed as a 6-month safety study and yielded comparable Pearl indices of 8.19 for the Agile Patch versus 6.8 for the approved oral contraceptive, Levora.

Due to concerns regarding Studies 12 and 13, FDA required a new phase 3 study to generate a more precise estimate for the Pearl index of the Agile Patch, and this brings us to Study 23, a first of its kind phase 3 trial that forms the basis for the efficacy assessment of the Agile Patch. We worked very closely with FDA on the design of Study 23,

and this study was a single-arm, open-label, 13-cycle, multicenter study of the efficacy, safety, and tolerability of the Agile Patch.

The study consisted of an initial screening visit, followed by a run-in visit, and subsequent run-in period during which women were required to comply with daily use of an electronic diary.

Women who successfully completed the run-in were enrolled for a treatment period of one year or 13 28-day cycles. Each participant was scheduled for 8 in-person clinic visits and 6 telephone visits.

Study 23 also featured rigorous pregnancy testing. Urine pregnancy testing was performed during each clinic visit, and we also provided women with home pregnancy tests. Serum pregnancy testing was done for all women at study completion or at early discontinuation. Clinic visits also included assessments for adverse events including bleeding AEs.

Participants use e-diaries to enter daily information on patch adhesion, patch application site irritation or itching, and any vaginal

bleeding or spotting. E-diaries also captured weekly information on patch change and removal day, patch application site, sexual activity, and use of backup contraception.

With the focus on study execution, we

incorporated
methods to maximize retention and to decrease the
discontinuation of women in the study. If a woman
missed a scheduled appointment or a study phone
call, she was to be contacted within 24 hours to
reschedule as soon as possible. If there was no
response after repeated attempts, she was
considered lost to follow-up.

When women discontinued for reasons other than lost to follow-up, we arranged an end-of-study visit where we confirmed pregnancy status with urine and serum hCG testing, performed physical and gynecological examinations, and conducted routine laboratory evaluations.

I would like to now discuss the efficacy assessment of the Agile Patch. As is the standard for all contraceptive trials, the primary efficacy

endpoint was the Pearl index in women who were 35 years of age or younger. The sample size was calculated based on a projected Pearl index of 3.5 and an upper bound of the 95 percent confidence interval no greater than 5.

The agency's briefing books suggests that this was a prespecified success criteria and that is incorrect. Contraceptive trial protocols include assumptions about efficacy for purposes of sample size calculations, but those assumptions are not intended to be tested as hypotheses. There's no pass/fail for the primary endpoint. Rather, contraceptive studies provide estimates of efficacy.

Setting a sample size based on 3.5 and 5
seemed reasonable in 2014, based on recent
approvals, and it also seemed necessary based on
FDA stated discomfort with upper bounds greater
than 5. And as you'll see when I present the study
results, we did not accurately predict the
magnitude of impact the differences in the enrolled
population and design elements would have on

Agile's results compared to historical trials.

Based on FDA's feedback, Study 23 was a contemporary inclusive trial designed to provide efficacy data that are generalizable to the population of women in the U.S. who use contraception. The FDA's recommendations to us are now included in the agency's 2019 draft guidance.

In particular, Study 23 enrolled only U.S. patients with broad demographic diversity, had no restrictions for BMI or weight, enrolled Women required to anticipate sexual activity at least once per month, creating an enriched population at high risk for pregnancy. Study 23 excluded sexually inactive cycles from the efficacy analysis, and these are some of the critical factors that can affect the Pearl index. Study 23 did not include a comparator, as Studies 12 and 13 had already been completed and showed similar efficacy to oral contraceptives.

To help place the contemporary design of Study 23 in context with historical CHCs, here's a display with trial design factors for Annovera, a

vaginal ring, a representative sampling of recently approved oral CHCs, and Ortho Evra, the only approved patch. What is clear from this analysis is that Study 23 is the only study that integrated the key study design factors that can affect the Pearl index, creating a unique trial.

In addition, it's important to go beyond inclusion and exclusion criteria to see who really enrolled. For example, if we look at Quartette, the most recently approved oral CHC, even though the enrollment criteria didn't restrict BMI, 28.6 percent of women were obese compared to 35.3 percent in the Agile Patch study. In addition, the Quartette trial enrolled patients without confirming anticipated sexual activity and did not track sexual activity, and these differences can be expected to have an impact on the data.

Let's move on to the Study 23 results starting with demographics. Study 23's demographics were representative of U.S. women seeking a combined hormonal contraceptive.

Overall, a substantial proportion, 24 percent of

women were black or African American and about two thirds were white. Twenty percent were Hispanic or Latina, and these racial and ethnic demographics are generally representative of the U.S. population.

Without any restrictions on weight or BMI, the distribution of these factors was reflective of women in the U.S.. The mean weight was 167.7 pounds and the mean BMI was 28.3. Sixty-five percent of the population studied was non-obese and approximately 35 percent were women with obesity. Ten percent were in a category of very obese and 8 percent were in a category of extremely obese.

Based on publicly available information and FDA reviews, this population represents the highest proportions of women in the categories of obese, very obese, and extremely obese, and the highest mean BMIs of any CHC registrational trial.

Now, the study disposition; 4,033 women were screened and 2,032 were enrolled in Study 23.

Most of the screen failures were because of failure to comply with the daily e-diary entries required

during the run-in period. One woman enrolled but did not receive the Agile Patch, and so was not included in the safety population.

Seven women in the safety population tested positive for preexisting pregnancy; thus, 2024 were eligible to be included in the overall contraceptive efficacy population. 1,823 were women age 35 or younger, and of these, 87 did not contribute cycles to the analysis. Thus 1,736 women comprised the primary efficacy population.

With regard to discontinuation, overall, including women over 35 years of age, 51 percent withdrew prior to completion of 13 cycles.

Discontinuations were evenly distributed across the 13 cycles of the trial. The discontinuation rate of 51 percent was similar to the rates observed in phase 3 studies of many currently available CHCs, and as a reminder, these are the same CHCs that I presented earlier for comparisons of the study designs.

The reasons for study discontinuation were as follows: 15 percent decided to discontinue

mostly due to e-diary, fatigue, or scheduling challenges; 11 percent were lost to follow-up.

Adverse events led to study discontinuation in about 11 percent of women.

Now, I'd like to move on to the efficacy results. The results of the primary efficacy analysis in Study 23 demonstrate that the Agile Patch was efficacious in the prevention of pregnancy. Based on a total of 68 on-treatment pregnancies across 15,165 cycles, the Agile Patch effectively prevented pregnancy with a Pearl index of 5.83 and a 95 percent confidence interval of 4.45 to 7.21.

Importantly, the results in the non-obese population, which comprised 9,888 cycles, shows a Pearl index of 4.34 and an upper bound of 5.82, also a tight estimate. And because study 23 included other new study design factors that go beyond BMI, we find this efficacy finding both reassuring and acceptable.

Interpreting Agile's results in a time of rising Pearl indices is challenging. FDA

acknowledges the Pearl indices have been rising over time and notes the cross-trial comparisons can lead to incorrect conclusions and are generally not recommended. The agency then relies on historical comparisons when it finds the Agile Patch efficacy is unacceptable in light of other approved products, which showed an upper bound of less than 5 at approval. This analysis relies on Pearl indices that come from different studies with different designs, with different populations.

Study 23 is also supported by Studies 12 and 13 in which the Agile Patch demonstrated similar efficacy to oral contraceptive comparators. We conducted Study 23 to refine the point estimate for the Pearl index and achieved this goal as demonstrated by the substantial reduction in the width of the confidence interval.

Now, let's take a closer look at our BMI data. Keeping in mind that 35 percent of our population had obesity and that this is an important emerging factor affecting Pearl pro indices, we prespecified an analysis to look at

this. Overall, these findings show that BMI had a substantial impact on efficacy most notably in women with BMI at or above 30.

As a reminder, our proposed labeling includes a full description of these results by BMI, as well as the limitation of use based on reduced efficacy for women with obesity. In an alternate label, as you can see on the screen, the Agile Patch could be approved in a restricted population of non-obese women and further studied in women with obesity, and we very much look forward to the panel's discussion on this issue.

Many CHC labels are silent on BMI and weight. Quartette is one of these products. In the Quartette pivotal study, while the upper bound of the 95 confidence interval was 4.03 overall, the Pearl index increased with weight, reaching an upper bound of 7.6 in women with a weight of 90 kilograms or higher. Quartette's label, however, has no BMI information in the indication and has no information about Pearl index trends by weight.

We've talked a lot about BMI, but I don't

want to lose sight of the fact that there are other study factors that affect the overall Pearl index and the Pearl index in non-obese women. We conducted a sensitivity analysis in the overall population to illustrate the effects of study design and population on efficacy results. For this analysis, we assessed the impact of just two key study design factors: sexual activity and BMI.

First, regarding sexual activity, to model a study that did not monitor sexual activity or remove sexually inactive cycles from the Pearl index denominator, we added back in the 5.4 percent of cycles with no sexual activity that had been excluded from the Agile Patch Pearl Index denominator. To model a study in which women with obesity were excluded, we then removed cycles from women with a BMI over 30, while assuming a similar overall sample size of Study 23

With just these two adjustments, the Pearl index for the Agile Patch was calculated to be 4.08 with an upper bound of 5.15, showing a substantial effect of just two of the study design factors on

the efficacy results.

Finally, I'd like to briefly present the life table efficacy analysis, which provides the cumulative probability of pregnancy or failure rate observed across the 13 cycles of a study.

Statisticians generally prefer life table analyses because they're much less dependent on unsupportable assumptions in the PI. Prescribers rely on life table analyses to communicate clinically relevant information when counseling their patients.

In Study 23, the cumulative probability of pregnancy for the overall population was 5.29 percent, which is within the failure rate that is currently observed from actually use data in women using tier 2 methods. When we look at the non-obese population, the cumulative probability of pregnancy drops to 3.97 percent; and as a reminder for context, the one year pregnancy rate without contraception is 85 percent.

In summary, the clinical data demonstrate that the Agile Patch is efficacious in the

prevention of pregnancy. The phase 3 study populations were broadly representative of U.S. women, 35 percent of whom are women with obesity; 7 percent of whom are women in the highest BMI category.

Study 23 in particular enrolled a population of sexually active women. In non-obese women, who comprised 65 percent of the population, the Agile Patch demonstrated acceptable efficacy, and these results reflect a contemporary inclusive contraceptive trial conducted in the manner that the BRUDAC in 2007 and the FDA have recommended in its new draft guidance.

Next, I'll review the safety results from study 23. Study 23 showed that the safety of the Agile Patch is in line with the well understood profile of combination hormonal contraceptives.

Overall, the most common adverse events among CHC trials are similar. All CHCs are associated with certain hormone-related adverse events, many derived from exposure to estrogen, most commonly breast tenderness, headache, and nausea. Higher

doses of estrogen, such as in the Ortho Evra patch, generally correlate with higher rates of hormone-related adverse events.

The phase 3 safety database included integrated data from Studies 12, 13, and 23, and was composed of a population of 3,481 women with 29,900 cycles of exposure. Our NDA safety assessment is based on integrated data from Studies 12, 13, and 23, as requested by FDA.

Today, though, I'll be focused on safety from Study 23 to align with FDA's briefing book.

This table reflects treatment- emergent adverse events occurring in women who used the Agile Patch in both the overall safety population and the non-obese population in Study 23. In the overall population, 53 percent of women experienced an adverse event and 27 percent experienced a study drug related adverse event. Five percent experienced a serious AE; and 1 percent had a study drug related AE; 11 percent of women discontinued due to an AE, and there were no deaths in women using the Agile

Patch. These numbers are similar for non-obese women.

Looking at these AE categories more closely, for a CHC, hormone-related adverse events are the most relevant. In Study 23, the most common events were nausea and headache in both the overall and the non-obese populations. Although there are limitations of cross-trial comparisons, showing data from other relevant CHC trials can provide some helpful context for safety.

We selected these comparators to provide a spectrum of recently approved estrogen CHCs, as well as Ortho Evra, the only approved contraceptive patch, and as shown, adverse events reported by patients in the Agile Patch trial were generally in line with those observed in the phase 3 trials of Lo Loestrin, the lowest dose CHC, and Quartette, the most recently approved oral CHC.

Percentages of hormone-related AEs observed in the Agile Patch trials were generally lower than those observed in the Ortho Evra trials. For example, 4.1 percent for nausea for the Agile Patch

and 16.8 percent for Ortho Evra. These differences are possibly related to the higher delivery of estrogen with the Ortho Evra patch compared to the Agile Patch.

For the topical delivery system, rates of patch application site adverse events were important to evaluate. Overall, 6.2 percent of women in Study 23 reported any application site disorder. The most common application site adverse events reported in 1 percent or more included irritation, skin discoloration, and pruritis.

Overall, few women discontinued from the trial due to application site disorders; and again, the results in the non-obese population were similar.

Although not a head-to-head comparison, the overall percentage of women reporting application site disorders with the Agile Patch was lower than the 17.1 percent observed with the Ortho Evra patch trials, which reported a bundled term for application site disorders.

With regard to AEs leading to study discontinuations, rates for the Agile Patch were

generally in line with other registrational trials. With respect to the types of these AEs, overall, the rates were low for any specific type. The most frequently reported were patch site irritation, nausea, and patch site pruritis for both the safety population and the non-obese population.

When women begin a CHC, instances of unscheduled bleeding and spotting of varying duration and intensity are common. For most women, episodes of bleeding become less frequent and less intense over time. The bleeding profile for women who used the Agile Patch in Study 23 was consistent with this profile. Over time, we observed a reduction in the incidence of breakthrough bleeding and/or spotting.

While FDA raised concerns about discontinuation due to bleeding, rates of adverse events of bleeding or spotting that led to a discontinuation were low for both the overall and the non-obese populations and generally in line with those for other approved CHCs.

Moving on to serious adverse events, 2

percent of women experienced an SAE. The most common were cholelithiasis, deep vein thrombosis, pulmonary embolism, major depression, and gastroenteritis. Focusing on the most important SAE related to hormonal contraception, a total of 5 individuals experienced 6 events of a deep vein thrombosis and/or pulmonary embolism, together referred to as VTEs or venous thromboembolism.

The FDA excluded one of these as not related to the Agile Patch, resulting in 4 women experiencing a hormone-related VTE event. In the non-obese population, including normal and overweight subjects, no woman experienced a VTE.

All VTE events occurred in women with obesity who are known to be at a higher baseline risk for clotting events.

In summary, the Agile Patch has a safety profile that is acceptable. The most commonly observed adverse events were expected and occurred at low rates, and led to discontinuations at rates consistent with other CHC products. Further, local patch site reactions were generally infrequent and

also led to few discontinuations. The serious risks with the Agile Patch, including thromboembolic events, are in line with known CHC risks.

I'd like to end with a review of our post-approval plans should the Agile Patch be approved. Agile proposed to participate in a class-wide study of transdermal, vaginal, and oral CHCs to answer remaining questions about the class effects of these products in women with obesity.

We recognize that there are practical limitations for a multisponsor study. If discussion today leads to approval of the Agile Patch in the non-obese population, we would propose to conduct a prospective, head-to-head trial, comparing the Agile Patch versus an oral contraceptive in a population of obese women. The outcome of such a study would certainly advance our understanding and also inform a decision regarding whether the indicated population should include women with obesity or not, and we welcome the committee's thoughts on what such a study might

look like.

Thank you very much. I'd like to ask Dr. Portman to return to offer his clinical perspective.

Applicant Presentation - David Portman

DR. PORTMAN: Thank you, Dr. Garner.

I believe the Agile Patch provides women with a lower dose contraceptive patch option with an acceptable benefit-risk profile. Thinking about the unmet need, the Agile Patch would be an important addition to the available hormonal methods and at last offer a choice among transdermal options.

We cannot assume that all women who use contraception are necessarily satisfied with currently available options. The assortment of CHC pills with a variety of doses, estrogens, and progestins allows women to switch to one that will ultimately meet her needs. Like the current CHC options, the Agile Patch would provide women with independence, reversibility, and efficacy, and with a cumulative annual pregnancy rate of 5.3 percent,

it fits nicely among the other CHC methods.

In non-obese women, the cumulative annual pregnancy rate drops to 4 percent. Uniquely, the Agile Patch would be the only non-daily, noninvasive option that delivers less than 56 micrograms of estrogen. Importantly, the most effective option for an individual woman is the one that she feels the most comfortable using that satisfies her own preferences and needs.

Turning to efficacy, Study 23 provided substantial evidence of efficacy of the Agile Patch. The observed Pearl index point estimate was 5.83 in the overall population and 4.34 in the non-obese population, demonstrating acceptable efficacy. Importantly, results show that the combined effect of all study design and population factors into a single trial, particularly significant numbers of women with obesity, had a substantially greater impact on the Pearl index and upper bound results than anticipated.

Remember, these sexually active women in Study 23 used the Agile Patch as their only method

of contraception at an expected rate of pregnancy with unprotected intercourse as 85 percent after one year. In Study 23 the life table risk for pregnancy was 5 percent, demonstrating robust contraceptive efficacy. We did observe reduced efficacy in women with BMI greater than or equal to 30, which represented 35 percent of the study population.

Let's place the Agile Patch data on obesity in the context of FDA's individual patient meta-analysis, and remember that we're looking at hazard ratios and not Pearl indices. The findings are consistent with results from other trials, with a calculated hazard ratio for the Agile Patch of 2.38 for pregnancy risk in women with obesity compared with non-obese women and a tight confidence interval because of the number of obese women included in the trial. You'll also note that this is similar to the effect seen in the approved oral contraceptive, desogestrel/EE study, which had no restriction on BMI in its study and had an adjusted hazard ratio of 2.67.

The impact on the Pearl index from the obese populations is evident, and this type of prospective data in a traditionally understudied population is useful and very welcomed. The Agile Patch proposed label includes a limitation of use based on its prospective results in women with a BMI greater than or equal to 30, and would be the first CHC to break down effectiveness by BMI in its label.

For the first time, physicians have specific data to share with heavier patients about CHC efficacy rather than an absence of data from which to speculate. Alternatively, if the panel only recommends approval in the population of women with a BMI of less than 30, I'd still like sufficient information to discuss the effect of BMI on efficacy and safety with my patients.

Turning to safety, the safety profile of the Agile Patch is acceptable and similar to the well understood profile of other CHCs, which carry known risks disclosed through class labeling. The low incidence of estrogen-related side effects such as

nausea, breast tenderness, and headache, and a favorable bleeding profile were consistent with that of approved CHCs.

The well-characterized levonorgestrel component did not lead to significant progestin-related side effects and offers women seeking a patch, not only a lower dose of estrogen in the currently available Xulane, but a different progestin, which may be preferred by many women.

As for venous thromboembolic events, it's well known that the risk increases with CHC use in all women, and even more so in women with obesity. The observed rate with the Agile Patch is consistent with what would be expected in the women enrolled. The VTE events occurred in women with obesity, and no VTEs occurred in non-obese women. So for my non-obese patients, the Agile Patch would be a safe, effective option, and for my patients with obesity, the data generated in this study would encourage me to strongly discuss alternative contraceptive strategies as a first line of therapy.

Returning to the Pearl index, we are seeing Pearl indices rising. To summarize why, more recently studies like Agile's have been conducted in populations of women who are increasingly representative of likely users in the U.S.. These contemporary trials include, among other things, the factors listed here, which are known to yield higher Pearl indices.

This is a positive development since results from studies like 23 help us in closing the gap between perfect use efficacy results observed in historical clinical trials and typical use effectiveness seen in a diverse U.S. population.

It does pose a challenge to all of us who have become accustomed to lower Pearl indices. We should not, however, return to the days of narrow study populations rigged to succeed and hit an arbitrary upper bound, and instead embrace the challenges that inclusive studies present.

As more trials are conducted in this way, upper bounds higher than 5 will likely become much more common. The FDA's 2019 draft guidance

underscores the importance of making these changes, and the Agile program is a significant step in the right direction.

As I conclude, I wanted to share my thoughts on how I would counsel a woman who is considering the Agile Patch among a variety of options. I'd pose a series of questions that clarify what would work best for her and her individual needs, such as is a hormone-containing product right for you? Is a lower dose of estrogen appealing to you? Do you have a preference for a daily or less frequently administered option? And are you comfortable with a method that requires a procedure or insertion?

I'd assess her health status and share the Agile Patch label, specifically the BMI chart so she could see her own risk category. With a BMI over 30, I would seriously consider other alternatives and would certainly not recommend an even higher dose patch. And should she ultimately choose the Agile Patch, we'd discuss the importance of weekly compliance and what to do in the event of a missed or displaced patch.

It's all of these factors she and I would weigh with shared decision making to be able to consider and help her make an informed decision.

As we've discussed, ultimately the best, most effective contraception for an individual woman is the one she determines is right for her.

I believe the Agile Patch could be that right decision for many women, and hope you'll support making it available to them. Thank you.

Dr. Garner will now return to moderate the Q&A session.

Clarifying Questions to Applicant

DR. LEWIS: Thank you.

Are there any clarifying questions for Agile Therapeutics? Please remember to state your name for the record before you speak and please identify which presenter your question is directed to, or if it's a general question, to all the presenters.

I'm going to ask Dr. Shaw to ask the first question.

DR. SHAW: Hi. Thank you. I just have two clarifying questions, and this is for Dr. Garner.

The first question relates to slide 33. I just 1 wanted to clarify that I think I heard a statement 2 about the exposure for the Agile Patch was 30 3 4 micrograms of the ethinyl estradiol. In the package I received, looking at the PK, I saw a 5 number that was closer to 35.7, and that was in 6 Table 7, page 43. That was the steady-state 7 concentration between 2 to 7 days. 8 So I just was wondering is it 36 or is it Why are those numbers different? 10 DR. GARNER: Right. First of all, you're 11 correct in the table that you saw. 12 There is an additional calculation that takes place to 13 generate, to get to the 30. We can provide more 14 detail on that analysis for you. 15 Actually, Dr. Furmanski, would you like to 16 describe the specific calculation that gets the 30 17 micrograms? 18 19 DR. FURMANSKI: Sure. Good morning. I'm Brian Furmanski. I'm the senior director of 20 21 clinical pharmacology and pharmacokinetics at 22 Nuventra. As for the calculation and dose, there

are very minor differences. The difference is due to the parameter chosen.

FDA utilized AUC 0/168. The sponsor used a C average, which is the concentration over time divided by the dosing interval. That ultimately yields a very small change in dose, about a microgram? The biggest change is the inclusion of the groups. So if you group 1 and 2 together, as the sponsor did, you get 30 micrograms. If you choose only one group, you get 36, as FDA.

DR. GARNER: Dr. Furmanski, could you also just specify in the table, the 35.7 and how you get to the 30 one?

DR. FURMANSKI: Right. Thank you. To calculate the sponsor's dose, you use the first CS-1 concentration, the 35.7, divided by the Ortho-Cyclen exposure, 41.5, times the Ortho-Cyclen dose, which is 35 micrograms, and that's how you'll get 30.

DR. GARNER: And just to point out, FDA used the same methodology to reach the 35 micrograms, really not a significant clinical difference, at

least, between 30 to 35. We really have no 1 2 disagreement there. DR. SHAW: Yes, I appreciate that. 3 4 wanted to understand that, so I appreciate the Then one other quick question, I think. 5 detail. It's on slide 54, and it's the sensitivity analysis 6 for Dr. Garner as well. 7 I just want to make sure, because I was 8 really interested in the sensitivity analysis for 9 the Pearl index in the materials you provided. 10 thought I saw a similar statistic that when you 11 remove these two factors, the 5.4 percent of the 12 cycle, so that's sexual activity, and you remove 13 the women with a greater BMI, that the upper limit, 14 15 the Pearl index was 5.5 -- and it was on page 70 of the packet -- and not the 5.15. I was just 16 wondering. 17 18 DR. GARNER: I suspect that may have been a 19 typographical error. It should be 5.15. DR. SHAW: So in the presentation or in the 20 21 materials? 22 DR. GARNER: In the materials.

DR. SHAW: Because all the numbers are 1 It was 4.10, and then 2.7, and 5.5. 2 different. DR. GARNER: Okay. My apologies for that. 3 4 These are the correct numbers. 5 DR. SHAW: Alright. Thank you. DR. LEWIS: Thank you. Dr. Margolis? 6 DR. MARGOLIS: Great. Thank you. 7 I also have two questions for Dr. Garner. The first one 8 is slide 41. I just want to make sure I understand 9 this slide. 10 To me, what seems to be incredibly important 11 for these studies is including women who are 12 sexually active. Is it true, based on this slide, 13 and the vast majority of other studies, women 14 weren't prescreened that shows that they were 15 sexually active or even asked, before they were 16 enrolled? 17 18 DR. GARNER: Just to clarify on that, 19 generally what is asked for a contraceptive trial is a yes/no question. Are you sexually active; yes 20 21 or no? In order to ensure that our subjects were having regular sexual activity, we added an extra 22

question. And this was actually at the recommendation of FDA, and we discussed it with them. We really wanted to make sure we had a population that was truly at exposure for pregnancy.

So what we added to the question was not only just a yes/no answer, but do you anticipate that you will have sexual activity at least once a cycle during this study? And if the answer was no to that question, the subject was not eligible for the study, and that is very different. We could only find one other trial -- I believe the most recent, I believe Slynd approval, or it may be the Annovera, one of those two -- that included that question.

Just one other point to that. I think FDA was careful to point out that they have recommended over the years that during the study, sexual activity be tracked, so that one other thing, and that at the end of the study, that you exclude any cycles from the denominator of the Pearl index in women who didn't have sexual activity, and they

have consistently recommended that.

We could only find our trial. Our prior phase 3 studies, and the Lybrel study is the only ones that have actually followed that recommendation. So it has been a consistent recommendation, but it hasn't been followed by sponsors. I think Quartette is a particularly excellent example. They had the yes/no question, so obviously patients answered yes to be enrolled in the trial. But then during the trial, no sexual activity was tracked.

So we have no idea, actually, in the Quartette trial what the sexual activity was of the patients who are enrolled, and, of course, therefore they couldn't exclude those cycles either.

DR. MARGOLIS: And do you know how often people were screened out?

DR. GARNER: From our trial? We had a number of prescreeners that were done. Those patients didn't make it into our actual screening.

Once we prescreened people, sites had various

questionnaires that were available. Once we 1 actually prescreened people, there was a fairly 2 small number of people who actually screened out 3 4 for lack of regular sexual activity. 5 DR. MARGOLIS: Then the other question has to do with your use of the word "substantial." 6 DR. GARNER: Yes. 7 DR. MARGOLIS: You use it quite frequently 8 9 when you're comparing parameters. By using the word substantially, were you saying that things 10 were statistically significantly different or that 11 the numbers just appeared different to you, and 12 you're using substantial as an intensifier? 13 DR. GARNER: Yes, that's a great point. 14 We are not necessarily claiming we are showing 15 statistical difference. 16 DR. MARGOLIS: Thank you. 17 18 DR. LEWIS: Dr. Jarugula? DR. JARUGULA: This is I think for 19 Dr. Garner. I have a couple of questions regarding 20 21 the performance of the patch, the transdermal patch in Study 23. You have monitored the adhesion 22

performance in the study. I'd like to see the adhesion data and also the effect of the body weight on the blood levels, the PK of both LNG and also EE. We just would like to issue ourselves that the performance in obesity is not because of the exposure issues and adhesion issues.

DR. GARNER: Why don't we have Dr. Furmanski speak first to the PK profile and obesity. And while he's walking up there, I will say we've seen slight differences, but overall, obese women in all of our studies have been above that threshold for efficacy, but Dr. Furmanski can provide more detail.

DR. FURMANSKI: Great. As Dr. Garner said, we do see a slight trend in decreasing exposure with increasing BMI. The first example is with EE. As you see, the mean concentration or the average concentration with increasing BMI, you see a slight trend in exposure in this decile plot.

We see the same effect with LNG, which is here. It's important to note, though, with LNG, that it's above this critical threshold previously

identified of 400 picograms per mL. So even in the morbidly obese population, above 40 kilograms per metered per meter squared, you still see adequate exposure of LNG.

DR. GARNER: Thank you. And then to answer your question around adhesion in Study 23, first I'll point out that we didn't see any differences in adhesion in women with and without obesity, so I think that's a very important point. But overall -- can you just bring up the slide showing the re-adhesion data?

As we're waiting for that slide, the graph showing re-adhesion, this is the overall results from Study 23. What we see very clearly is that we showed adequate adhesion. I would also point out that during Study 23, subjects were using an electronic diary to enter daily scores. So we have far more adhesion data in Study 23 than any other trial of a patch, and particularly the Ortho Evra trial.

What we see here is that -- sorry, the scores are a little bit confusing. But the bottom

line here is we saw a substantial -- careful using that word. But we saw an increase in patch adhesion, both with regard to partial adhesions and detachments. We saw an improvement as the study went on.

I would add also it's important to note that patients were instructed in the actual trial of Study 23, that if they saw the patch may be partially coming off, to re-adhere it. What we show in this slide in particular is that once subjects followed those instructions to re-adhere the patch, you can see that by, 3-4 months into the trial, we were showing very, very high adhesion rates.

DR. JARUGULA: Just a quick follow-up question on this slide. Also, you have another slide, which states that there is a learning curve of 3 to 4 months to apply this patch properly.

DR. GARNER: Yes.

DR. JARUGULA: I was wondering if you have any data on the time course of the pregnancies that occurred in the study.

DR. GARNER: So we did look at whether there was any evidence of relationship between adhesion and pregnancy. We looked at this in a number of different ways and found no relationship. It's also very common in contraceptive trials in general. I would say the OB/GYNs here are familiar with this, that the failures tend to occur a little bit earlier in the trial. But we saw no evidence that that was related in any way to adhesion.

DR. JARUGULA: Just one quick follow-up on this. So then the patient reapplied the patch, did you also monitor the timeline about when they reapplied as opposed to when the previous patch fell off?

DR. GARNER: When I say reapplied, I mean they're reapplying the same patch. And edge might have come up slightly, and then they reapply the same patch. Generally speaking, we did look at those adhesion scores very carefully, and, in general, the patch did not seem to be partially adhered for generally any more than a 24-hour period. Patients seemed to follow it quite closely

and made sure they re-adhered the patch quickly.

DR. JARUGULA: Okay. Thank you.

DR. LEWIS: Dr. Curtis?

DR. CURTIS: Kate Curtis. First, I wanted to say that I'm really glad to see the study design of Study 23. I agree that that's really getting us closer to more of a real-world effectiveness. It's not typical use effectiveness. But I was wondering if you could tell us more about your decision not to use an active comparator.

You had seen higher PIs in the earlier studies, and even though you did have an active comparator, that wasn't convincing to FDA. I think we're essentially moving to a new standard for effectiveness, and when you do that, you generally use some kind of active comparator to be able to make that transition.

DR. GARNER: Yes, we certainly considered it. Ultimately, our belief in what we have seen in Studies 12 and 13, we believe was very informative. I'm going to ask Dr. Wittes to describe some of that thinking.

DR. WITTES: I'm Janet Wittes. What we saw in 12 and 13, as you saw before, what to me was really interesting was actually the high pearls in the oral contraceptives. They were much higher than had been projected.

What we did at the time was to do a little meta-analysis, taking all the data from 12 and 13 -- I'm trying to get it to come up, and it doesn't want to come up -- and asking what is the Pearl index in the oral contraceptives in 12 and 13. So this is a meta-analysis weighted by the inverses of the variances, and you see a Pearl index of 5.62 with pretty narrow confidence intervals, pretty close to the Agile patches.

So the thinking was, although some people would have preferred a control, was that this told us that if there had been a control in 23, the oral contraceptive would have been pretty similar to the Agile Patch.

DR. CURTIS: Can I just follow up real quick on that? Can you tell us a little bit about the differences between 12 and 13 and 23? I mean,

if it were just numbers, then maybe you could make that assumption, but from the briefing book, I'm getting there were several differences between 12 and 13 and the design of 23. So I think that would help us think through whether that assumption is correct, whether if you had an active comparator in 23, would it still have given you a similar point estimate but just a narrow confidence interval. I guess I'm not convinced that you can make that assumption.

DR. GARNER: I can speak to that.

Certainly, the study populations were very, very similar, and we think that was obviously important. What we didn't see in Studies 12 and 13 was the obesity issue. I think that had to do, to a large degree, with mostly approaches of the study execution, not so much the design of the trial.

So, really, the only substantial difference, I would say that study 12 had a crossover arm where the patients on OCs switched over. Obviously, we didn't have the comparator, so that's not an important difference. Then in study 23, we added

that question about sexual activity, which we had not had before. So in the prior studies, all we asked was the typical, are you sexually active; yes or no?

So we think we might've had a more sexually active population potentially in study 23. But again, we were heavily focused on compliance, avoiding loss to follow up as best we could. So we do believe a lot of this is numbers and getting more precision.

One thing Dr. Wittes I think has described to us is if the results from 23 were truly just unexpected, what we should not have seen was, really, just a narrowing of that confidence interval, coming to just bring down what we saw in Studies 12 and 13 and to narrow it. So we believe, essentially, what we got out of Study 23 was more precision around the Pearl index.

DR. LEWIS: Thank you. Dr. Bauer?

DR. BAUER: Hi. Doug Bauer. So a couple of questions. I'm sure it's in the book, but were 12 and 13 open-label studies or were they --

DR. GARNER: Yes. 1 Then going to slide, 2 DR. BAUER: They were. the first slide I wanted to ask you about was just 3 4 the run-in, so that's slide 45. I think you said 5 that between screened and enrolled, that was during the run-in. And I'm sorry. How long was the 6 run-in? 7 DR. GARNER: Two weeks. 8 DR. BAUER: Two weeks. Just two weeks. 9 Okay. And was a dummy patch applied then or was 10 that only for a diary? 11 DR. GARNER: No. Yes. 12 Okay. Thank you. Then my last 13 DR. BAUER: question actually has to go to slide 51, please. 14 15 You spent a lot of time talking about obesity, but as you can see, there are a lot of overweight women 16 in your studies as well. In fact, the point 17 18 estimate is between the normal and the obese, which 19 I guess suggests that it's a continuous relationship. 20 21 DR. GARNER: Right. 22 So I was just wondering if we're DR. BAUER:

going to discuss that at some point or how you feel that the risk-to-benefit ratio differs for the obese women, but you haven't really talked much about overweight women.

DR. GARNER: We believe that the benefit-risk profile of this product supports that it should be made available to all women. I think we've talked about our Pearl index and the reasons we saw this Pearl index, and the safety profile with VTE rates that we believe are expected for this population and consistent with other trials.

We have focused on the non-obese women here, as you see on the slide, because I think their profile is a little bit different from the obese women. So we focused on non-obese mainly because, from a robustness standpoint, we have a substantial number of cycles in that group of women. We have 9,888 cycles, so we believe they can essentially stand on their own.

In terms of overweight women, as you ask about, we agree with you completely this is, I believe, a continuum, and of course overweight

women are included in that non-obese populations, so we're putting them into that same category. If we believe they saw no VTEs in that category, a lower rate of hormone-related AEs.

I'd like Dr. Portman, though, to provide some of his clinical perspective on these particular groups.

DR. PORTLAND: As Dr. Garner mentioned, based on the group that we looked at as non-obese, that's really where we see that the safety and the benefit-risk are clearly in favor of that. This being a continuum, I think that's really why the informative label will really help with shared decision making. The patient can see where she falls in that range. She can think of the various options that she has.

So if we go ahead and look at the Pearl indices, as you see, for the normal weight patients, 3.46, non-obese, 4.3, these are virtually identical pregnancy rates. So I think that when we're talking about a continuum of effectiveness, these are all clearly in the tier 2 category,

highly effective, reversible methods. They're not tier 1, they're not IUDs, they're not implants, but they're far superior to barrier, and acts, and the types of methods that require activity for each sexual act.

So I think that's what we have to weigh and then put into context, is highly effective, reversible versus those that they might choose as an alternative, which would be far less helpful in preventing unintended pregnancy.

DR. BAUER: I specifically was asking whether you plan to address the overweight women as a subgroup separate from the non-obese women, as related to both safety and efficacy.

DR. PORTLAND: As I said, I think that a label that breaks it down by BMI category, um, would be in the clinical efficacy section of the label would be very informative, and then patients and physicians can make that choice. There may be some women who are overweight but not technically in that category that may choose the method, and the benefit-risk balance for that patient may be

There may be others that would say that 1 adequate. would sway them to use a different method. 2 DR. LEWIS: Thank you. Dr. Leslie? 3 4 DR. LESLIE: I'm curious to hear more detail on how you incorporated, or did not incorporate, 5 cohort 1 and 2 into your primary and secondary 6 outcome data. We haven't talked about that much 7 yet. You mentioned it on page 18 of your 8 9 monograph. 10 DR. GARNER: Can you clarify? DR. LESLIE: You mentioned on page 18 of 11 your monograph discussion of a cohort 1 and a 12 cohort 2. Cohort 1 involved patients who did not 13 comply, I believe, with your backup method. 14 they missed a patch, there were certain 15 requirements about whether they were using backup 16 methods or not. 17 18 I'm afraid the detail was not as clear as I 19 wanted it to be, but it looks like you talked about those cohorts based on your primary outcomes and 20 21 your secondary outcomes a bit. 22 DR. GARNER: Yes. I believe what you're

referring to is the ITT versus what we call the per protocol population. By doing this, we were essentially trying to get at some of the deeper compliance issues around whether they used backup or not, because, obviously, if you are late to applying a patch and you don't use backup, you have a higher risk of pregnancy.

So that's what essentially we were looking for. These are the results from that analysis.

Again, what we see is that particularly for women in the non-obese category, when we actually looked at this particular population and excluded women who didn't use that backup method, then we see an even lower Pearl index. So it's a little bit like following the instructions versus not, and if they did, they had a lower Pearl index.

DR. LEWIS: Dr. David Eisenberg?

DR. D. EISENBERG: Dr. Eisenberg from St.

Louis. I agree with Dr. Curtis that I think we're approaching the kind of trials we want to see that are more typical-use trials. I applaud the communication between the FDA and the company to do

this study, but I have some questions about the submission packet -- I guess it's

Section 11.4 -- regarding how the e-diary works.

Having been a PI on contraceptive trials and knowing that diaries are, at best, not perfect, the e-diary seems like it has opposing forces as well.

Am I correct in that the subject was prompted every day to fill it out? It's not the kind of thing where they were sitting in the parking lot outside the research center filling in the last month worth of data?

DR. GARNER: That's correct. She was given a reminder to enter the diary data.

DR. D. EISENBERG: So while that is a more accurate assessment of the actual prospective experience of the subject user, it is also not typical use to be prompted to deal with your patch on a daily basis. So how do we account for those competing interests?

DR. GARNER: Yes. That's an interesting conversation that we've had also. We were very, very careful in the design of our diary. We

thought very carefully about that. We knew it was important, of course, to gather the information we needed, so understanding when the patient was applying her patch and removing it was critical, of course, to getting accurate results around the dates to be able to assess pregnancy.

It was also really important to get -- I think the FDA in particular was extremely interested in subject-reported adhesion, so that was a big reason why we had those reminders. We were very careful not to over-remind, though, about applying patches. So it was a reminder to just put your diary data, but it wasn't necessarily a reminder to apply patches.

So we felt we achieved that right balance of getting the data, having a much better collection system than the paper diaries that you described that we needed to do, but also achieving a balance.

Dr. Portman, do you have any thoughts on that for real world?

DR. PORTMAN: I appreciate Dr. Eisenberg's comment that we are approaching where efficacy

meets effectiveness, which is what I think all of us want to know, is how to inform our patients what they might experience in the real world.

Interestingly, Pearl creep seems to be in clinical trials, but if you look at the national survey for family growth, patients in the general population have had a relatively stable pregnancy rate. I think this might be due to the new use of apps. Even though they're using these diaries to record bleeding and sexual activity, I think in the real world, they'll be able to use similar methods for reminders to mimic what we're kind of seeing here.

So I don't think that this is such an idealized group that we're enriching for compliance, and I think there's also still a social desirability bias. Patients want to come in and please the investigators and the site personnel, so they're going to really tell us about perfect compliance in the trial setting, and it probably isn't. So we probably are seeing something that's very reflective of what's going on in the general

population. 1 So just to clarify, this 2 DR. D. EISENBERG: was basically an app that they could use on their 3 4 own mobile device or you gave them a device? They had a hand-held device. 5 DR. GARNER: DR. D. EISENBERG: So it was a separate 6 device that wasn't their own device? 7 DR. GARNER: Correct. 8 DR. D. EISENBERG: 9 Okay. Thank you. Dr. Esther 10 DR. LEWIS: Eisenberg. 11 DR. E. EISENBERG: Thank you, and we're 12 unrelated. 13 14 (Laughter.) 15 DR. E. EISENBERG: My question has to do with breakthrough bleeding. You talked a little 16 bit about it, but in use with patients, that tends 17 18 to be a real issue. Did you look at breakthrough 19 bleeding by BMI, and was there a difference? DR. GARNER: We did, and we did not see any 20 21 significant differences around BMI. We can show 22 you those data if you'd like.

DR. LEWIS: Dr. Berenson.

DR. BERENSON: My question is about slide number 52, the proposed indication where 202 pounds is mentioned in addition to the BMI of 30. Why is it necessary to have the 202 pounds and not just the BMI as the indication? I'm concerned that patients or providers could fixate on that number, and that is certainly a very high number for women of average height.

DR. GARNER: As we figured out sort of what this limitation of use should be in terms of BMI and weight, we considered a couple of things. One, the Ortho Evra label is actually based just on weight, so they don't have a BMI that's mentioned in that labeling. We were really trying to be pretty much consistent with what providers and patients have been used to seeing.

As well, just to mention, we also used the same methodology in terms of the deciles, and that's how we reached the 202. But the other issue is that I think most patients, probably if you asked them, would not know their body mass index.

They'll mostly know where they are more or less in terms of pounds. So we felt that that was just more clearer for patients to see a number that they could relate to in terms of weight.

DR. BERENSON: Can I ask a follow-up question? Because I didn't see any data presented in your presentation examining 202 pounds. Did I miss that?

DR. GARNER: We didn't show it, but I can show you now. We actually prespecified a decile analysis also by weight, and that's what you see here. In addition to BMI, we also did a number of analyses related to weight, showed the very same effects on Pearl index that we saw for BMI.

Where the 202 comes from is that -- and this is the same methodology that was used, I would just point out, for coming up with the cutoff for the Ortho Evra patch; and these aren't firm statistics I would point out, but we followed the same approach. They saw in the highest decile of weight, over on the right for Ortho Evra, a breaking point, essentially, at 198 pounds. We saw

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what we thought was a fairly similar breaking point
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      for the highest two deciles, and that ninth decile
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      starts with the 202, which is why we selected that
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4
     number.
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                          Thank you. Dr. Hunsberger.
             DR. LEWIS:
             DR. HUNSBERGER: I just have two quick
6
     clarifying
7
      questions. I'm trying to understand the
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      denominator for the number of cycles, and I think I
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      read that you excluded cycles where there was a
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     backup method.
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             DR. GARNER: Correct.
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             DR. HUNSBERGER: Did the other studies do
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      the same?
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             DR. GARNER: Yes. That has been very
     consistent across studies.
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             DR. HUNSBERGER: Okay, so across studies.
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18
     Okay. Great.
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             The other thing, it's a clinical question.
      Is there a higher number of VTEs for obese people
20
21
      just in general?
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             DR. GARNER: Yes. I would like Dr. Piazza
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just to speak a little bit to what is observed in the general population for VTEs.

DR. PIAZZA: I'm Greg Piazza. I'm one of the vascular medicine cardiologists at Brigham and Women's Hospital and a thrombosis researcher.

Depending on the analysis, there's a 2- to 8-fold increased risk of venous thromboembolism in the obese population. When you combine that with hormonal contraception, it gets magnified.

DR. LEWIS: Thank you. Dr. Ortel?

DR. ORTEL: On slide 52, and to follow up on the last comment, we've had a lot of discussion about the safety component, but in this, both you and Dr. Portman don't have anything about the potential concern for safety in the obese population. Should there be something in there that also says there is the potential concern for increased risk of venous thromboembolism in the obese population? Otherwise, it just gets dropped.

DR. GARNER: We have a number of places in the proposed labeling where we talk about safety.

The reason that's not mentioned in the limitation

of use is that typically a limitation of use is based on efficacy, and that's what providers expect to see. So they wouldn't be looking there for any safety issues.

There are typical places in the labeling where they would be looking for it, and we spent a lot of time thinking about how best to label this product for those women. The indication, as I mentioned, the limitation is based on efficacy. But in the warnings and precautions, we've mentioned specifically that obesity is a risk factor for VTE.

In the adverse events section, we specify the VTEs that were observed in women with obesity. We've specifically mentioned that all of the women -- actually, we included the additional -- the fifth patient that we talked about that was excluded in our labeling, and also mentioned specifically that all of those patients were women with obesity just to advise prescribers and patients.

In the specific populations section, again,

we mentioned a reduced efficacy. We talk again about the VTEs. Then in the patient counseling section, we take care to mention that people who would potentially be prescribing this should think about other methods, specifically if a woman has a higher BMI.

So there are a number of places where it's mentioned and the places where providers I think would be looking for that information, so we feel it's obviously very important to communicate.

DR. LEWIS: Dr. Shaw, did you have another question?

DR. SHAW: Dr. Berenson asked my question about that 202 pounds. Thanks.

DR. LEWIS: Dr. Curtis, did you have another question?

DR. CURTIS: I do. So you've given us a lot of good information about the proposed labeling with regard to BMI, but I was wondering if you could talk a little bit about the proposed labeling for effectiveness overall, given that we do have higher Pearl indices, and we're not sure how much

that relates to actual method effectiveness versus the creeping Pearl issues, and women and their providers are going to be making decisions and comparing effectiveness across methods.

Can you talk a little bit about how you will present just general effectiveness in the label and communicate that?

DR. GARNER: Of course, we've not had a chance to discuss this with FDA at all, but that, I recall from the labeling, we haven't necessarily mentioned specifics around, the reasons why it potentially -- you know, the population reasons and so on, the reasons why our Pearl index might be higher but not indicate lower effectiveness in the overall population.

I think your thinking is actually very interesting, and that gives us some thoughts about how we might do this to communicate to providers.

What we plan to do so far is to provide, obviously, this information around BMI, specifically in a table. There's also a weight -- in the text of the labeling, we also mention the same findings in

weight, but only have the table for BMI. Then, of course, the study population section does describe in great detail the study population in terms of all of the various factors that we've mentioned.

Anything to add, Dr. Portman?

DR. PORTMAN: As you know, the Pearl index will be included in the prescribing information.

Clinicians will be able to look, and hopefully marketers won't come in and compare label to label and say, "Oh, look. This product has a Pearl of 5, and a pill that was approved 20 years ago has a Pearl of 0.5. Look how much better that is."

So I think it's very important that this educational piece get out there and put it into the context of modern trial design. But they will have that information, so if a clinician feels that this Pearl is informative and that they would choose a product with perhaps a slightly better one, they would have that ability to do so. I hope they put it in the context of when those trials are conducted and the differences between trial design.

DR. GARNER: Another item that's in the

labeling also is the failure rates as well, along with that, showing the continuum of effectiveness, as well, that we think might be helpful. But we would appreciate any recommendations.

DR. CURTIS: So if I could quickly follow up on that. I'm actually not sure if this is a question for you or for the FDA, but in that tiered figure that is included in the label, it's slightly different than the Trussell tier table on contraceptive technology. But that is based on typical effectiveness, and you really don't have any typical effectiveness rates for the Agile Patch.

So I guess I'm wondering if you use that figure, how you will put it in there. I'm not sure that you could just slot it right into tier 2, but am a little concerned that as people are thinking about that, that may be what happens, without understanding the data behind the methods that are there now and the Agile Patch.

DR. GARNER: Yes. I believe in -- and, again, I think this particular question might be

also for FDA. But I believe that what they've 1 moved to is using more of this type of 2 illustration, I think possibly for that reason, but 3 4 they could also comment; that there is a continuum. 5 I think what we show certainly in our study is -- and we do believe strongly that just by the 6 design of our trial and the population, that we 7 actually are approaching those actual use rates in 8 the trial as well. But I think this also 9 illustrates that continuum, and that we would fall 10 somewhere in that birth control pills, skin patch 11 range as well with our efficacy. But I totally 12 understand what you're saying about providing more 13 information on the impact of the population in the 14 design. I think that would be very helpful. 15 DR. LEWIS: And you'll have an opportunity 16 to get more information from the FDA later, unless 17 18 you wanted to comment now FDA? 19 (Dr. Gassman gestures no.) DR. LEWIS: So later, it might be a 20 No. 21 good question. 22 Dr. David Eisenberg.

DR. D. EISENBERG: Thank you. I just wanted to clarify the weight discussion that we're having, both with regards to efficacy and thromboembolic risk. Was that the weight at entry? That's the first question?

DR. GARNER: Yes.

DR. D. EISENBERG: So the weight at enrollment in the study. Then, can you comment on the change in weight that occurred during the 13 months of follow up amongst the 50-ish percent of women who actually completed the 13 months of follow up?

DR. GARNER: Yes. We did see some weight changes. They went in both directions. We didn't see any particular trend. People gained anywhere from around 10 to 15 pounds, but also we saw patients who lost weight during the trial. So we saw no particular trend.

DR. D. EISENBERG: And I might have missed this. Was there discontinuation because of weight change as one of the discontinuations that was listed?

DR. GARNER: We did an analysis that's not included in -- it's in the NDA but not included in your books, where we went back and looked into the reasons -- in the reasons for discontinuation table that you saw, there's that subject decision. We went back because we wanted to explore a little more, really, what was that subject decision? We actually didn't see any evidence that patients were discontinuing for weight changes.

DR. LEWIS: Dr. Ortel?

[No audible response.]

DR. LEWIS: Then Dr. Haider.

DR. HAIDER: Yes. This is a question about the bleeding profile. On slide 65, there's a discussion. You discussed some of the unscheduled bleeding and spotting, typically lessening over time. Can you talk a little bit more specifically about what that looked like over the cycles and in relation to -- you compare it to Ortho Evra and some of the other methods, mostly because that's something that's really important to women in terms of counseling, and preference, and shared decision

making.

DR. GARNER: For sure. We absolutely agree that this is really, really important. We did look at our product alongside a number of other products. I think one thing that's very important to mention is -- and I think we mentioned it during the talk.

Women, as I'm sure you understand, they will tolerate varying levels of bleeding in products in order to get other benefits. So if it's a low-dose method, or, for instance, a continuous method, they'll tolerate, generally speaking, a little more bleeding or a little less.

Our bleeding profile looks pretty consistent with low-dose methods, and I would add it's also quite difficult to compare because the collection and evaluation of bleeding has been very variable over time. But what we do see here is the incidence of unscheduled bleeding, breakthrough bleeding, that is at one year of use.

Our rate was 41 percent, Quartette was at 70 percent by the end of the year, and the Natazia

product was at 78 percent; those are continuous 1 regimens. Ortho Evra, not surprisingly, had a much 2 lower rate, but that, of course, is probably 3 4 related to the higher dose of estrogen. So it's a trade off in terms of bleeding. 5 Ι think what's most important for us is getting an 6 indication of how many patients were discontinuing 7 from the trial because of bleeding, and for that, 8 we saw an extremely low rate, as we had shown. 9 If I could just ask, is that 10 DR. LEWIS: mean days of unscheduled bleeding or spotting per 11 month? 12 Yes. We saw a decrease in the 13 DR. GARNER: 14 mean days of bleeding per cycle, as patients continued on. 15 DR. LEWIS: Dr. Berenson? 16 DR. BERENSON: Yes. This question is about 17 18 the 202 pound again. You presented that there are 19 4 patients that had a deep venous thrombosis event. Do you have data on the weight on those patients? 20 21 It was presented by BMI. 22 DR. GARNER: Yes. They were all over 200

pounds as well. 1 Okay. Thank you. If you think 2 DR. LEWIS: of other questions, we'll have an opportunity for a 3 4 few more this afternoon, but at this point, I would like to take a break. 5 We'll now take a 15-minute break. 6 members, please remember, no discussion of the 7 meeting topic during the break amongst yourselves 8 or with any member of the audience. We will resume 9 at 10:25. 10 (Whereupon, at 10:10 a.m., a recess was 11 taken.) 12 I would like to call the meeting 13 DR. LEWIS: back to order for the FDA presentations. 14 FDA Presentation - Jerry Willett 15 DR. WILLETT: Good morning. My name is 16 Jerry Willett. I'm a clinical team later in the 17 18 Division of Bone, Reproductive, and Urologic 19 Products at the FDA, and I'll be adding some additional background material to augment 20 21 Dr. Gassman's initial presentation. My

presentation will cover unintended pregnancy,

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combined hormonal contraceptive development in the United States, the regulatory history of AG200-15, and certain trial considerations of the applicant's Study 23 for this product.

The CDC defines unintended pregnancy as a pregnancy that is unwanted or mistimed. In 2011, 45 percent of the 6.1 million pregnancies in the U.S. were unintended. Public health consequences, including adverse maternal and child health outcomes, as well as social and economic costs, result from unintended pregnancies.

The delicate balance that needs to be addressed in CHC development includes the following: prevent unintended pregnancies with highly effective products; reduce serious adverse reactions, including death, venous thromboembolism, myocardial infarction, and stroke; reduce tolerability issues such as unscheduled bleeding that may discourage use or result in discontinuation.

Through the years, there have been a number of CHCs study design changes. These include more

accurate and frequent pregnancy testing during trials; better imaging to estimate conception date; a focus on overall pregnancy rate rather than method and user failure analyses; exclusion from effectiveness evaluations of treatment cycles in which concurrent contraception was used or no sexual activity was reported; and finally, electronic diaries to record study drug use and cycle control.

None of these design changes could be described as recent ones that have just been incorporated over the last few years. Improvements in pregnancy testing, imaging, and electronic diaries have been an ongoing process. The recommendation for exclusion of cycles for lack of sexual activity became more consistent for the division approximately 9 to 10 years ago.

In the applicant's briefing document, the applicant points out a number of other products, where lack of sexual activity per cycle was not included in the efficacy analysis. The clinical trials, however, for these products all started

before the year 2009.

Next, I will discuss some of the key issues related to study population. The division, for the most part, focuses on U.S./Canadian effectiveness data. We often receive European data in our NDA submissions, but this is primarily looked at in terms of safety. We encourage sponsors to enroll study participants that reflect current demographics.

The subjects need to be sexually active with regular menstrual cycles and have no known fertility problems for the partners. Effectiveness is characterized in a study subset up to age 35. Subjects enrolled over the age of 35 contribute additional safety data for the product. We expect that the subjects selected will have adequate washout of prior hormonal contraceptives, and will be avoiding concurrent contraceptives during the trial. Although the division has encouraged sponsors for a number of years to include adolescents and subjects with no restrictions related to BMI, we have faced a reluctance to do so

by some sponsors based on certain safety and regulatory reasons.

The National Center for Health Statistics
Information notes that the obesity prevalence in
the U.S. for adults as a whole increased to 40
percent in the 2015-26 [sic - 2016] time period.
This represents a 10 percent increase in
approximately 15 years. The prevalence of obesity
in reproductive age women of 20 to 39 years in this
same time period was 37 percent.

In regard to obesity and CHC development, it's been noted already today that obese subjects have been largely excluded from some of our previous clinical trials for CHCs. Some applicants have allowed BMIs greater than 30, but then oftentimes capped it at 35 in their particular studies. When we've looked at our own products and we've looked at the literature, there's been mixed results when comparing BMI and effectiveness over the past years.

An FDA meta-analysis evaluating the impact on obesity on contraceptive effectiveness was

published in 2015. Data from seven clinical studies of oral CHCs were analyzed. Of note, only two of the products had a large number of cycles greater than 4,000 in obese subjects. Although the Pearl index was higher in this pooled data for the obese subjects compared to non-obese, there were questions, still, whether this was clinically significant.

In regard to study limitations, the authors noted that a selection bias in regard to the enrolled obese patients could not be ruled out and that the study lacked adequate information based on compliance. The authors concluded in this paper that obese women using combined hormonal contraceptives may have a higher pregnancy rate, but more data was necessary to obtain further evaluation of this topic.

I'll next turn to the regulatory history with AG200-15. The application was originally submitted to the division in April of 2012.

Efficacy and safety focused on two phase 3 studies, Studies 12 and 13. The division's non-approval in

February of 2013 stated that Studies 12 and 13 had unacceptable on-treatment pregnancy rates and significant problems with study conduct and product quality.

I'd like to emphasize this to a greater degree. We had significant problems with data on on-treatment pregnancies, and we had a lot of other problems in terms of the information coming in those studies. That's why the FDA is focusing primarily on Study 23 and not on Studies 12 and 13. At the October 2013 end of review meeting, the division informed the applicant that no combination hormonal contraceptive had been approved with an upper bound of the 95 percent confidence interval around the Pearl index that exceeded 5.

Next, turning to the second review cycle, the applicant's NDA for AG200-15 was resubmitted in June of 2017 with clinical data from a new phase 3 study-that of Study 23. The division did not approve this submission in 2017. There were continuing problems about an unacceptable high pregnancy rate, product adhesion, high subject

withdrawal rates, and manufacturing quality issues.

And as I said before, we'll focus our presentation
today on Study 23.

The third review cycle, which is the current one, the resubmission was submitted in May of 2019 with additional product quality data from an in-house comparative adhesion study. No new efficacy data was submitted.

I'll turn next to some trial considerations for AG200-15. In looking at the factors that may have increased pregnancy rates in our clinical trials, there are a number of things that we consider. One is the possibility that decreasing hormone doses present less of a margin for missing the product, and thereby allowing ovulation.

We've also had more sensitive and more frequent pregnancy testing as mentioned before.

Also, the inclusion of obese subjects may play a role, then we also look at the possibility of higher noncompliance in the subjects in the U.S. trials, and we've seen that to a large degree when we compare studies in Europe,

I'll next turn to dosing considerations. In 1996, 2.5 percent of all oral CHC prescriptions in the U.S. were for formulations with 50 micrograms of estrogen. There is now an approved oral CHC that contains just 10 micrograms of ethinyl estradiol.

This was discussed earlier this morning in terms of the difference between FDA's analysis and the applicant's. Applicant's Study 14 compared ethinyl estradiol and AG200-15 versus that in an oral CHC containing 35 micrograms of EE. The division's analysis of pharmacokinetic data found similar EE, steady-state, systemic exposure, or the area under the curve, for both products.

Therefore, based on this particular data and also the consideration of the 10 and 20 microgram products on the market, we do not consider this a low-dose EE CHC product.

Next, turning to some more conduct considerations, pregnancy testing requirements have generally been consistent over the last 10 years.

The division has been consistent in its

recommendation to exclude cycles without at least one episode of vaginal intercourse for other products in development in the last 10 years.

I'd like to also mention briefly that the FDA biostatisticians do a separate confirmation of all the numbers that get presented in an NDA submission, and in discussing this with them this morning, we didn't find that when you add back the cycles with no sexual activity, that the upper bound goes down to as low as 5.5. So that still needs to be reconciled a bit; so we had a higher number with that.

We do acknowledge that Study 23 did have a greater proportion of obese subjects, but we feel that, in general, the rest of all the considerations, that its overall design and conduct were similar to other recent phase 3 contraceptive trials.

Study 23 strongly encouraged compliance.

Subjects were required to have 90 percent compliance with an electronic diary during the runin period. Compliance was reviewed at all office

visits and phone contacts. Table 36 in the applicant's briefing document states that the noncompliance with the e-diary during the run-in period accounted for 625 screen failures.

A run-in period that is used to test for compliance is very unusual in a contraceptive trial. The division has concerns that this product's high pregnancy rate, even after this sort of enrichment -- so we're still concerned that the high pregnancy rate, even with this enrichment, was done to obtain a more compliant study population.

There are uncertainties for any given product in regard to post-approval effectiveness. Post-approval pregnancy rates have typically been higher than the rates in clinical trials, especially for products requiring user compliance. It's possible that the following aspects of a clinical trial could further contribute to higher post-approval pregnancy rates, and that includes strict compliance subjects, subjects lost to follow-up, and subjects who prematurely discontinue a study without an exit pregnancy test.

Lastly, I'd like to address one of the figures with a bar graph that was presented by the applicant this morning. I'd like to explain in a little bit more detail some of the numbers that we see in this particular bar graph.

Turning first to the yellow areas, this is the Nordette product. Nordette was originally approved in 1982, based on approximately 8,000 cycles. The Nordette study, in comparison to studies that we do today, had no scheduled pregnancy tests, evaluated subjects up to age 38 for efficacy, and had subject data past 13 cycles, all of which would keep the Pearl index low.

Later trials, shown in yellow here, that included Nordette were based on much smaller numbers of cycles, 1758 cycles in 2003 and only 591 cycles in 2006. Smaller studies that utilize active comparators may sometimes record pregnancies, but are really more focused on cycle control than on efficacy itself.

Levlite, the gray bars, was approved in the U.S. in 1998. The pregnancy rate of 0.9, in the

left grouping that you see on this slide, is derived from a European study, and the pregnancy rate of 1.08 in the middle grouping is derived from the U.S. study. So these studies were done and approved at the same time period, so this does not represent a change over time; this just represents what happened in the European study versus the U.S. study. It's noteworthy that all the results in the far-right grouping, where it shows fairly high Pearl indices, were based on a low number of cycles.

Of note, also, let me briefly discuss the problems that we sometimes have with active comparator trials. In the middle grouping where you see the blue bar, this was actually an approval for Ortho Tri-Cyclen low, and the active comparator that was selected was Loestrin 1/20. Here we have a tricyclic product being compared to a monocyclic product. We have two different progestins, so norgestimate with the Ortho Tri-Cyclen, and we have a norethindrone acetate with 1/20, and we also have different estrogen levels. So we had 25 micrograms

in the Ortho Tri-Cyclen low and 20 in the 1/20 product.

This gives you an idea, sometimes, of how difficult active comparators can be to establish a comparable product, to develop a good noninferiority trial with a reasonable margin to evaluate the two products. None of these comparative trials, which you see in the second two groupings, were in that particular category. None of them were a well-designed, noninferiority trial. They would come out with some pregnancy results and just generally say that they were comparable. I just wanted to give some clarification to this particular slide.

Next, I'll turn to the efficacy discussion by $\mbox{Dr. Tang.}$

FDA Presentation - Yun Tang

DR. TANG: Thank you, Dr. Willett.

Good morning. I'm Yun Tang, the statistical reviewer for this submission. Today, I will be presenting the evaluation of the effectiveness of AG200-15. In my presentation, I will first begin

with the division's current recommendations on key aspects of study design for combined hormonal contraceptives.

evaluation of the effectiveness for AG200-15, then I will present our efficacy evaluation of AG200-15 using data from Study 23. Specifically, I will go over the design elements of Study 23, and then present results for the primary and the secondary efficacy endpoints. I will end my presentation with a summary of our findings.

In general, open-label, single-arm, phase 3 trials of at least one year duration are sufficient to establish efficacy of CHCs. For typical CHC trials, the primary efficacy endpoint is the pregnancy rate measured by the Pearl index in women 35 years old or younger. Pearl index is defined as the number of pregnancies per 100 woman-years of product use.

To calculate the primary Pearl index, the division recommends that on-treatment pregnancies are limited to those that occur during use of the

product or within a specific time frame after last use of the product, for example, 7 days. Evaluable cycles are on-treatment cycles where vaginal intercourse occurs and no backup or emergency contraception is used.

In terms of the study size in CHC trials, for new molecular entity products, the division recommends that the total drug exposure in a trial should include at least 20,000 cycles for safety reasons, and at least the 400 subjects should complete the study. For non-NME products like AG200-15, the recommendation is at least 10,000 cycles and 200 completers.

The division also recommends the evaluation of the Pearl index by BMI, race, ethnicity, and the region for multinational studies. But of note, studies are not designed to meet specific efficacy criteria within these subgroups.

The primary efficacy evaluation of CHCs is based on the upper bound of the two-sided 95 percent confidence interval for the Pearl index not exceeding 5. In other words, to demonstrate

efficacy, a CHC would be expected to result in no more than 5 pregnancies per 100 woman-years of product use.

Essentially, there are three main reasons for why the division decided to set the acceptable upper bound at 5 for CHC products. First, according to national survey data, over the past 30 years, the estimated percentage of women having unintended pregnancies during their first year of typical use of hormonal pills is 5 to 7 percent, and such postmarketing estimates tend to exceed estimates seen in premarketing clinical trials.

estimate for approved CHCs have never exceeded 5 in clinical trials used as the basis for approval for U.S. marketing. Third, given the known ATE and VTE risks associated with CHC use, the division believes that CHC products must demonstrate a high level of efficacy in preventing unintended pregnancies in order to justify the risks.

The division acknowledges that there are limitations in setting 5 as acceptable upper bound,

as it is proposed partly based on survey results and partly based on low Pearl index estimates we have seen in historical CHC trials. On the other hand, it is difficult to directly compare premarketing clinical trial results with postmarketing survey results.

On the other hand, directly comparing Pearl index estimates from a later trial with those from historical trials is susceptible to the limitations of cross-study comparisons; that is, each study varies with regards to populations, design, conduct, or other aspects of studies.

Therefore, other than drug effects, many factors that might differ between the studies could explain differences in Pearl indices. However, despite these limitations, 5 is the criteria that the division has used to date to establish a CHC's effectiveness.

As Dr. Willett noted previously, before the applicant designed Study 23, they were informed that the division had never approved a CHC for which the upper bound exceeded 5.

Now, I will present our review of the efficacy data from Study 23. Study 23 was a single-arm, open-label, multicenter, one-year phase 3 study. The study was conducted in 102 clinical sites in the United States. In total, 2,032 women, age 18 to 40 years, were enrolled in Study 23 without BMI or weight restrictions.

Here, I want to point out one key enrollment criteria for Study 23. As Dr. Willett noted previously, in order to be eligible for enrollment, subjects had to demonstrate at least 90 percent compliance with the electronic diary entry; that is, the subject may miss no more than 1 day of diary entry during the 2-week run-in period. In addition, subjects had to return 2 phone calls during the run-in period. This is not a typical enrollment criteria in CHC trials. By doing this, the population was enriched to be a more compliant population.

As stated previously, the applicant was informed that the division had never approved a CHC for which the upper bound of its Pearl index

exceeded 5. With this recommendation, the applicant designed the study with the adequate number of subjects to meet the requirements for Study 23, as you can see on this slide, and the evaluable cycles in Study 23 exceeded the number of recommended cycles for the primary assessment. The primary analysis population for Study 23 consisted of 1,736 subjects. This slide lists the criteria that defines the inclusion of subjects in the primary analysis population.

The primary efficacy endpoint for Study 23 was the pregnancy rate measured by Pearl index in women 35 years old or younger. The definitions about treatment pregnancies and the evaluable cycles used in the calculation of this Pearl index are in line with the agency's recommendations in the division's draft guidance on hormonal contraceptives.

As for the secondary endpoints, the applicant prespecified the evaluation of Pearl index by BMI, race, and ethnicity. As Dr. Gassman noted earlier, the applicant is seeking the

standard indication for prevention of pregnancy with a limitation of use statement related to BMI and weight. However, the statistical analysis plan did not include a planned subgroup analysis by baseline weight of 92 kilograms.

It was not clear what methodology the applicant used to propose the cutoff of 92 kilograms, but since it was proposed, we conducted this subgroup analysis to evaluate the basis of the applicant's proposal. You will hear more about the discussions on the applicant's limitation of use proposal in the next FDA presentation.

Now, we are going to look at the efficacy results. These results are based on analysis performed by the agency's statistical review team. This table shows the efficacy results for the primary endpoint. Among women 35 years old or younger, the estimated Pearl index was 5.8 with an upper bound of 7.2. These results suggest that the data are consistent with pregnancy rates on AG200-15 as high as 7.2 unintended pregnancies per 100 woman-years of product use. Recall that our advice

to the applicant for demonstrating efficacy is the upper bound of Pearl index not exceeding 5. For the overall population, both the point estimate and the upper bound were greater than 5.

Now, we move on to the subgroup analysis. This table shows the subgroup results by BMI and weight. The estimated Pearl index for non-obese women was 4.3 with an upper bound of 5.8. The estimated Pearl index for obese women was higher, at 8.6 with an upper bound of 11.5. These results suggest that the estimated AG200-15 pregnancy rate was almost doubled in the obese subgroup compared to the non-obese subgroup.

The estimated Pearl index in women with weight less than 92 kilograms was 4.9 with an upper bound of 6.3. The estimated Pearl index in women with weight equal to or greater than 92 kilograms was higher at 9.9 without an upper bound of 14.0 Therefore, there were trends toward lower pregnancy rates in women of lower BMI and weight. However, despite these trends, we want to point out that the upper bounds of the Pearl index estimate in each

BMI and weight subgroup were greater than 5, even in the subgroup of non-obese women and women with weight less than 92 kilograms.

This table shows the subgroup results by race and ethnicity. There were some slight numerical differences in Pearl index point estimates among the racial and ethnic subgroups.

Nevertheless, we want to reiterate that the upper bounds of the Pearl index estimate in all racial and ethnic subgroups exceeded 5, ranging from 7.5 to 9.4.

efficacy results I just presented. Again, for both overall populations and subgroups you can see that all the upper bounds of the 95 percent confidence intervals for the Pearl index estimates exceeded 5, and all the point estimates of the Pearl indices were above 5, except for 3 subgroups. But even for these 3 subgroups, there estimated Pearl indices were still close to 5, ranging from 4.3 to 4.9.

In summary, the primary analyses results suggest that the effectiveness of AG200-15 in the

general population does not meet the division's previously communicated criteria. The subgroup analysis results suggest that regardless of which subgroup we are looking at, the effectiveness of AG200-15 does not meet the criteria, even in the non-obese subjects.

Thank you for your time. Now, I'll hand it to Dr. McNeal-Jackson for her to present the review of safety under discussed benefit-risk considerations.

FDA Presentation - Nneka McNeal-Jackson

DR. McNEAL-JACKSON: Good morning. I am

Dr. Nneka McNeal-Jackson. I'm an

obstetrician/gynecologist, clinical reviewer in the

Division of Bone, Reproductive, and Urologic

Products. I will be discussing the safety profile

and benefit-risk considerations for AG200-15

transdermal system.

For the outline of my talk, the discussion will proceed as follows. I will be discussing the populations that were used for the safety analysis of AG200-15, discussing specific safety information

that suggests a VTE safety signal associated with AG200-15 use, the applicant's proposed labeling that includes a limitation of use, and will conclude with the division's concerns with the AG200-15 benefit-risk assessment.

Let's start with the discussion of the populations used. In this slide, this represents the safety populations that were used from Study 23. Due to the division's concerns with the study conduct and data quality issues that were noted in Studies 12 and 13, we limited the scope of this review cycle to Study 23 only.

The safety population represents those subjects that used at least one TDS for any length of time during the clinical trial. The safety cycle data is a subset of the safety population that was used to calculate the number of treatment cycles that the subjects completed. A treatment cycle, as discussed earlier, was a 28-day period consisting of 21 days with the consecutive administration of three 7-day-wear TDS's, followed by 7 days where no TDS was applied.

The total number of treatment cycles that was used to calculate the incidence rates of certain AEs for Study 23 in 2,023 subjects completed 18,841 treatment cycles. The last population, the cycle control population, was used to assess tolerability and usability of the product based on the subject's e-diary data.

This slide shows the subject demographics for Study 23. Based on the safety population of 2,031 subjects, 35 percent, as noted here, were obese, having a BMI equal to or greater than 30. This is in line with the 2017 CDC statistics of 37 percent of the U.S. female population of reproductive age referenced earlier in Dr. Willett's presentation. Regarding race and ethnicity, the demographic information is roughly in line with the 2010 U.S. census data.

This slide represents the subject's disposition for Study 23. I want to note that 51 percent of the subjects prematurely discontinued the trial. For Study 12 that was reviewed in the first review cycle of this NDA, the discontinuation

rate was even higher at 57 percent. I want to note that despite the applicant's efforts to reduce the number of dropouts that occurred during their trial, the discontinuation rate for Study 23 was still high. The top three reasons for trial discontinuation are noted here. Subject decision was the highest, at 15 percent; lost to follow-up, 11 percent; and adverse events at 11 percent.

The class labeling for CHCs includes risks of certain adverse events. Adverse events of interest include but are not limited to VTEs such as pulmonary embolism and deep vein thrombosis; ATEs such as myocardial infarctions and strokes; liver disease; hypertension; gallbladder disease; and depression. But it is the VTE incidence rate that occurs during contraceptive trials, while rare, that are of particular interest to the division, given the significant risk of mortality and morbidity to subjects when they occur.

I'd now like to discuss the VTE safety signal that's been associated with AG200-15's use. This slide represents both the applicant's and the

division's calculations for VTE incidence rates.

The division's calculations of VTE incidence rates,
just for background, is based on the number of
subjects that experienced a VTE. The applicant
included the safety information from all three of
their phase 3 clinical trials.

I want to reiterate that the division reviewed all the safety data, but for this review cycle, given the data quality discussions that we talked about for 12 and 13 referenced earlier in mine and Dr. Willett's presentation, again, we are limiting it to Study 23 only.

Now, I will discuss the calculation of the VTE incidence rate. For this calculation, one subject from Study 23 was excluded by both the division and the applicant, based on the timing that the VTE occurred, which is almost 2 months after the last TDS was removed. I also want to note that one subject from Study 12 with a normal BMI experienced a DVT.

Note in this slide that the denominator that is used by the applicant and by the division

differ. It is greater in the case of the applicant because they include the treatment cycles from all three of their phase 3 trials.

The VTE incidence rates can be seen here.

The applicant suggests in their background document that the observed VTE rate is driven almost entirely by the events in obese women. They note, with the exception of one subject, all the other VTEs occurred in obese women. We acknowledge that there is a significant uncertainty around this estimate due to the small number of subjects that experienced VTEs, however, based on the division's experience, 4 subjects in one trial with a VTE, regardless of BMI, is concerning to the division and represents a safety signal.

In this slide, the applicant attempts to conclude that their VTE incidence rates for AG200-15 is generally in line with -- and correction; this is general rates, not U.S. background rates -- and is between 15.4 to 18.9 per 10,000 women-years for a population with similar mean BMI and age. However, clinical trials, again,

are not sufficiently sized to evaluate the rate of these rare events. The VTE clinical data cannot be extrapolated to inform VTE risks in the postmarketing setting, which is based on approved products.

I'd now like to go into a discussion of the proposed labeling. The applicant's proposed labeling can be seen here. I just want to note that the indication is consistent with previously approved CHCs. Note that the AG200-15 is intended for use in all women regardless of BMI.

We have concerns about the inclusion of an LOU in labeling. The LOU statement is typically reserved for when there is reasonable concern or uncertainty about a drug's risk-benefit. The division does not believe that the applicant's proposed LOU mitigates the division's concern about the overall benefit-risk of AG200-15 for the intended patient population. Further, we are uncertain that the proposed limitation of use would limit prescriptions to -- and this is a correction -- non-obese women.

I'd like to go into a discussion of the benefit-risk assessment. The outline of this part of my discussion will proceed as follows. I will discuss the general benefit-risk considerations, followed by a brief discussion of considerations regarding dosing tolerability and usability of AG200-15, and conclude with the division's current thinking on the benefit-risk of AG200-15.

In general, the basis for approval of CHCs is the benefit-risk assessment. Each investigational CHC for the prevention of pregnancy is assessed in the context of available therapies. In this slide, we're seeing the benefit-risk of the AG200-15. The division has approved products using the PI and upper bound of the 95th percentile of the confidence interval for no greater than 5.

I want to note here that what's noted here with the upper bound in obese women of 11.4, it is concerning to the division in the non-obese population that the upper bound is 5.8, and this in the context of a known VTE safety signal for this product is concerning.

There are other factors that we use when we're considering the benefit-risk for this product. The first is the dosing considerations.

In this slide, the applicant's benefit-risk assessment asserts that the AG200-15 delivers approximately 30 micrograms of EE per day, which is similar to what they consider a low-dose oral CHC.

This calculation was based on the pooling of pharmacokinetic data from two groups, both that received 2 treatments of AG200-15. Some of the information, however, was collected when the EE concentrations for AG200-15 was not allowed to reach steady state. Based on the division's calculations, this was collected when the EE concentration was allowed to reach steady state, and for that reason, our calculations put this closer to a 35, not 30, as proposed by the applicant, micrograms.

We acknowledge, however, that the AG200-15 does have less EE exposure than the approved TDS. However, given the availability of CHCs, where the EE now less than 20 micrograms, the division does

not consider the product to be a low-dose product.

The next thing that I would like to discuss is levonorgestrel in the context of VTE risk. The applicant presents levonorgestrel as a safer progestin, which may decrease the VTE risk as compared to other progestins. Epidemiological studies evaluated whether newer progestins, such as drospirenone-containing CHCs are associated with higher VTE risk than levonorgestrel-containing CHCs.

The observational study results, however, are inconsistent, with some studies reporting up to a 3-fold increase in VTE risk, while other studies reported no differences in VTE risk between products. There is significant heterogeneity in these published studies, and the limitation of these studies include the following.

Some studies compared prevalent users to new users of CHCs, who might be at different baseline risk for VTEs. Some key confounders were not measured and controlled certain studies.

Physicians may prescribe a certain CHC product to

women with higher baseline risk for VTEs, based on the safety data available at the specific time of the prescriptions.

Self-reported exposure data or prescription data may sometimes lead to misclassification of exposures. The division concludes that slightly different risks in VTEs observed by progestin types could be explained in part by study design issues and an uncontrolled bias. In conclusion, the division feels that the AG200-15 is not a low-dose EE, CHC product based on available therapies, and the AG200-15 levonorgestrel component may not convey a safety advantage over other progestins.

Tolerability in usability. The applicant claims that AG200-15 offers an advantage over other CHCs, and that it is not invasive, unlike an intrauterine device, or injectable, or implant, and a more convenient dosing regimen, unlike oral CHCs that have to be taken on a daily basis. However, other factors such as tolerability and usability of the product could undermine such conveniences over time and could affect the patient's compliance and

sustained use of the product.

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Let's start with our discussion of tolerability. One of the most bothersome symptoms to women is lack of predictability of their cycles. Tolerability is the division's assessment of the product's ability to address this issue. In Study 23, subjects captured the bleeding and spotting information in e-diaries on a daily basis.

The definitions was that the bleeding was defined as blood loss that was significant enough to require the use of a sanitary napkin or a Spotting was defined as blood loss tampon. requiring no more than a panty liner. For the unscheduled bleeding and spotting data, based on the division's analysis, after the first cycle, 60 percent of the subjects were experiencing unscheduled bleeding and spotting; 41 percent of subjects after 13 cycles were experiencing this symptom. So after one year of treatment, that 41 percent are still experiencing this event is concerning to the division in the context of benefit-risk.

Now let's go into the discussion of the usability for AG200-15. The usability in the proposed dosing regimen, AG200-15 is one TDS for 7-day wear for 3 consecutive weeks, followed by 1 TDS-free week. The carton contains only 3 TDS's, however, based on our analysis, almost 15 percent of all the completed treatment cycles, which was 18,841, had to use 4 or more TDS's in order to complete the treatment. The challenge of obtaining replacement TDS's could prove problematic for subjects.

In summary, regarding the tolerability and usability of the product, these two issues could outweigh the products offered convenience and affect the compliance and sustained use of the product.

I would now like to go into the discussion of the division's assessment of benefit-risk for AG200-15. The division's current thinking is that another transdermal CHC could provide another alternative for women seeking a non-invasive method of contraceptive. However, AG200-15 does not meet

the FDA's regulatory definition of an unmet need, given the multitude of approved therapies for the prevention of pregnancy.

Further, AG200-15 is not a low-dose product, given the availability of CHCs with less than 20 micrograms of EE in the United States. The levonorgestrel component in AG200-15 may not convey an additional safety advantage. The AG200-15's effectiveness, as discussed in Dr. Tang's presentation, in addition to the identification of the VTE signal, is not acceptable in the general or non-obese population in the context of other available therapies. Product tolerability and usability issues could outweigh AG200-15's convenience.

Finally, the inclusion of an LOU in the labeling does not sufficiently address the division's overall concern regarding the benefit-risk of AG200-15.

In summary, the division has concerns about the benefit-risk assessment for AG200-15 in the context of other available contraceptive therapy.

This concludes my presentation on the safety profile and benefit-risk considerations for AG200-15. Thank you for your time. I'd now like to turn the discussion back over to Dr. Lewis.

Clarifying Questions to FDA

DR. LEWIS: Thank you.

Are there any clarifying questions for the FDA? Please remember to state your name for the record before you speak. We'll start with Dr. Margolis.

DR. MARGOLIS: I have another question that has to do with definitions. To clinical trialists, the words "efficacy" and "effectiveness" have deep meanings that are very different. It appears to me today that all four of the FDA people used the words almost interchangeably, sometimes in the same sentences. Sometimes the slide would say "effectiveness," you would use the word "efficacy." One of the questions that we have proposed to us begins with "effectiveness" and then ends with a discussion of efficacy.

Could someone explain to me how you're using

those two words and what they mean in the context of this medication?

DR. GASSMAN: In general, when we talk about effectiveness, we're talking about it from the effectiveness and safety profile of the product.

Efficacy usually refers to endpoints. They are sometimes used interchangeably, but from a regulatory standpoint, effectiveness is a determination, whereas efficacy refers to efficacy endpoints, efficacy calculations.

Laura, did you want to add to that?

DR. JOHNSON: There are specific ways that are defined for us in this CDER style guide.

DR. MARGOLIS: The other question has to do with the gold standard statement that's been made several times now, about the upper bound of 5. It seems to me that most of the evidence for the upper bound of 5 that's been presented today is because what we've always done.

Has anybody actually done a risk-benefit study or talked to patients using the drugs, looked at whether the benefits changed based on the upper

bound changing, or is this just what we've always done? We meaning the agency.

DR. JOHNSON: Unfortunately, to date, CDER

has not done a formal patient preference study such as what you would have seen at a CDRH for weight maintenance and weight reduction therapies for obese patients.

DR. GASSMAN: I'd just like to add that just from a historical perspective, we started with Pearl indices of 1. So we have changed over time, but --

DR. MARGOLIS: But that was just a change because it's a change. It wasn't based on study designs, preference studies, utility studies.

DR. GASSMAN: No. It was based on national survey data and what we could get from our experience.

DR. JOHNSON: And I would also add, it was based on the 2007 discussion that happened at the advisory committee. And as Dr. Gassman mentioned, really, most of the discussion was about Pearls of 1 and 2, and then also thinking about what would

happen if you were looking at formal noninferiority studies and active controlled trials.

So there is some information in those summary notes, some of which were saying actually 3 and some of which were saying if you had a significant safety change of 5 and 6.

MS. BHATT: If I can please remind everybody to state their name for the record, please.

DR. WILLETT: Jerry Willett. One additional factor is that we have not always used Pearl indices in the label itself. At one time we had an estimate of what the pregnancy rate should be. For the longest period of time, at least in Contraceptive Technology, that typical use for those particular products has stuck around 5 percent.

Now, in the past few years, it jumped up to 9, and then in the last edition, it went back down to 7. So obviously, you have problems with survey data as to establishing what the typical use was.

James Trussell also tried to adapt the figures for abortion in terms of coming up with those

particular numbers.

But when we were looking at labels, perhaps 12 to 15 years ago, we always kept in mind these technology factors of about a 5 percent effectiveness in the real world, and we knew if we approved products with clinical trials, that we would expect the numbers of 2 to 3, or even less than that, then would go to 5. So it was sort of a perspective in terms of what the National Growth Survey was finding and then what we were doing in our clinical trials. But again, we've never had any formal trials looking at the specifics.

DR. LEWIS: Thank you. Dr. Shaw, and then Dr. Curtis.

DR. SHAW: Hi. I have two clarifying questions. Is that alright? Okay. Thank you. This first question is for Dr. Willett, with reference to slide 34. I just wanted to clarify, it was more something that you said while you were on that slide, where you were talking about the calculation about excluding some cycles when you compute the Pearl index, and how that remained

relatively consistent.

I thought I heard you say something like you weren't able to reproduce all of the upper limits that the applicant had provided. There were some discrepancies. Did I understand that correctly or can I have more information about that?

originally prepared my talk, I was basically using the applicant's numbers on page 70, where they did the sensitivity analysis. Now, they did a sensitivity analysis for adding back these 5.4 percent of cycles where there was no sexual activity. They analyzed it for the entire population under age 35, with no relationship to obesity or non-obesity. Then they added non-obesity in, and they also came up with a number. And then they also even added back that population that had used backup contraception.

In all cases, in the applicant's briefing document, they indicated that all of those numbers still had an upper bound of 5 or above. So when I talked to our statisticians this morning, right

after the talk by Agile, and then heard that that number had actually gone to 5.15, when they mentioned to me that they thought it was higher than that, that's why I brought up the fact that I think these two numbers need to be reconciled.

Whether you're going from a 5.82 down to 5.5, or 5.6, or down to 5.15, I don't know at what point in time you call that a substantial change or the fact that this particular analysis, or thing that's incorporated into a study cycle, how significant that is.

I will comment, though, that the first time that the FDA did anything at all related to sexual activity, and then changing the cycles that were calculated for efficacy occurred in 2004, we had one patient that was indicated in a study, who had no sexual activity at all in 13 cycles, and the sponsor wanted to add those into the efficacy analysis.

We've always thought that perhaps one episode per cycle is a reasonable way to go, but we will admit that for years and years and years, all

that happened was asking for are you sexually active or not? So there has been a change. This has happened over the last 9 to 10 years, and we've been consistent with other sponsors with that particular recommendation.

DR. SHAW: Thank you very much. And I just want to say I agree with the discomfort that you're unable to reproduce the numbers on page 70. Those are the exact numbers I had concerns about. I agree that these aren't huge swings, but what there seems to be is a lack of clarity in which women and how cycles are being included in those calculations, and they migrated. The data changed. So that just needs to be cleared up just to make sure nothing else changed, I think.

My second question is in Dr. Tang's presentation on page 53. This is a presentation of the subgroup analysis. Thank you. The number 5 I think, in some ways, is related to this idea of 5 percent unexpected pregnancies. The upper limit being connected to that is -- so the estimates that are consistent with the data are starting to

include numbers that people are uncomfortable with.

But that upper limit is very connected to sample size, and we're not doing a good job with tracking that. As we talk, there's a lot of concern being expressed about numbers like 11.5 for the obese upper limit for this Pearl index. I think that we have a hard time interpreting the number because there are only 600 women that are in there.

So some suggestions or further discussion on how we can look at these analyses. I believe there are requirements in terms of the minimum number of completers and the minimum number of cycles that help standardize the precision of these confidence intervals across trials. Some discussion I think when we talk about the upper limits, I think we need to do a better job of clarifying that, particularly for these subgroups we may have more comfort in because they have an adequate number of women for the width to be informative.

I think certainly for all of them for which the point estimate is above 5, we can be fairly

confident that the right end is above 5, and for the obese women, we can see the lower end is excluding 5, and that might be more informative.

So I guess my bottom line is -- my question is which of these intervals do we think that upper limit of 5 has enough women? Has there been a formal analysis of that? Maybe I might stop there.

DR. JOHNSON: This is Laura Lee Johnson.

Typically -- and you'll notice that this is in your

FDA backgrounder -- when we give the tables

associated with this, we do give the number of

cycles. Typically, we are looking for at least

5,000 cycles.

DR. SHAW: That's the kind of thing that might be helpful, to put little stars, which are these intervals had more than 5, or more than 5,000 cycles.

DR. WILLETT: This is Jerry Willett. If you get a new product in Europe, they oftentimes are looking for the study to be powered to have just one on either side of the point estimate. So that's oftentimes requires at least 20,000 cycles

to get that particular level of confidence.

The FDA through the years -- I certainly agree with Laura in the sense that 5,000 to us seems like the minimum number that we should have when we're making any sort of decisions, but through the years, we've had issues where a product comes in, where we know -- that comes in with a dosage level that's in between 2, that we already know about and know about the safety for.

So in a circumstance like that, we might allow them to only have a duration of 6 months and have less cycles to analyze. In general, that's worked out fairly well in terms of what we found with the pregnancy rates.

As I said before, there's a number of factors now that seem to be increasing these rates. We don't always know what's giving us the most change here, whether obesity is a huge one at the moment or not. Once we start climbing above what we've been used to before -- I mean, you're right in terms of did we have enough cycles to really analyze that and are we getting that upper bound

just because of the number that was evaluated. 1 Thank you. Dr. Curtis? 2 DR. LEWIS: DR. CURTIS: Kate Curtis. I had a 3 clarifying question on slide 64 about the VTE 4 safety signal. Clearly, these numbers are small, 5 and I'm sure their variability is large, but there 6 does seem to be a safety signal. In reading the 7 briefing materials, though, I had got the sense 8 that that safety signal was in line with what we 9 would expect from other combined hormonal 10 contraceptives. But in the remarks on your slide, 11 12 you seem to be saying that maybe there was even a higher risk. 13 If you could just clarify FDA's 14 interpretation about this safety signal, is it in 15 line with CHCs or is there something more 16 concerning; and if so, could you talk a little bit 17 18 more about that? 19 DR. GASSMAN: Audrey Gassman. I'll start I can't remember a clinical trial where with that. 20 21 we've had 4 VTEs, 4 subjects with VTEs, not 4 ever. Now, these subjects are all 200 pounds in Study 23. 22

We also had one subject -- I believe it was 1 Study 13 that also had a VTE and a normal weight 2 But if you look at the totality of the 3 4 data, we have seen VTEs, but -- and again, we totally understand, the confidence intervals are 5 very wide around this, but it's something that we 6 can't just say, well, this is what we expect with 7 combined hormonal contraceptives. 8 Obviously, to do this signal probably will 9 take a very good study of maybe 8 to 10 years to 10 actually get the actual risk around it. 11 12 DR. GARNER: Dr. Lewis, may I --13 DR. GASSMAN: Does the applicant want to say 14 anything? 15 DR. GARNER: Please, with the chairwoman's permission. I believe, if I'm correct, the 16 recently approved Annovera study had 4 VTEs, 2 in 17 18 non-obese women and 2 in obese women. That's the 19 recently approved product. DR. CURTIS: Sorry. Was the study size 20 21 about the same size? 22 DR. GARNER: Slightly larger than our phase

3 alone, but smaller than our combined programs. 1 DR. LEWIS: And the VTE incidence was what 2 in that one? Sorry. 3 4 DR. GASSMAN: In Annovera, the VTE incidence rate was 24 per 10,000, and we required a large 5 postmarketing trial. But again, we're talking 6 about risk-benefit, so we were looking at a 7 different Pearl indices, a different bleeding 8 profile, a different product, a delivery rate of 17 9 micrograms of EE, a different progesterone. 10 One of the things that we're faced with is 11 we don't believe that you can -- it's very 12 13 difficult when you start to do cross-study 14 comparison, so we try to evaluate each product on its own benefits and risks rather than saying what 15 were all the characteristics of the last product. 16 DR. LEWIS: Thank you. Dr. David Eisenberg, 17 18 and then Dr. Bauer. 19 DR. D. EISENBERG: I actually have two questions. The first one is for 20 21 Dr. McNeal-Jackson. When you were on slide 74, you mentioned that the way in which the FDA has 22

calculated the dose profile for estrogen exposure is different than the way the applicant has done, and therefore, something about the time in the cycle and sampling of the pharmacokinetic parameters, and that you feel like the exposure parameter is 35 micrograms, whereas the applicant says about 30. And somewhere there's a difference between what is or isn't low dose.

Can you just speak a little more about what your methodology is that you came to a different conclusion and where you're coming up with that?

DR. McNEAL-JACKSON: So I will defer the calculations to my clinical pharmacology colleague for the discussion of how that was calculated, and then I'll conclude with your question.

DR. ZOU: This is Peng Zou, clinical pharmacology reviewer. Can we go to the backup slides, the last backup slide, FDA slides? No, the last one, that shows a table of the PK data.

I want to emphasize the transdermal CHC, how different the PK characteristics are compared with oral CHC. For 80 to 115, I want to emphasize it

takes 2 cycles, 2 consecutive cycles, to achieve steady state of pharmacokinetics. In Study 14, the applicant conducted a study with two groups, group 1 and group 2.

In group 1, the study sequence is patch,

TDS, and oral. In group 1, there are 17 subjects.

The sequence is 80 to 115 in OC. In group 2, it's

80 to 113 OC and 80 to 115. So in group 2, there

are 15 subjects, and we don't think the

steady-state PK was achieved in group 2 because

there is one cycle OC, 4 weeks washout. So we only

rely on the PK data from group 1 from 17 subjects.

to 115, it's 7.2. For OC, the steady state is between 7.0 and 7.5. I will say they have similar exposure to EE, so I assume the 80 to 115 is equivalent to 35-microgram EE oral CHC. Also, the applicant approved data from 32 subjects from group 1 and group 2, and then exposure from 80 to 115 for EE is 10 percent lower than the OC, but we don't agree with their calculation.

DR. LEWIS: Would the sponsor like to chime

in?

DR. FURMANSKI: Thank you. This is Brian Furmanski from Nuventra. As you stated, there are differences between the sequence here. I would argue that it's not necessarily a steady state. I think this could be chance variability as well.

You're suggesting a sequence or period effect, but the change in exposure is quite minor, 15-20 percent between the periods.

Typically, regardless of therapeutic indication, FDA considers 15 to 20 percent increases in exposure to be not clinically meaningful. And you can see that in the dose.

It's a 30 versus 35. So I'm not disagreeing in that it's a similar profile. It's hard to exactly put what exactly this dose is. It could be closer to 30 or closer to 35, as you're suggesting, so I don't disagree with you there.

I'm not exactly sure if it's a steady-state phenomenon because for EE, if you look at the pre-dose calculation -- if the woman completed one cycle, then got a blood draw just prior to putting

on the next patch, EE concentrations our zero. 1 So there is no detectable pre-dose concentrations, 2 which again speaks to is it a really steady-state 3 4 phenomena or not. DR. D. EISENBERG: Could I just ask if the 5 two pharmacokinetic experts agree -- while I 6 recognize cross-product comparison is challenging, 7 can both the applicant and the FDA pharmacokinetic 8 experts agree that the cumulative dose and exposure 9 10 to estrogen is lower than the currently FDA approved patch that's on the market, or we can't 11 agree that? 12 I think FDA's conclusion is 80 to 13 DR. ZOU: 14 115 has a similar exposure to EE compared with FDA-approved 35-microgram EE oral CHC. 15 DR. D. EISENBERG: What about the currently 16 approved transdermal system, Xulane? 17 18 DR. ZOU: We acknowledge the 80 to 115 has a 19 lower exposure to EE compared with the FDA-approved TDS. 20 21 DR. FURMANSKI: Right, and it's about 50 percent lower. 22

DR. D. EISENBERG: I want to move on to another totally unrelated question, but if there are other panelists that want to stick on this maybe we should stay here.

DR. LEWIS: We do have other questions, so maybe we'll come back to you. How about that?

DR. D. EISENBERG: That's fine.

DR. LEWIS: Great. Dr. Bauer?

DR. BAUER: Thank you. Doug Bauer. I think
I have a question for Dr. Tang, where it relates to
her slide 51. It's shown here that the Pearl index
values -- and I'm referring to the right column
now -- differed from those that were provided by
the sponsor in our group. I'm just wondering did
you also do similar analyses for women that were in
the not obese but overweight group? Were there any
data about that?

While you're coming to the microphone, I'll just tell you what my comment is. My comment is, by doing these dichotomous things, it looks like there's something magical about suddenly becoming obese. In fact, these are clearly, at least to my

mind, continuous relationships. And I might suggest some complementary analyses, where you look at the increase in Pearl index per, for example,

1 BMI unit increase might be more useful, and actually, it might get at some of the issues about sample size as well because I think it might be relevant to understand what is the risk and what is the Pearl index in someone whose BMI is 27 or 28, for example, and not just above 30 and below 30.

DR. TANG: Thank you for your comment. this

DR. TANG: Thank you for your comment. this is Yun Tang. We have those numbers. For example, for the overweight women, I'd like to defer this question to Dr. Laura Lee Johnson.

DR. JOHNSON: This is Laura Lee Johnson, and let me pull up those numbers for you. I think also the applicant had a very fine gradation of breakdown by BMI and by weight in their package, so you may want to refer to that. But looking at their general information, the overweight population alone -- and this is broken out of the primary analysis population -- we have 439 women with 3,881 evaluable cycles, a Pearl index of 5.69

that was estimated with an upper bound 8.4. 1 DR. LEWIS: 2 Okay. Dr. Margolis, and then Dr. Haider. 3 4 DR. MARGOLIS: I have another question about the Pearl index, which has been bothering me since 5 I first learned about it the other day. I've also 6 talked to some of my statistical colleagues here, 7 and they can't seem to give me a good answer 8 either. But historically, I have a feeling that 9 you all have a good answer. 10 You keep talking about cycles as if they're 11 independent events, and statistically they're 12 probably not. They're probably very dependent on 13 both the person -- these people's fertility rates 14 are different, probably sexual activity; 15 seasonality we know is important. 16 So why aren't we using more modern 17 18 statistical models that allow for fixed effects and 19 random effects as opposed to calling these independent events, or am I completely confused 20 because I'm a dermatologist? 21 22 (Laughter.)

DR. GASSMAN: The history of contraceptive trials plays into this. We have discussed active-controlled trials. We have discussed other methodologies. Because of some of the limitations of active-controlled trials up to now, we have used the single arm. We also do calculate life table analysis.

It would be difficult to do, I think, and
Laura can comment on this, some sort of a
randomized trial. Obviously, that's one of the
reasons why we're asking for recommendations.
You're not going to put a woman on a contraceptive
for just a month and then randomize her to
something else.

Maybe if you could kind of elaborate on that.

DR. MARGOLIS: In a randomized trial, it wouldn't be as much of an issue because theoretically, you would have randomized people with similar risks, and similar cycle differences, and fertility differences, and sexual frequency differences to both arms. But in these one-arm

studies, or really cohort studies, you would worry about the fact that you're measuring something that you're claiming as an independent event, each cycle, when they're really not.

DR. GASSMAN: But that would be whether you did active-controlled trials or any type of long-term trial; correct?

DR. JOHNSON: This is Laura Lee Johnson.

Let me try to address this question. It's one
that, again, in that 2007 discussion also came up.

We do life table analysis, and the convention has
been to stick with the Pearl index because of the
discussions with other obstetricians and
gynecologists.

That said, especially for a year-long trial of these 13-cycle trials, when we run the other methods, the life table methods, again, as long as we have the information available, we tend to come up with very similar results, which is why you'll notice both we and the applicant have those life table measures there.

Are there more modern ways to try to do

these analyses? That's there, but that's not what 1 2 has been proposed. And in particular, when you have single-arm trials, and only a single, 3 4 single-arm trial, it is very difficult to have the information that you may need in order to 5 understand that you have a solid model in some of 6 those other methods. But we do the life table 7 methods. If you look, those answers are fairly 8 similar for the Pearl. DR. WILLETT: Jerry Willett. I would say in 10 the 20 years that I've been looking at these 11 trials, I've never seen any life table evaluation 12 that was dramatically different, which encouraged 13 us to do something different. 14 DR. HUNSBERGER: Have you done any analysis 15 of time to discontinuation? That would help us 16 understand if there's a few people that are giving 17 18 the bulk of the cycles, and then not many that are 19 really in the analysis. So have we done anything like that? 20 21 DR. TANG: Yun Tang again; no, we don't. DR. LEWIS: Dr. Haider? 22

DR. HAIDER: This is Sadia Haider. I want to go back to the safety signal with the VTE risk Based on the fact that the ethinyl estradiol level is now either 30 to 35 micrograms, we're saying it's lower than the other trans dermal product, and that only the 4 VTEs are the most you've seen in clinical trials, how does this compare in this trial to the other transdermal product? Can we compare in terms of safety risk? I think it's going back to Dr. Curtis' question and Dr. Eisenberg's question. I think this is the thing that we're trying to wrap our mind around as far as risk. How do we make that comparison if we can? DR. GASSMAN: That's one of the issues we face, is because we have small numbers of serious rare events in clinical trials. One of the slides that we had specifically went that we can extrapolate from postmarketing studies. We know that we have these events. We know we have seen them with other trials. We look at the VTE incidence rate just to

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give us a baseline for some sort of a risk, but it's something that we consider when we're doing the benefit-risk because, obviously, we're not going to be able to do very long postmarketing studies to compare products to see how this compares to a 10 microgram, or a continuous use, or Ortho Evra.

The other problem is I don't think you could do a comparison to Ortho Evra in postmarketing because, obviously, also if the product is not being used that much, it makes it very difficult to get an estimate of how this might compare to a product that is not used very much in current studies.

DR. HAIDER: Do we have any data from the clinical trial itself for Ortho Evra? I guess that's my question, from the actual premarketing.

DR. OUELLET-HELLSTROM: This is Rita

Ouellet-Hellstrom. Postmarketing studies are very heterogeneous. They capture women at different ages, and different exposures, and at different time periods following approval. So the risk

estimates will vary very, very much. Based on whether exposure is determined as idiopathic or not will also make a big difference in the risk estimates and in the incidence.

DR. GASSMAN: One of the other things I'd like to point out is your clinical trial population is a overall healthy population. That is something to consider when we look at these rates. When it goes into the general population, obviously, you may have more smoking, more other risk factors.

It becomes very difficult to try and extrapolate, other to say we've got the safety signal from our perspective, but I understand your frustration. I wish we could be able to look at a VTE number and say we expect this incidence, but I don't think we can.

I think the sponsor may want to say something.

DR. LEWIS: Yes, I was going to let the sponsor say something.

Dr. Hellstrom, did you have something else to add there?

DR. OUELLET-HELLSTROM: I just wanted to add that in the U.S., in particular, VTE or pulmonary embolism is captured very well, and confirmed and validated when the patient is hospitalized. But if it's just a DVT, it's treated outpatient and much more difficult to capture in the U.S.. Other countries do it differently, but in the U.S., we don't.

DR. PORTMAN: David Portman, consultant.

It's critical to remember that only 3 percent in the Ortho Evra clinical program were obese, yet they accounted for 33 percent of the pregnancies.

Also, with that small denominator of obese women, it would be very hard to replicate the kind of signal that we have with 35 percent of obese patients in that.

There have been chart reviews that showed a 2-fold increased risk, although there are data postmarketing [inaudible - mic malfunction.] We do know that 50-microgram products have [inaudible - mic malfunction] microgram products.

DR. LEWIS: Another comment?

DR. PIAZZA: Yes, if I may.

DR. LEWIS: Go ahead.

DR. PIAZZA: Gregory Piazza from Brigham and Women's Hospital, cardiologist in thrombosis. I think it is very important when we think about these trials, about the difference between absolute risk. And talking about the safety signal, all hormonal contraceptives have a safety signal when it comes to venous thromboembolism. The failure to recognize differences in study populations can lead to misinterpretation of the magnitude of the safety signal.

I'd like to draw the attention to this graph here, which uses epidemiological data to show that in women of reproductive age, if you look at the two middle bars, exposure to hormonal contraception increases the risk of venous thromboembolism, and when obesity is added to that, it further increases the risk. The failure to mention that the population in Study 23 was substantially -- and that's a significant meaning there -- more obese than other studies is critical. Thank you.

1 DR. OUELLET-HELLSTROM: Granted that obesity does increase the risk of VTE, but we have to 2 remember that VTE risk occurs within the first 3 or 3 4 6 months of exposure. And if we compare it to oral contraceptives, there's a difference, and it's 5 still controversial as to what obesity --6 DR. PIAZZA: If I may, Madam Chairwoman, I 7 would contend that although the risk of venous 8 thromboembolism is highest in the first 6 months 9 after starting contraception of a hormonal 10 modality, the risk continues and extends for the 11 duration of their use of hormones. 12 We can see here, if you actually look at the 13 area under the curve, there's much more cumulative 14 risk distributed over month 6 onward than there is 15 under the curve for months 1 through 6. 16 should be careful about attributing the risk to 17 18 hormones just within the first 6 months. 19 you. Dr. Jarugula, and Dr. David 20 DR. LEWIS: 21 Eisenberg. DR. JARUGULA: I have a quick clarification 22

question, actually, to Dr. Jackson, slide 79. It's 1 interesting that 15 percent of completed treatment 2 cycles use 4 or more patches; 15 percent of all 3 4 completed treatment cycles use 4 or more patches. We heard from applicant that there is a 5 learning curve in using these patches. 6 wondering if you have looked at the time course of 7 the usage of more patches than required. Is there 8 any information on that? 9 DR. McNEAL-JACKSON: Yes, we have looked at 10 that information, and I would like to defer the 11 answer of this question to my OPQ colleague, 12 Dr. Strasinger. 13 DR. STRASINGER: Hi. I'm Caroline 14 Strasinger from the Office of Pharmaceutical 15 Quality. We do have time profiles. I believe it 16 was 20 percent of all patients in cycle 0, moving 17 18 down to 10 percent in cycle 13. The 15 comes from 19 all cycles. DR. LEWIS: Dr. David Eisenberg, you had a 20 21 follow-up, I think. 22 DR. D. EISENBERG: Thank you. The

discussion about both effectiveness and efficacy, as well as the risk of putting a product on the market that I would disagree with the physician from the Brigham regarding the risk exposure for thromboembolic risk because as a provider of contraceptive services for women and a researcher in this world, what I know is that women switch, and they switch often.

As it was evidenced in this trial, 50 percent of women discontinued within the 13 months, and they switched to something else, potentially estrogen containing. There may be a cumulative risk issue here, but I want to go back to something that was brought up by Dr. Laura Lee Johnson at the beginning.

You mentioned that CDER has not surveyed women regarding their desires for effectiveness of their contraceptive products in light of their risk tolerances for adverse events; and we all know that the average woman in the United States who wants to have two children is going to use a contraceptive method for over three decades. And while it might

not always be a combination or hormonal contraceptive, we are talking about a prolonged lifetime risk in order to avoid pregnancy.

So I would like to know whether the FDA has any plans to try to understand what do women and people who use contraception in this country want from their contraceptives, and how can that inform this panel on whether to approve what might be a slightly higher risk product than we realize, but might be also desirable by many women, as they won't desire other contraceptive methods. And we know that pregnancy in the postpartum period has a higher risk of thromboembolic event.

So when we're talking about risk tolerance, we need to have that in mind. Does CDER have any intent to assess that, and how do we use that to inform this decision that this panel has to make?

DR. JOHNSON: This is Laura Lee Johnson.

Unfortunately, I can't create the trial and have all the results immediately in the next several hours. However, we will take this to our senior management for discussion.

1 DR. D. EISENBERG: Is that something that the panel can make a recommendation to the FDA 2 that's not on the list of questions that's in front 3 4 of us today? 5 I think you just did. DR. LEWIS: (Laughter.) 6 DR. JOHNSON: Yes. The answer is yes. 7 are looking for recommendations, and we will take 8 everything back with us. 9 DR. D. EISENBERG: Do we have to vote on 10 Because I'm happy to make a motion or 11 whatever. 12 (Laughter.) 13 14 DR. JOHNSON: No. We hear you. DR. LEWIS: Dr. Berenson, last question. 15 DR. BERENSON: Returning to the issue of the 16 15 percent of all completed treatment cycles used 4 17 18 or more of the patches, there's only 3 patches in a 19 box, so I'm assuming that they are falling off and cannot be reapplied. They disposed of them. 20 21 lost them. Because if people don't have another patch to put on, they will probably just use 22

nothing for the rest of the cycle.

DR. LEWIS: I'll let sponsor address that.

DR. PORTMAN: I just wanted to clarify about replacement patches. When the division mentioned there were either 20 percent or 10 percent, it's important to realize that in the clinical trial, we gave the patients numerous additional patches, oftentimes 8 to 10. We accounted for those, but like anyone knows, if you've got something, you're going to use it. If you had 3 patches and you knew those were the ones you had to try to reapply, women were much more likely to use spare patches, even with partial detachments.

So I think that the number of extra patches in the clinical trial setting was different than will be in the marketed setting where they will have 3 patches with a replacement patch program.

DR. STRASINGER: I would also like to say one thing. This is Caroline Strasinger again. The proposed labeling does state that if a patch does not stick completely, she should remove it and apply a replacement patch. In the trial, they were

instructed to try to press the product back on. 1 They were given extra products in their trial. 2 as you mentioned, there will only be 3 in the 3 4 carton itself that a user would receive, and the label stills currently says if the patch does not 5 stick completely, she should remove it and apply a 6 replacement patch, which there may not be one 7 currently. 8 Dr. Hunsberger? 9 DR. LEWIS: Thank you. DR. HUNSBERGER: I just wanted to clarify. 10 So if you put on a new patch, that changes the 11 Is that true? I don't know. 12 dose? I'm just 13 asking. DR. FURMANSKI: It's time dependent, so 14 there is an absorption profile with this. If they 15 truly removed it and then applied a new one, there 16 might be a slight more accumulation, but not a 17 18 large change in dose, no. 19 DR. LEWIS: No comment, FDA? That's fine. We will now break for lunch. We will 20 21 reconvene in this room in one hour at 1:05, at 22 which time we will begin the open public hearing.

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      Please take any personal belongings you may want
      with you at this time. Panel members, please
2
      remember no discussion of the meeting during lunch
3
      amongst yourselves, with the press, or any member
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      of the audience. Thank you. Panel members, there
      is a conference room for lunch.
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              (Whereupon, at 12:05 p.m., a lunch recess
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      was taken.)
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(1:05 p.m.)

Open Public Hearing

DR. LEWIS: I'd like everyone to please take their seats so that we can get started with the afternoon portion of our meeting.

Both the FDA and the public believe in a transparent process for information gathering and decision making. To ensure such transparency at the open public hearing session of the advisory committee meeting, FDA believes that it is important to understand the context of an individual's presentation. For this reason, FDA encourages you, the open public hearing speaker, at the beginning of your written or oral statement to advise the committee of any financial relationship that you may have with the sponsor, its product, and if known, its direct competitors.

For example, such financial information may include sponsor's payment for your travel, lodging, or other expenses in connection with attending this meeting. Likewise, FDA encourages you at the

beginning of your statement to advise the committee if you have no such financial relationships.

However, if you choose not to address this information about financial relationships at the beginning of your statement, it will not preclude you from speaking.

The FDA and this committee place great importance in the open public hearing process. The insights and comments provided can help the agency and this committee with its decision making in their consideration of the issues before them.

That said, in many instances and for many topics, there will be a variety of opinions, and one of our goals today is for the open public hearing to be conducted in a fair and open way such that every participant is listened to carefully and treated with dignity, courtesy, and respect. Therefore, please speak only when recognized by the chair.

Thank you for your cooperation.

Would speaker number 1 please step up to the podium and introduce yourself? State your name and any organization that you are representing for the

record.

MS. CHRISTOPHERSON: My name is Sarah
Christopherson, and I am the policy advocacy
director at the National Women's Health network. I
do not have any financial ties to any of the
entities here today. In fact, we are a nonprofit
advocacy organization that does not accept any
financial support from drug companies or device
manufacturers. We work to improve the health of
all women, and we appreciate the agency's interest
in fostering the development of a wide range of
innovative, safe, and effective methods.

My purpose here today is to encourage the panel to consider the questions here a little differently than they have been presented by the division in several key ways; first, filling an unmet need. We know from speaking to women that there is a demand for safe user-controlled methods that don't have to be taken daily, don't have to be taken orally, or don't have to be inserted into the vagina.

The briefing document sort of sidesteps the

question of whether this is an unmet need in the plain meaning of that phrase by grouping all combined hormonal contraceptives together, regardless of their route of administration, and by narrowly defining unmet need. But we know that a daily pill isn't the same user experience as a weekly patch and the contraceptive user's benefit from having access to a full range of methods. In fact, the data presented in the briefing document actually make that clear.

In arguing against the applicant's claims about dosing convenience, the briefing document relies on a study of contraceptive users that extrapolates compliance from data about refill timeliness. Based on this study, the briefing document concludes that switching to a transdermal system did not improve refill behavior, and thus may not improve compliance.

But a deeper dive into that study finds that among women who were using an OC and were delayed refillers, switching to the patch increased timely refills from less than 48 percent while on OCs to

more than 72 percent while on the patch. That suggests that while the patch is not the right option for everyone, there is a subset of consumers who want and would benefit from access to a lower dose patch.

Furthermore, in the appendix, the briefing document makes a strong, albeit unintentional, argument for considering the Agile Patch as filling an unmet need. The document notes that drospirenone containing COCs and the transdermal system had the largest decrease in utilization between 2006 and 2018.

That's a period that we know corresponds to increased public safety concerns about those methods' safety. In fact, it's been talked about today that not that many women are on the patch, but that represents a decrease in usage, as women have gained that fear of the patch.

As an aside, just for background, the

National Women's Health Network has called for

drospirenone containing OCs to be removed from the

market because we do believe they pose a

potentially higher safety concern, at the same time that they don't provide a unique route of administration. That balance is really important.

The combined effect of those two datasets that are included in the briefing document, suggest that safety concerns, not a lack of interest, are driving consumers away from the patch, and that there is a subset of consumers that wants a safe patch and could have improved compliance on one.

Thus, the central question for the committee shouldn't be whether the new patch is safer than all other approved estrogen-containing CHCs, but whether it's safer for the only other patch that's currently on the market. We've heard a lot of discussion about 10 microgram pills today.

Ten microgram pills are a great advancement for women's health, but they aren't a replacement for a patch. And if, in fact, AG200-15 is as safe as other approved non-patch the CHCs, which the briefing document did seem to suggest, although I know we've had debate about that this morning, that represents a significant improvement over what's

currently available to women.

We agree with Dr. Gassman's comments this morning that Annovera's higher rate of VTEs in clinical trial was appropriately balanced against its unique benefit to women. We argue that the lower dose patch also provides a unique benefit. And while I don't know that we have gotten a clear answer, I'm not a safety expert, about the safety signal, the division has acknowledged, albeit somewhat belatedly, that the Agile Patch dose is significantly lower than the only other patch available to women, and I think that really is a critical comparison.

The second point I want to raise is that efficacy matters, but it's not the only consideration. We know pregnancy intention is complicated, but a nominally less effective method that you like and stick with is ultimately much more effective than a nominally more effective method you don't like and discontinue.

I think I'm done. Thank you so much.

DR. LEWIS: Thank you. Speaker number 2,

please.

MS. NUNEZ-EDDY: Thank you for the opportunity to speak today on behalf of the National Center for Health Research. My name is Claudia Nunez-Eddy. Our center analyzes scientific and medical data to provide objective health information to patients, health professionals, and policy makers. We do not accept funding from drug and medical device companies, so I have no conflicts of interest.

When choosing a birth control method,

patients weigh many factors, including safety,

efficacy, convenience, and personal preference.

Patients use contraceptives more consistently when

they are satisfied with their chosen method. A

variety of safe, effective, and convenient

contraceptive methods are needed to meet the needs

of patients.

We would like to commend Agile for conducting several studies with racial and BMI diversity that reflects the U.S. population seeking contraception. Women with obesity are often

excluded from clinical trials even though they comprise a substantial percentage of the U.S. population.

We understand FDA's concerns about the efficacy of this product. The Pearl index of 5.8 reported in Study 23 is higher than other combined hormonal contraceptives approved by the FDA.

However, we agree that cross-study comparisons of effectiveness can be misleading, especially when study populations and designs are different.

There are several factors, aside from product efficacy, that could explain an increase in Pearl indices between the sponsor's product and previously approved contraceptives. When looking at Study 23 Pearl index for women with normal BMI, the Pearl index of 3.4, with a 95 percent confidence interval upper bound of 5.1, does not seem to be substantially higher than other recently approved contraceptives that were tested in primarily thin, white women.

In addition, the sponsors initially conducted active-controlled trials that

demonstrated a similar Pearl index between AG200-15 and a combined hormonal oral contraceptive. Though the confidence interval was wide and FDA noted concerns about data collection and quality, this adds to the evidence that the real-world failure rates of previously approved contraceptives may be higher than the rates provided in original clinical trials.

Unfortunately, because Study 23, which FDA focused on to determine efficacy, was a single-arm trial, it is impossible to tell whether the study's Pearl indices are substantially different from other historical contraceptive studies had those studies also included a similar demographic population and similar study design.

There are major problems with directly comparing the results from Study 23 to previous contraceptive clinical trials submitted to the FDA. Differences in how the clinical trials determine the Pearl index, such as excluding cycles where no sexual activity occurred, as well as improved accuracy of pregnancy testing, may make these

comparisons inaccurate.

A particularly important point is that increases in women's BMI also make using historical controls inadequate because most contraceptive clinical trials have included only limited number of overweight and obese women. As a result, there may be a wide gap between clinical trial efficacy and real-world effectiveness. Without comparative effectiveness trials, it is impossible to evaluate whether a new hormonal contraceptive is as safe and effective as one or more other hormonal contraceptives already on the market.

We are concerned that 51 percent of subjects dropped out of the study. While only 11 percent discontinued due to an adverse event, this raises questions about compliance, high user failure, and patient accessibility of the product. The FDA and sponsor state that this is comparable to rates of discontinuation in other recently approved combined hormonal contraceptives. However, that raises concerns about the data on which regulatory and clinical decisions are based for all hormonal

contraceptives.

Lastly, we would like to address the safety and efficacy of AG200-15 for patients with obesity. For these women, the serious risks of thromboembolic events outweigh the benefits, given the reduced efficacy. We support FDA's conclusion that the data presented warrants a contraindication for patients with BMI greater than or equal to 30. We also strongly recommend that FDA require all previously approved combined hormonal contraceptives be tested in patients with obesity, and a contraindication included on the label for those that also find limited efficacy in those patients.

In summary, it is crucial that clinical trials include participants who are representative of the patients that would consider using the product. Such studies provide more comprehensive, generalizable data that can better inform patients and providers as they make decisions about contraceptives.

The FDA has acknowledged that it is unclear

whether the higher Pearl index reflects differences in study population and design or truly indicates suboptimal effectiveness of AG200-15. The FDA should always require that manufacturers conduct comparative effectiveness trials or active-controlled trials when differences between previous studies make it difficult to directly compare efficacy and safety of new products with previously approved hormonal contraceptives. Thank you.

DR. LEWIS: Thank you. Speaker 3, please.

MS. LUKAS: Good afternoon. My name is

Vanessa Lukas. During the course of the secure

Agile 23 trial, I worked as a clinical research

coordinator at Women's Health and Research

Consultants in Washington, D.C., under Dr. James A.

Simon. I have consulted with Agile Pharmaceuticals

in the past, who supported my travel, but I'm not

being compensated for my time to be here today.

My testimony is accurate to my experiences during the Agile secure trial and has not been influenced by Agile Therapeutics. After four years

with Women's Health and Research Consultants, I enrolled at the Wake Forest University School of Medicine. In fact, as I speak with you now, my classmates are just finishing their second-year renal block exam.

When approached to provide comment regarding my experiences with the patch, I made special accommodations with my institution to be available to be here today. I did so because as an advocate for women's health and as a future physician, I feel strongly that contraceptive options like the Agile Patch should be available as an option for women.

At our site in D.C., I guided 25 women through the process of study participation without any pregnancies. Over the course of their enrollment, I got to know these women very well, from university students and young professionals, to a bike messenger and a prison guard. Our subject pool represented a diverse population in the D.C. metro area. Each was seeking a simple and effective contraceptive method.

The once-weekly placement appealed to patients, as it was one less thing they had to work into their busy lives. One of my patients was a single mother and a prior oral contraceptive pill user. Between morning and bedtime routines with her active toddler, the pill did not fit well in her day-to-day life. She was excited to try something different that did not require strict daily compliance to protect fully against pregnancy.

Similar sentiments were made by others with unpredictable schedules, like the young professionals who were happy they didn't have to remember their pill packs when they traveled for work or stayed over at their partners' apartments.

In addition to occupational and lifestyle diversity, our site enrolled women of all sizes and shapes, spanning from petite to plus size, or in the committee's words, obese. At clinic, we worked with women to find the patch sites within the prescribed locations that worked well for their unique contours and would be easy for them to apply

and remove on their own without assistance.

At our site, we observed a learning curve for what would be the best patch sites for each woman. This was due to factors that women are not mindful of until they're wearing the patch. For example, there was the waistband of their jeans and where it sits on their abdomen when they're seated, or where a sports bar moves during exercise on their shoulder.

Preparing women for these factors so they could find their best spot made wearing the patch obtrusive and allowed them to set it and forget it for the week. As I mentioned earlier, we had a bike messenger participating in the trial, but we also had a patient who swam for exercise multiple times a week; many patients who went to the beach on vacations, and all of our patients were subjected to the humid D.C. summer.

Initially, patients were unsure that the patch's adhesive qualities would be robust enough to meet the challenges of all these environments, but ultimately each was impressed with the patch's

long-lasting adhesion and ability to re-adhere if necessary. Each of the 25 women who I worked with during the SECURE trial initially joined because they already were interested in using a birth control and were committed to preventing pregnancy. That continued commitment throughout the trial was the motivating factor that ensured compliance with the patch.

At the end of the trial, a few participants were even interested in continuing with the patch for their primary form of contraception. In particular, one participant who was a prior Ortho Evra and Xulane patch user wanted to continue with the Agile Patch if she could because she preferred its round shapes, adhesive qualities, and it's lower dose.

Lastly, in regards to patients leaving the trial, people move; people's relationships end, so they're not meeting that one sexual activity per week; and people's reproductive needs change. I came here in support of the Twirla patch because as evidenced in this statement, every woman has

different needs, different opinions, and different preferences when it comes to birth control. Based on my experiences in women's health and with patients in the SECURE trial, the Agile Patch fits a unique space in the current contraceptive market. Thank you.

DR. LEWIS: Thank you. Speaker 4, please.

DR. WALDBAUM: Good afternoon. My name is Arthur Waldbaum. First, I'd like to disclose that Agile did pay for my travel here but is not compensating me for my time today, and I have no other financial arrangements with them. I felt it was important for me to be here today to be an advocate for women, to support a better option in birth control if the Agile Patch is approved.

Just some background on myself, I'm an OB/GYN physician, board certified. I've been involved in patient care for over 40 years. I've also been a clinical investigator in women's health care for the past 30 years, and have been a principal investigator in over 170 different studies, 35 of which have been birth control

studies, and a number of the Agile studies, which I'll mention in a few minutes.

My goal as an OB/GYN physician has been to provide the best care for my patients. In reproductive age women, the most important thing to them is pregnancy prevention. Many of them are in school. Many of them are starting work, starting a new profession, and they are not prepared for pregnancy. Most of them do want to be responsible and they want to use something that's going to give them protection.

Besides the emotional and financial effects of the unwanted pregnancy, I should point out, too, that the risks related to pregnancy greatly outweigh the risks of any use of any means of birth control. It is my desire to use a very effective, safe means of birth control for them, but it's easy to just prescribe something to a patient. You need to give them something that they're going to actually use.

As we've heard, there are many options in birth control, including permanent sterilization,

invasive IUDs, vaginal rings, hormonal injections, and so forth. Everything is not right for every patient. Some are not appealing to them, and you need to use something that they will actually use.

The birth control pill is the most commonly used means of birth control currently in the United States, but the major problem that I've seen with patient care is patient compliance; that is, there has been a lack of compliance with the birth control pill because of the difficulty of remembering to have to take a pill every day. If they're not taking it every day, then that of course increases the pregnancy rate and increases the rate of irregular bleeding.

There are also many times that women may have GI illnesses, have nausea and vomiting, and of course during their illness, they're not going to be able to absorb any means of oral protection, so they're more at risk at that time as well.

I feel that a transdermal contraceptive patch is a very vital option to improve compliance in women. In my experience with the trials that

I've done with contraceptive patches -- and I was involved in the original Ortho Evra studies and in many of the Agile studies -- there has been immensely better patient compliance to remember to use the patch weekly rather than take a daily birth control pill.

The current patch that is approved on the market, Xulane, a generic for Ortho Evra, has too high of an estrogen content to have widespread usage because of the increased risk of side effects. Prior to these risks being recognized, I should mention that Ortho Evra had a very large percentage usage in the birth control marketplace, indicating how popular the patch is to women and will be in the future if we do have a patch like the Agile Patch that has a lower estrogen rate and can be used more safely and effectively.

I've been involved in five different Agile studies going back to 2001. Personally, I've supervised over 100 subjects in these trials. I've seen significant improvement in the adhesion properties of the patch through the years, so that

in the most recent studies, that has not been a problem at all. In the most recent study three years ago, I supervised 42 patients, and there was excellent patient compliance and excellent patient satisfaction.

Finally, in my opinion, women should not be deprived of the critical and important option of a new contraceptive patch as a safe, effective means of birth control, where they can be more compliant than with the pill. Thank you.

DR. LEWIS: Thank you. Would speaker 6 please approach the podium?

MS. GRAY: Five?

DR. LEWIS: Five; sorry.

MS. ERICKSON: Thank you. My name is Jan Erickson, and I am director of programs for the National Organization for Women Foundation. We represent our own interests here today and not of any other organization or company.

I want to thank you, especially, for this opportunity to share our concerns because it is something that we talk about daily. Our parent

organization, NOW, Inc., has 300 chapters in all the states and the District of Columbia, and women's access to reproductive health care and bodily autonomy is one of our major, major concerns, and we hear that from so many of our activists and our supporters.

So we are really concerned about the slow pace of the development of contraceptives in this countries. But we are pleased to see that this lower dose, combined hormonal contraceptive patch AG200-15 is finally being considered by the advisory committee, though we were a little discouraged to hear from some of the division about some of the division findings this morning.

Agile Therapeutics began efforts to seek FDA approval more than 10 years ago. That's an awfully long period to have to go through the review process, though we know that certain guidances were issued during that period and different requests were made of Agile in supplying more information of their clinical trials. But if we look, history shows that women's contraceptive drugs and devices

review process is long an often tortured.

I was very distressed to learn, counting up all the years it took, that Plan B emergency contraception to be sold over the counter with no age restrictions took more than 50 years. That's a sad comment on the world's wealthiest and most technologically advanced country, I think. There's far too much political pressure being brought on the development of these drugs and on the agencies that deal with them. We regret that, and we work very hard to try to limit that.

We are concerned that there may be a coming reproductive healthcare access crisis in this country with the closing of many women's clinics across the country and the defunding of our many decades-old family planning network. Then we are also waiting for the Supreme Court to take up the constitutionality challenge of the Affordable Care Act and the consequences of that if there is a decision against the ACA, maybe. Women's reproductive health care remains to be determined. We certainly hope that doesn't happen, but it is a

matter of concern.

In preparing for this event, we looked at a wonderful issue of May '19 Scientific American, which focused on the development or lack of development of women's healthcare products, and services, and so forth. There weren't many good pieces of information.

One study in 2015 was conducted by Diana

Foster, director of research at Advancing New

Standards in Reproductive Health at the University

of California, San Francisco. She found that the

three features of birth control, deemed extremely

important by the largest proportions of women, were

effectiveness, lack of side effects, and

affordability.

For 91 percent of women, no contraceptive has all those features that they believe are important. Despite the fact that the first birth control pill was made available to the public nearly 60 years ago, a birth control product with all these features does not exist in 2019.

Dr. Foster concluded that it is time to

invest in women and ensure that they have access to options for multiple forms of birth control. I must say that we did just a very informal survey of our interns at the office and found that they had quite varied needs and concerns about their birth control; and all agreed that having a patch seemed like a tremendous advance for them in their busy lives.

Foster said that the solution to better birth control is reliant on making the effort to collect and respect women's preferences when it comes to contraception, and then using science to develop methods that meet their needs. We couldn't agree more.

The National Organization for Women does not endorse any specific drug or device, but we broadly support innovation and expansion of access of all types of safe and effective contraceptions. AG200-15 stands out as the only lower dose transdermal contraceptive patch to potentially become approved and available, and we really hope that happens. The time is now to stand up for reproductive health

and the opportunity for women to make well-informed decisions among an array of contraceptive options.

Thank you.

DR. LEWIS: Thank you. Speaker 6, please.

MS. GRAY: Good afternoon. My name is Marta Hill Gray, and I'm the founder of Gray Matter Group. I have no financial relationship with Agile, and I'm here at my own expense. My company is dedicated to improving women's health. I work with women's healthcare professionals and organizations focused on and dedicated to improving the health and wellbeing of women.

I'm here today because Agile Therapeutics has invested heavily in a low-dose birth control patch for women. The Agile Patch study was a real-world trial that included populations of women who have often been ignored and discounted. The one particular population of women included, that has never been part of a birth control trial such as this, were women who were considered obese.

Agile has worked closely with the FDA and invested heavily to make sure that all measures taken would

lead to all women having another low-dose birth control option not currently available.

Obese women need options, too, and they need to know the risks. Not having this patch hurts all women. Over the past few decades, obesity rates have nearly doubled. According to the data from the National Center for Health Statistics, the prevalence of obesity among women age 22 and older increased from 25.5 percent to 40.7 percent over this time period.

A few questions and points I'd like to raise today. The FDA in a published report I read today, in this report, it was allowed as how the current generic patch went through clinical trials 20 years ago, and it did not dispute the fact that there was not a real-world measured sampling of women. The Agile Patch study has included a highly representative obese population, and the label could provide clarity on efficacy and safety for this very important group of consumers.

The vague and unhelpful limitation of use statement on some current birth control pills and

products states, "not adequately evaluated in women with obesity" might lead some to think that 35 percent of the female population are not worthy of evaluation. Surely that cannot be the case. It might lead one to think that had the birth control products on the market today, with this language in the packaging, had been held to real-world clinical trial standards, they may have never come to market.

I'm concerned about an apples-to-apples comparison here. Agile has invested in women completed with real-world clinical trial structures to reflect more of the real lives of women than ever before. As a result, women of all BMI categories can now see for themselves their risk factors, based on their weight for this low-dose patch.

What message are we sending about investing in women's reproductive health? What are women to think when there is an option that may not be perfect for all, but it may work well for many? Is it not true that, FDA, a birth control on the

market today is not in fact perfect for all?

I speak here today on behalf of women who have no voice, no opportunity to address you face to face. These women are not invisible. They are real and at risk without options and choices. How much protection is no protection? For some, it may be the difference between using birth control or not. Birth control is not a luxury. It needs to be as diverse as the women who use it and accessible to those who need it.

Today, we have a company who is invested in women and done the heavy lifting to ensure the regulatory requirements have been met and worked closely with FDA. They are now prepared to take the next financial step to bring this birth control patch to market. Women carry the great load and responsibility of family planning. It is our obligation to lighten that load by giving them more choices to make the best decisions for themselves and their families.

Do not let women be the losers here. Do not punish a company that has followed the rules and

invested in women with a product that fills an unmet need. Let's remember, when it comes to risk, the greatest risk is pregnancy. To deny us of a solid, well-developed, and studied option that will benefit so many women would be an affront to women, to women's healthcare companies who invest in birth control options, and certainly does not bode well for FDA and its commitment to women's reproductive health. Thank you.

DR. LEWIS: Thank you. Could we hear from speaker 7, please?

MS. THIMMESCH: Good afternoon. My name is Rebecca Thimmesch, and I have no financial ties to any entities represented here today. I'm here with Advocates for Youth, which is a 501(3)(c) organization that champions efforts to help young people make informed and responsible decisions about their reproductive and sexual health. We believe that we can best serve the field by boldly advocating for a more positive and realistic approach to adolescent sexual health.

We focus our work on young people aged 14 to

25 in the U.S. and around the globe. In my role at Advocates, I work to make sure that all young people, regardless of their circumstances, can access comprehensive, youth-friendly, sexual health services, including the contraception of their choice.

I'm here today because I remain unsatisfied with the current range of contraceptive options available, and I believe I can speak for many young people who feel the same. I'm here today because I am inspired by the work presented this morning to continue to innovate the field of contraceptive care, and I wish to testify on behalf of the Agile Patch.

The Agile Patch, a lower dose combined hormonal and transdermal patch, represents an exciting development in the contraceptive field.

Not only does the Agile Patch suit a tier of young people looking for non-daily methods outside of LARC, but the information gleaned from these clinical trials indicates tremendous advancement in our ability to adequately counsel young people of

all backgrounds and sizes on their contraceptive options.

Young people deserve more and better contraceptive options in order to help them take control of their lives and their futures.

Contraceptive patches in particular help fill a need for methods that suit young people who don't want to take a daily pill, but who aren't interested in a LARC.

This is a group who cannot be served by rings alone, and currently young people seeking a non-daily contraceptive methods outside of LARC have the choice between a vaginal ring, which may be uncomfortable, invasive, cause gender dysphoria in trans and nonbinary young people, or traumatizing for survivors of sexual assault, and a transdermal patch with significantly higher levels of hormones than the average available combined oral contraceptive, a choice which is unacceptable.

Many young people choose low-dose combined hormonal contraceptive methods to help treat painful periods, acne, and other conditions.

However, there is no one size fits all CHC, and young people deserve an ever expanding range of options in order to make the best choice for them.

In addition to working with young people nationwide, I am also a young person myself. Is anyone 23 here or is it just me?

(Laughter.)

MS. THIMMESCH: When I was in school, I had a story like many others. I worked and interned, in addition to taking a full-course load, a hectic schedule which often led to miss pills and unnecessary stress. My sophomore year, I became pregnant during finals week. My junior year, I began using a hormonal IUD. My senior year, after almost two years of severe discomfort, I had my IUD removed and began using the shot, which I also later discontinued. Now, just over a year and a half out of school, my schedule is just as hectic, and I am still struggling to find a non-daily method outside of LARC that works for me, and I know I'm not alone.

We need more and better contraceptive

options so that, hopefully, young people like

myself can focus on our careers, our education, and

our lives, not our contraception. For myself and

for the young people I represent, the methods used

to conduct clinical trials for the Agile Patch are

particularly exciting.

As someone who is quite happily living in a body that has been described this morning as overweight, I continue to be frustrated by the reality that the contraceptive options currently available were not designed with me in mind. And I am not alone. We deserve to be included. We deserve to know how exactly a method will work with our bodies regardless of our BMI or our weight.

We know that a higher Pearl index is not necessarily unique to this method, but what is unique is that this would be the first method available, accompanied by transparent and accurate information, for young people of all backgrounds, giving them the tools to work with their providers to make the best contraceptive choice for them.

As an organizer, a public health

professional, and a young person myself, I'm heartened by the efforts that Agile has taken to ensure that their trials reflect my relived reality and encouraged that we may look forward to a future in which our contraceptive choices reflect all of our bodies and all of our lives. Thank you.

DR. LEWIS: Thank you. Could we please hear from speaker 8?

DR. OSIER: Hello. My name is Nicole Osier, and I'm currently living in Austin, Texas. I was living in Pittsburgh, Pennsylvania when I was a patient in the Agile trial, and I would like to disclose that while Agile has supported my travel to be here today, they are not compensating me for my time.

When I was in the Agile trial, I was in graduate school, and I was currently taking a hormonal contraceptive that was high dose, and I had previously been recommended by my nurse practitioner to find another alternative due to my family history of blood clots and migraines. When I was asked what those options were, I was told

that as a woman who had not had any children, there really weren't any.

So even though I had access to a few different options that put me at risk, and they were being paid for by my insurance, I decided to be part of this trial because I felt we needed more better options for people who are not able to safely take these drugs or who have other limitations or barriers.

I'm currently an assistant professor at the University of Texas at Austin, and I am taking time out of my incredibly busy schedule to be here. I moved around several classes and meetings because I think that it's important that women have new options for birth control that are not currently available.

I'm here today to share my perspective in the trial, which was overwhelmingly positive. In addition to having a high risk for blood clots that made me not a good candidate for a high-dose oral contraceptive pill, I have a really hard time swallowing pills, and having an option that was

easy to apply myself was a great asset to me.

I found the patch extremely easy to use on my own and discreet so that nobody had to know my personal business about my sexual health. I found it less stressful than something I had to take daily, and it was very easy to work into my busy schedule. As a registered nurse, I work long hours, and if I don't bring my pills with me to work, I can very easily find myself outside of the window where I need to be taking the medicine for it to be effective.

I liked that I got to change the patch weekly, and I found that it was very easy to maintain that schedule. Also as a nurse and an academic, I represent two very large groups of Americans. There are over 3 million registered nurses, and I promise you, all of their schedules are incredibly hectic. We are doing our best to serve the patients of the community, and certainly needing to go on maternity leave could put a significant damper on our efforts.

I chose to be a part of this trial because

we need better options to prevent pregnancy, and I think that there's an overreliance on daily oral options or long-term options like IUDs.

Fortunately, physicians are now being more open to giving longer term options to people who've not had children or who are young, but when I was in grad school, it was extremely difficult to find anybody to give me something that wasn't a daily pill.

Overall, my experience with this patch was very good. It did not irritate my skin. I had no problems with patch adherence, and the few times when it did sort of slip up, I found it very easy to put back down. I also found that the people who trained me to use the patch were very thorough, and the instructions provided to me were clear and easy to follow.

I felt empowered to take control of my own health, and it was nice to not have to use something that was invasive or required an unpleasant stimulus like a shot. On a personal note, I'm also a trans individual, and the thought of using an insertable ring weekly is really quite

traumatizing and dysphoric to me. And something like a patch that's way more discreet and easy to hide is just a much better alternative in my opinion.

I would like the advisory committee to remember that myself and many other women and trans individuals want a patch as an option because it is way less labor intensive for us to use on our end, and it is less permanent than the IUD in case our reproductive needs or decisions change over time.

I would also like to echo what had been previously stated about the dropout in the study and how relationships do change. And the requirement that people be sexually active during the trial I think was an important one, but I suspect that a lot of people who dropped out of the trial probably did so because they were no longer having regular sexual encounters with a partner.

I think, overall, we've waited too long for new birth control options, and we just need a better system, and I think that the patch offers a lot of alternatives to a lot of people, whether

they don't like taking pills, have trouble taking pills, are afraid of needles, or don't want a longer term, more permanent solution. Thank you for your time.

DR. LEWIS: Thank you. Would speaker 9 please come forward?

MS. ARRINDELL: Thank you. As speaker 9, I'm tempted to drop the microphone and say what they said. I'm Deborah Arrindell. I'm vice president of health policy for the American Sexual Health Association, and I have no conflicts to report. I really appreciate the opportunity to talk to you.

Our organization was founded in 1914, just two years before Margaret Sanger established the first birth control clinic in New York city in 1916. I should say those were very long years if you consider how many women are constantly looking for contraception options and how many fewer they had then compared to what we are still in need of today.

On average, more than 99 percent of women,

15 to 24, who've ever had sexual intercourse, have used contraception. I wish I were a statistician so that I could just tell them more than 99 is like almost everybody. That's probably not a good statistical way to frame it, but it's really almost everybody. As one of the committee members mentioned earlier, on average, a woman who wants to have two children will spend 30 years avoiding getting pregnant, and that is no joke as a woman who only wanted one kid can say.

Across this 30-year lifespan, women are going to have lots of different ways that they want to use contraceptives, and there are going to be a lot of different things that happen, and lots of decisions are going to be made that are sometimes emotional, sometimes personal, sometimes practical; it's just kind of a complex set of factors that go into determining this.

So we still don't have enough options to meet all those needs, as we've been hearing this afternoon and again this morning. So the patch that's being considered today might be the option

for some women. It might be the option for hundreds of women who can't take a pill easily, don't want to take a pill, don't want a shot, and don't want something that's invasive.

There really isn't time for us to fully address it today, but some women of color in particular have a complex relationship with contraception and have a legitimate mistrust of healthcare systems. If you consider the fact that as recently as the late 1970s, 32 states permitted involuntary sterilization. So having an option that you can completely control, you can put it on, you can take it off, is the kind of option that could be perfect for many women.

So is it perfect? I think this morning it was clearly established that it's not perfect, and it's not for all women. But it seems reasonable to expect that women with their providers can make the decisions about what's right for them. What's shocking to me is that according to the -- well, not really shocking. But according to the Department of Labor, women make 80 percent of the

healthcare decisions in this country.

It's women who decide who the doctors are going to be, who the nurse practitioner will be, if we should get a second opinion, where the second opinion should come from, and take the children to healthcare providers. And we are perfectly comfortable with women making those decisions, so we have to believe, at some level, that women are able to make those decisions intelligently with their healthcare providers.

Then there's obesity. I'm not going to get into that because there's been so much discussion about that already. I don't have anything new to add. I will only say that, because no one has said it today anyway, there are more adults living with obesity in America than in any other country in the world, so that alone should help us to fully understand that this isn't something that we can deal with next year. This is something we need to be dealing with immediately.

Finally ASHA, our organization, was really honored to join a letter to this committee from 11

respected, diverse women's health organizations.

Together, we believe that adding a low-dose patch
to the available FDA-approved birth control methods
is absolutely essential, and I hope you've all been
given copies of that letter.

We need all the options we can get. The ability to avoid, delay, and space child bearing is crucial to women's social and economic wellbeing.

It's a basic human right and essential to a woman's constitutional right to simply pursue happiness.

Thank you.

Clarifying Questions to FDA and Applicant

DR. LEWIS: Thank you.

The open public hearing portion of this meeting has now concluded, and we will no longer take comments from the audience. We're going to move into a segment of the afternoon where we take clarifying questions. Before we do, I think the FDA has one more slide they want to show.

DR. GASSMAN: Yes. We'd actually like to go back to the sponsor's slide 73, please. We'd like to discuss the meta-analysis and the Agile Patch

hazard ratio. One thing I'd like to point out is that when we did the meta-analysis, we actually received the comment from Dr. Trussell.

It's a very short comment, but in the paper that he sent us, he mentioned that the difference between a pearl of 2.53 in the non-obese and a pearl of 3.15 was probably not clinically significant. Although we do talk about percentage difference between obese and non-obese, at least for the purpose of this paper, we were not talking about a pearl between 2 and eight or 2 and 11. So I think although we do see differences between the obese and the non-obese population, I think there's still a lot of work to be done in trying to get estimates around this.

Now I'd like to ask Dr. Johnson to comment on this slide please.

DR. JOHNSON: One question that we had for the applicant is here you're looking at the hazard ratios, but did you also do a similar analysis with the incidence rate ratios that were also reported in the manuscript?

DR. GARNER: No, we didn't do that specific analysis for today.

DR. JOHNSON: Okay, because that's where you start to see that while the incidence rates were maybe 34 to 44 percent for some of these and those ratios, for the product under discussion today, it would be about 100 hundred percent because most of these Pearl indices that we're looking at are doubling.

I think this is an important element. As we're trying to understand and dissect the information today, we have to focus on the product that is in front of us for our discussion today.

But when we're thinking about the broader picture -- and I think we have an additional backup slide that ties to some of this other work.

So thinking about the Quartette slide that was shown, you broke things down by weight for less than 70 kilograms, 70 to 90, and then 90 and over -- and if you have the similar data for the transdermal system broken down by that.

Yes. So we have this slide, and you said

this is for Quartette, but with the AG200-15 data up against it, we do have --

DR. GARNER: I don't believe we have that slide. Do you have that side as a backup?

DR. JOHNSON: Yes. Can you go to our backup slide please? Now, bearing in mind that we've had a lot of discussion today about how cross-study comparisons, there are a lot of different issues. Also bear in mind, our statistician very quickly put this together while looking at this. So if we are going to try to think about these types of comparisons, I do want us to really consider what we're looking at.

There is a lot of uncertainty, and there have been a lot of different ways that we're slicing the pie, and a lot of different pies, as Dr. Shaw brought up as well. But when you look at the basic primary analysis population, the data don't rule out pregnancy rates as high as 7.2, unintended pregnancies per 100 woman-years of product use.

When we look at a slide like this, we can

also see, whether you're looking at that analysis population, which would be your first column, or whether you put back in those sexually inactive cycles, we still have some pretty high values here.

Now, some of them are lower, some of them are higher, but in none of these analyses are we ruling out, even with enough data to do so, a number of unintended pregnancies that is unusually high in trials for approved products and also with a concerning safety signal.

So this is, as we're talking about different groups, something that we wanted to make sure was really clear.

DR. GARNER: Thank you. So I'll try to respond as best I can to the various points you've made. I think, for one, the intention of showing the Quartette a description of effects by weight was not to suggest and do any cross-study comparisons at all. The only point we were making there is I think one of the points that was made during the open public hearing, that there are other products which have seen some effects of

weight and BMI. The single point was there's not been any information in labeling so far that indicates that just for informational purposes. So it was not to do a cross-study comparison across our Pearl indices versus the Quartette trial.

I think what we're saying overall from our presentation today is the Pearl indices are changing, and we believe the Pearl indices are changing and rising because study population and design factors have played a role. Essentially, what we're raising questions for discussion about is really this 5 number, which we believe has generally been based on historical studies with more limited populations, and that our study results don't actually indicate lower efficacy of the patch overall, but rather as a reflection of our study design and the population.

Would you like to add any more clinical perspective on to that, Dr. Portman?

DR. PORTMAN: I'm always happy to talk about the Pearl. I think what's so critical, and I think it was said here today, is that we're evaluating

these products on their own merit, and yet we keep coming back to this 5, which is really based on this body's historic experience with older studies.

We've made a lot of analogies. There are

European studies that have pearls of 0.5, and the

same product and the same approval time have a

pearl of 2.5 here. There was a gestodene patch

studied in different populations in Europe that had

a Pearl of, I believe, 1, and it was 6 here.

So we clearly see that there's a huge, huge impact on the demographic makeup of the population that you recruit in the clinical trial. I commend the public forum speakers for validating what I've done as a researcher, is really tried to move and advance the science by including a demographically diverse population.

I think this population mirrors the United States more than any other trial. If you look at the ethnicity, if you look at the weight, it is a mirror image of where we're at now, and I think that's so critical that patients will have that information about what happens now in the real

world and not what happens with an arbitrary cutoff of 5.

Just a few other things that we really haven't addressed when it comes to the Pearl. The OB/GYNs in the audience will recognize that the three P's vary how a pregnancy outcome is going to happen. It's the patient, it's the passenger, and it's the provider. You don't know how labor is going to go if you don't take all three.

Dr. Trussell identified three P's that occur in contraceptive research that are also variables: poverty, so socioeconomic status; partner status, whether you're cohabitating or whether you were married; and parody. Let's just take the example of parody, for one, and this is something that we looked at, but we didn't put into modeling. I think we could try to parse out all these factors, but there are just too many, and I don't think it's necessary to try to add them in, and then subtract and try to get down below 5 because I think that's an exercise that's in vain.

But here you see if you have never had a

child, if you are nulliparous, your Pearl index in Study 23 was 3.1. It does come under the upper bound of 5. You'll note that in the clinical development program for Annovera, they had twice as many nulliparous patients. So if you want me to design a trial that gets you under 5, we could do that, but that does no service to the diverse population. We don't need to recruit a tri-population that's then Caucasian and nulliparous just to hit an arbitrary endpoint.

So I think we have to think about all these variables, judge this patch in the context of the study that was done recently, and I think that's really the most important issue that this committee could discuss today.

DR. GARNER: I just wanted to add one more thing to the point that was made also about the safety signal, which we strongly disagree with. We don't believe that our data suggest that there is a safety signal for VTE. We believe that our data reflects the population, once again, with 35 percent of obese women.

One thing I just wanted to point out that we have noted in all of our discussions with the FDA, is that at the time of our presubmission meeting in 2017, before we submitted these Study 23 data, we did have a discussion with the FDA as to how we were going to submit our safety data, and we agreed with the FDA at that time -- these are from the minutes of that meeting -- that the safety information should be combined from all three phase 3 studies. That was agreed to by the FDA, and that's what we did in our submission. This was the integrated data that we submitted.

We then, in the CRL that resulted several months later after the review, received the following language from the FDA and their complete response. Specifically based on the integrated data across the three phase 3 trials, the FDA concluded that the serious risks with our product, including thromboembolic events, appear to be similar to those seen with other combined hormonal contraceptives.

I think FDA suggested today that during this

next cycle, they decided they would only focus on Study 23, and it's appears that by, of course, reducing the overall denominator and by selecting the trial in which we had, of course, the 4 VTE events in the obese women, that that would, of course, dramatically increase the calculated rate, which of course to me just strongly illustrates that you really can't get -- and I think the FDA has acknowledged -- accurate rates in rare events like VTEs from clinical trials.

Overall, as we've shown today, I think what we've seen in the safety is that non=obese women had 0 to 1, if you want to count Study 12 and 13, and that all of our VTE events occurred in women who had underlying baseline risks.

DR. LEWIS: Thank you. I'd like to give the panel time to ask questions. Are there any additional clarifying questions for either sponsor or the FDA? Please remember to state your name for the record before you speak and identify which presenter your question is for or if it is a general question for all presenters.

Dr. Shaw?

DR. SHAW: Hi. Thank you. I have a question for the FDA, and I'm sure you guys can figure out who's best able to answer this. We're going to be asked to discuss the effectiveness of AG200-15, and I'd just like clarity on the definition of effectiveness and whether you want us to define effectiveness as the upper limit needs to be below 5, or whether we are to look at the point estimate, which is hovering maybe around 6, maybe around 7; it sort of depends on the population; and whether we're asked to debate whether a Pearl index of 7 is acceptable.

DR. GASSMAN: I'll take this on. We're asking for your opinion, as clinicians and experts in the field, as to what your opinion is on the effectiveness. Now, we recognize that using 5 is based on national surveys, but we recognize that we need input from you as to whether you think there is a point, whether it be mean or upper bound. What is your consideration?

We look at this and wonder, when we start to

get into non-obese patients of upper bounds of 5, 1 6, 7, that's 5 per 100, if you don't think that the 2 5 is where the cutoff is and you think we should 3 4 use a different cutoff, do you have any thoughts on what the cutoff is. 5 It's an open question. 6 We have traditionally used 5 as an upper bound, and that's 7 what we have been consistent at telling them --8 9 DR. PORTMAN: Madam Chair, can I clarify? DR. GASSMAN: -- but that's why we're coming 10 to the committee. 11 Basically, we'll be robustly 12 DR. SHAW: discussing that. 13 14 DR. GASSMAN: I hope so. DR. SHAW: Okay. Thanks. 15 DR. PORTMAN: You keep mentioning survey of 16 I looked at the most recent publication from 17 18 the National Family Growth. In 1995, they quote a 19 typical use rate failure of 9 percent. In 2002, it was 9 percent. In 2010, it was 7 percent. 20 21 never used a figure of 5, so there's no place where they've said a 5 is the survey's number. 22 They may

have used a range from 5 to 7, but they've never used the number 5 in their survey as the definitive number for typical rates of failure.

DR. GASSMAN: That's correct, but, again, when we're looking at a clinical trial population, which is compliant, and we expect -- although I don't know that in post-approval, the numbers might be very different. So we have used a 5, assuming that these are the most compliant, best patients. But I'd like to hear from the committee on their thoughts.

DR. LEWIS: Thank you. Dr. David Eisenberg?

DR. D. EISENBERG: I have a question both

for the applicant and for our representative for

industry, from Novartis, Dr. Jarugula, as well as

the FDA, and anyone else can chime in, which is, if

a non-approval was the decision of this board,

would it cause a chilling effect on the development

of new contraceptive methods and new contraceptive

technologies in this country, given the effort that

the applicant has gone to, to prove not only

effectiveness or efficacy -- I guess I should say

efficacy; that seems like the right term in my world -- the efficacy of this method is acceptable; and the efforts they've gone to, to prove safety in a population that reflects the population of American users.

The concerns that the FDA has put out regarding this historical upper bound, what would be the impact on industry in terms of bringing new contraceptive methods and new contraceptive technologies to the market? I don't know that.

I'm an academic. I'm a clinician. I'm an advocate, but I don't work in industry.

DR. LEWIS: Dr. Gassman?

DR. GASSMAN: I was just going to say that we can't comment on other products under development. We can't.

DR. D. EISENBERG: I'm not asking you about other products in the pipeline. I'm asking about what might be the predictable effect on some of the folks in the audience, some of the folks behind me, the gentleman at the end of the row here who represent the pipeline.

DR. GARNER: We do have one comment. 1 say something very briefly, and then it looks like 2 Dr. Wittes also has something to say. 3 4 that this already has had an impact. We've certainly talked to many colleagues in industry who 5 expressed frustration about wanting to do the right 6 trials, wanting to include representative 7 populations, but having concerns about these 8 limitations. 9 So I believe there's already been an impact, 10 and certainly the decision today we believe would 11 12 have a very profound impact. Dr. Wittes, do you have anything else to 13 add? 14 15 DR. WITTES: Yes, I can say something. a statistician, and I give companies a lot of 16 advice, and I know exactly the advice I'd give. 17 18 I'd say go to thin women, upper middle class, and 19 do your study to make sure you get an upper bound below 5, and I think that would be a chilling 20 21 effect on what we really need. 22 DR. LEWIS: Thank you. Dr. Jarugula?

DR. JARUGULA: I can comment on my perspective from the industry. Whenever you have uncertainty regarding the criteria, yes, that plays into the decision for the companies. Having said that, the company wants to develop another patch, looking to this development patch, the history and how this has taken place, and might learn some lessons and better design the trials. That is possible, if there is really a business case for this.

So my answer is yes and no. Yes is that if you see uncertainty in the criteria that agencies have been applying and improving these products, that gives industry some pause, but at the same time if they see the path in the business case, their company can certainly develop another patch.

DR. LEWIS: Thank you. Dr. Haider?

DR. HAIDER: This is a question for

Dr. Johnson. Do you mind going back to that slide

that you were discussing, just the comparisons

between the patch and Quartette, an explaining one

more time, the point you were trying to address? I

apologize. I didn't really get it.

DR. JOHNSON: This is Laura Lee Johnson. So bearing in mind again, we don't necessarily like making cross-study comparisons. The way you do that is you do a randomized head-to-head trial.

But with that, when you just look at Quartette, and you look at the weight breakdown, it looks like, hey, as we have people who are getting heavier, there are already products available, and they have high pearls, and they have high on both the estimated and the estimated upper bound. So that's that far-right column.

But what wasn't compared was the product that we're actually talking about today. So while some different breakdowns by weight and by BMI or on other slides and other presentations, I think it's important to point out that especially as you're getting to those higher weights, that upper bound is significantly higher and the point estimate is significantly higher.

So as Dr. Tang pointed out during her presentation, when you get to that bottom row,

we're not ruling out, perhaps, close to 1 14 pregnancies per 100 women-years. 2 This is something that as you all are having these robust 3 4 discussions is what we wanted to point out. And a lot of times, I feel like the data was a lot of 5 different places and to try to focus us at that 6 7 point. But again, I want to caution, these aren't 8 head-to-head trials, but we can break down the data 9 by race, by low BMI, by normal -- you can slice 10 this stuff up a lot of different ways, but this is 11 12 to try to illustrate our concern here. I would also add that -- sorry. 13 DR. GARNER: 14 Dr. Lewis, you were pointing to --DR. LEWIS: I don't think the question was 15 directed to sponsor. 16 17 DR. GARNER: Okay. 18 DR. PORTMAN: If I could pile on to this 19 cross-trial comparison fest, which I agree is not the best way to look at this. But if we're going 20 21 to compare apples to apples, let's talk about Ortho

Evra, where 3 percent of the patients who were

22

obese accounted for 33 percent of the pregnancies.

If we start putting those numbers up there, they

might even look worse than the Agile Patch.

So I think we're looking at a lower dose of estrogen, which is what we've heard patients want. And the FDA reviewers had said with Evra, that it was clear that patients greater than 90 kilograms had decreased effectiveness. The label reads, "may be less effective because of the limitation of the number of patients."

So I think it's quite obvious that the two transdermals that we have do have some signals for an increased pregnancy rate with obesity, but we have real numbers with this product that can be in the label and can inform patients, whereas Evra doesn't.

DR. LEWIS: Thank you. Dr. Eisenberg, and, please, if you have a question, say who it's for.

DR. E. EISENBERG: This is Esther Eisenberg.

I just want to make a comment about the comment

from the FDA. We're comparing apples and oranges,

pills versus patches, and the Quartette, from what

I understand, is a continuous pill without any 1 break, which would change its efficacy because 2 there's no window where you could get a 3 4 breakthrough ovulation. So I think that to say that the obese women 5 with a BMI greater than 90 could -- the data speaks 6 for itself. On the other hand, I don't think it's 7 a fair comparison, and I think that it seems like 8 it biases it in a direction. That's all. 9 Thank you. Dr. Berenson? 10 DR. LEWIS: DR. BERENSON: This question is for the FDA. 11 On slide number 68, it says, "Further, we are 12 uncertain that the proposed limitation of use would 13 limit prescriptions to obese women." Could you 14 please clarify that for those of us that are not as 15 familiar with a LOU? 16 DR. GASSMAN: That should have said 17 18 non-obese women. 19 (Crosstalk.) DR. GASSMAN: She said the correction. 20 21 (Crosstalk.) DR. BERENSON: Even if you said non-obese, 22

the question is the same.

DR. GASSMAN: Yes. It should have said non-obese. If the committee decides that this should be used in non-obese women or in all women, the LOU that was stated when we reviewed this, we're uncertain that that would limit prescriptions to the non-obese group. So from our perspective, we're trying to look at does this belong, and that's why the questions are there.

Is this really acceptable for all women or a narrower population? If you're thinking it's a narrower population of proposed LOU, it wouldn't necessarily limit the prescriptions.

DR. BERENSON: Is there another mechanism to do that, then, a contraindication for obese women?

DR. GASSMAN: There are. There are other mechanisms we could do. I think the sponsor has proposed an alternative, but we just wanted to remind the committee that what we had when we were reviewing the package wouldn't necessarily limit prescription use to non-obese. We need your input. That's why we're here.

DR. LEWIS: Did you have a comment?

DR. GARNER: Sure. We'd like to put up the alternative indication that we talked about, if that's okay. This would be one potential approach that we had thought about. Again, I want to emphasize, we've not discussed any of this with the FDA, so we obviously want to learn also from their experience and from the input of the panel today.

So a possible approach would be to actually include, in the indication itself, that this is for use by women with a BMI less than 30. What that would lead to is that, of course, the company could not market this product. In their giving providers and patients information, they could not talk about marketing this product in women with obesity.

We would also propose, of course, still having that limitation of use in this situation, and all of the other things that we had already described that would go in our labeling around putting the table in with the Pearl indices, BMI by weight, all of the other things around safety as well. So this would be one mechanism.

I also just wanted to comment -- can you put up the contraindication LOU slide that compares the scenarios? I'm going to ask Dr. Portman to comment shortly, so if you'd like to head up to the mic if we have time, just really quickly.

A contraindication, just to be clear, from a regulatory standpoint, this is warranted when the risk of use clearly outweighs any possible benefit.

And we're talking, when we say this, this is for every single person. There is never a possible situation where there is a potential benefit that may outweigh risks.

A limitation is used, rather -- and this is why we thought it was appropriate. It's used to identify a population where the drug probably shouldn't be used, as Dr. Portman described, and probably shouldn't be the first choice, but there may be situations where the use is appropriate, based on the clinical judgment, and that's where I'd like Dr. Portman to give a couple of examples.

DR. PORTMAN: As the clinicians in the room know, we use a lot of things off label. Certainly

birth control pills don't have all the indications that we use them for. I can give you an example of a patient who may be obese, that I wouldn't want to have a contraindication. A woman who has bariatric surgery who wants to lose weight in a year and have a child, this would be the preferred method to avoid the poor bioavailability of oral medications. I wouldn't want to have my hands tied and not be able to use my clinical judgment.

I think also using a contraindication would make it difficult to study this further because enrolling women in a clinical trial, should the sponsor want to do that, that would put some significant barriers to do that. So I think a limitation of use makes a lot more sense. The indication statement, one could work with, but as clinicians we do need to have some liberty. And I think our patients are smart enough to work with us and have shared decision making so that we can follow the label and deviate from it when it's clinically necessary.

DR. GARNER: I think the one point that

Dr. Portman made that's critically important is we have proposed today a potential postmarketing study in which we would very much like to do some additional work in obese women on this patch, to look at the various things that I think FDA has pointed out. What's the role of compliance?

What's the role of potential delivery mechanisms, PK -- a number of things. I think that would be very important to study for our patch in obese women, and, of course, a contraindication wouldn't allow us to do that.

DR. LEWIS: Thank you. Dr. Gagliardi?

DR. GAGLIARDI: I'd like to ask Agile A

question about the usability. One of the things

that was mentioned was that almost 15 percent of

completed treatment cycles used 4 or more of the

transdermal devices, and in order to maintain

efficacy and in order to make this a user friendly

method of contraception, there has to be a method

in place that makes it really easy to get that

extra patch.

If that extra patch is not really easily

Ι

available, then we're going to see a decrease in efficacy. We're going to see people getting pregnant because their patches aren't available. know how hard it is for patients to sometime get in, so I'm really interested in what you're planning to do to make this user friendly. Thank you.

DR. GARNER: We agree with you completely on that. I would also point the reminder that during the trial, patients had extra patches. So we think that was some of what we saw, was that they had an extra one and one pulled off slightly. They'd just apply a new one, which they wouldn't do in the real world.

But to your point, in actual use, we agree we've spent a lot of time thinking about this and thought of various approaches to be able to provide a replacement patch immediately.

Can you just show me the replacement patch program again? We've thought of a few mechanisms to provide replacement patches. This isn't the slide we're going to show, but just to inform you.

We have plans already for single-system replacement patches that would be available in pharmacies through a separate prescription for women who need an additional patch prior to the start of their next cycle.

Remember, most women are going to get

3 cycles worth at a time, so for the first 2-plus
cycles, they're always going to have extras. So
this really is the most important in that third
cycle. We will be sure that we have at least
single replacement patches. The same approach was
in place for Ortho Evra when they were approved.

The other thing we're exploring and have been spending quite a bit of time on is the ability to direct ship to a patient an extra patch within 24 hours of her needing it. So we've been exploring that extensively because we agree with you.

DR. LEWIS: Thank you. Dr. Ortel?

DR. ORTEL: This is for you. I just had a question or clarification. On that proposed indication slide, if you had in there the text,

"for use by females of reproductive potential with a BMI less than 30 kilogram per metered squared to prevent pregnancy," and then you have the limitation of use statement, doesn't that open the door for confusion among providers?

If you've already given a contraindication -- don't use it in this group, and then you put a limitation of use that explains something about what --

DR. GARNER: Yes. To be clear, having an indication that's worded this way is not a contraindication.

DR. ORTEL: Correct.

DR. GARNER: A contraindication is specifically wording that says, outright, this product is contraindicated in women with a BMI of 30 or over. So really, what this limits us potentially being able to do is talk about this product. When we're speaking to doctors, for instance, to say, hey, you can use this in women of high BMI. That's all this really stops us from doing, is marketing it to that group. It's not a

contraindication.

So if we were to have contraindication, what this would basically say is it would be pretty much the prior language, or this, and then there would be specific wording added that contraindication in this product is not to be used.

Does that makes sense?

DR. ORTEL: It just seems like it's opening the door for confusion about -- if I read that and I was told something, and then I said, but in your very next sentence it just says I can -- it's just got this.

DR. GARNER: We appreciate all of the insights. We really appreciate that. As I said, we haven't talked about it with the FDA, but it's definitely something we'll take into consideration. Thank you.

DR. LEWIS: Thank you. Dr. Hunsberger, and then Dr. Christmas.

DR. CHRISTMAS: Yes, with the same slide, though, if you could put it back up. I think that if you're going to go with less than 30 for the

BMI, and then to put the 202 pounds or 92 kilograms 1 in, it's very confusing because you can 2 actually -- depending on how tall the woman is, 3 4 their weight could be more or less than that, and you could still be around the 30. 5 So I don't know that it's beneficial to keep 6 the 202 in if it's going to be a cutoff of a BMI of 7 30. Does that make sense? 8 9 DR. GARNER: Absolutely, another great Thank you, and we'll take all of that 10 insight. into consideration. 11 Dr. Hunsberger? 12 DR. LEWIS: Thank you. 13 DR. HUNSBERGER: I guess this question is 14 for the FDA. I'm just trying to understand a little bit more about our criteria. You've said 15 that you've never approved anything with an upper 16 limit, a PI upper limit greater than 5, but then 17 18 I've also heard us say that we don't have data on 19 women with BMIs, overweight or obese. So for the things that you have approved 20 21 with the upper limit less than 5, is it true that we don't have data on that? Because I think when 22

we're not doing comparative studies, you can set an upper limit of less than 5, but then you have to be very clear about the population you're using. I think to what they're saying is we've done a different population than other people.

So I just want to understand this absolute and the population that we actually have data on that had been approved.

DR. JOHNSON: This is Laura Lee Johnson. We do have several products that are currently available on the market that are combined hormonal contraceptives, that have women with a large range of BMI and weight, and that go well above 30 BMI.

DR. HUNSBERGER: And you saw the increase in the PI for that or no, or they were all less than than 5?

DR. JOHNSON: It varies, and also, many times there may not be enough cycles to feel that we have an adequate understanding of what that point estimate and confidence interval would be.

However, in certain cases -- and that was part of what was laid out in the publication, and there

have been additional approvals since then. But sometimes there is no effect, and sometimes you do see that there are higher estimated rates of pregnancy.

DR. HUNSBERGER: So you didn't put any limitations on those where there were -- if you looked at the higher body mass index and you saw a higher PI, you didn't put any limitations on those products?

DR. WILLETT: There have been some differences here. I think we need to talk about the fact of Agile having quite a few cycles to make a determination here in terms of obesity versus non-obesity. When you look back at Ortho Evra, it was simply a matter of counting 15 pregnancies and finding out what number of those individuals were over a certain weight, and it happened to be 5. So that ends up being your 33 percent.

Now, I would say that having a huge number of cycles with a more representative population is going to give me more information than that. We also had LoSeasonique, where it was categorized by

certain deciles. And we did not see any effect in terms of those particular weights, so we didn't address that specifically in labels.

So again, it's sort of been a mixed response in terms of how we address labeling with obesity in the past. But as I said before, we've had so many sponsors not agree to study this population, that we've been dealing with a hand before where we just didn't have the data.

DR. LEWIS: Dr. Margolis?

about -- actually I guess either group could answer this -- the absorption of the products. Skin thickness varies greatly between the back, and the abdomen, and then the thigh, which are all areas that are indicated. The epidermis can vary greatly based on just common diseases like atopic dermatitis, and there are certainly genetic changes. Atopic dermatitis increases transepidermal water loss, which increases absorption through the skin.

Are there differences in absorption of your

product in different areas of the body? Is this contraindicated in people who have active skin disease, not just in the site, but just a history of atopic dermatitis or ichthyosis vulgaris, which are both associated with decreased skin barrier.

DR. GARNER: We can provide a response if you'd like. Dr. Furmanski?

DR. FURMANSKI: Thank you. Brian Furmanski,
Nuventra. I can't address the atopic dermatitis
directly. You're correct. There's a history for
dermal disruption and potential enhancing of
absorption. But I can address the question
regarding meaningful differences in site location.

Here in this figure on the left, you'll see the concentration over the average time, as well as application site. Effectively, you see relatively similar concentrations regardless. This is just a simple box and whisker plot. The black line is the mean, and effectively there is no clinically meaningful difference in exposure, although the abdomen tends to be a little bit less, which is also consistent with the Ortho Evra product.

1 DR. LEWIS: And that's true of the ethinyl estradiol as well. That slide just says 2 levonorgestrel. 3 4 DR. FURMANSKI: Yes, that's also true for EE; that's correct. 5 DR. LEWIS: Dr. David Eisenberg? 6 DR. LU: Hi. 7 DR. LEWIS: I'm sorry. FDA? 8 DR. LU: This is Yanhui from FDA. 9 I think that's a great point. A lot of times you can see 10 the disease of the skin may increase the absorption 11 of the drug. In this case, I don't think we have 12 seen any data related to that, but it's a 13 possibility that disease may affect the absorption 14 or possibly increase the absorption of the drug. 15 DR. LEWIS: Dr. Gassman, did you have 16 anything to add? 17 18 DR. GASSMAN: No, I was just trying to get 19 your attention. DR. LEWIS: Thank you. Dr. David Eisenberg? 20 21 DR. D. EISENBERG: One question for the 22 sponsor and one question for the FDA regarding

postmarketing. Dr. Garner, you mentioned there was a plan for postmarketing surveillance, and I was hoping you could expand upon that, what the plan is, number one. And number two, for the FDA to comment on what they can require of a manufacturer. Is there like a probationary approval that if they submit data after so many years? What does that postmarketing requirements look like?

If you could start with what your plan is.

DR. GARNER: Certainly. First to say that we do believe it's extremely important to go beyond the labeling to continue to advance the understanding. We feel that's very important.

What we had proposed in our NDA and mentioned to the FDA is that if the Agile Patch were approved in the overall population, what we would propose would be a class-wide study of not only transdermal CHCs but also vaginal and oral CHCs, primarily to answer questions that I think have been asked quite a bit today about the class effects in women with obesity. We think there are still a number of questions to be asked and answered there.

Understanding that sometimes we know the FDA has done this before, I would add. This has been done recently for testosterone products. So it has been done and I think it can be done, but can be challenging, of course, to get sponsors to all work together with the FDA.

What we propose is -- and this could be in addition to this proposed study or indeed if the Agile Patch were just approved today, or at least that the recommendation was made, I should say, in the non-obese population, then we would discuss with the FDA a prospective trial.

Here, We would do a head-to-head study versus an OC or perhaps other methods as well; again, specifically in women with obesity because that's where we feel are the main questions here. I think we've shown clearly that the benefit-risk in non-obese, overweight women supports that this should be made available. Where the questions lie are still in obesity. So we've thought about a number of things that we could do.

DR. LEWIS: FDA?

DR. GASSMAN: So I'll just briefly answer the question. We could require a study pre-approval. We could say before you get approved, you have to do that. However, studies for VTE risk and ATE risk usually take in the 10-year range. It's not usually something we have thought about pre-approval. We can require a post-approval study to look at the rates of ATE and VTE. They can have different forms.

Rita, did you want to talk about -- I'm going to let Dr. Ouellet-Hellstrom talk about this a little.

DR. OUELLET-HELLSTROM: Postmarketing studies depends on the data source, but you're mentioning a trial. Are you considering or thinking about a randomized clinical trial?

DR. GARNER: For the patch study that we were mentioning, where we would want to compare against an OC, we have considered a randomized approach, but we also know that could be challenging in the clinical setting. So what we want to do is figure out some way to make

comparisons, and, of course, we're open to discussing that with the panel or with the FDA today, as to how specifically to address that.

DR. OUELLET-HELLSTROM: Frequently,
postmarketing studies are done using claims data,
and you cannot measure obesity, smoking, or alcohol
use in claims data. So you would need to do an
interview study, basically, and there, you're
subject to selection bias because you need informed
consent from the participants, and who would give
their informed consent is a big question that we
would have.

DR. GASSMAN: And I'd also point out that to some extent when you talk about other products, it can be very challenging when something like Ortho Evra has very limited pool to which you could draw, and not all the contraceptives have equal market share. So are you really comparing -- what would you pick as a comparison?

It's the same problem when we think about active control designs, what would be the right comparison for this? Would it be a 35-microgram

pill? Would it be a 10-microgram pill? Would it be a pill with levonorgestrel or drospirenone because that's, I believe, one of the more common products? Or should it be Ortho Evra?

If so, then is there a margin beyond which that we should say the risks outweigh the benefits? And that's one of the things that we have struggled with when we think about an active control trial.

I believe the sponsor chose Levlite. Am I correct? Which is a levonorgestrel product, but it's not a 35-microgram product.

So if we're going to talk about this, then I think we can't require the comparator that the sponsor chooses. But any recommendations that you have on this, or if you think there is a point beyond which we need to really think about other things, we appreciate. Europe usually does, as Dr. Willett mentioned -- they really look at this for cycle control, and their approval path is different because, obviously, one of the things that they talk about is cost. So they're looking for a balance.

DR. OUELLET-HELLSTROM: There's also concern, and it was mentioned earlier, that women switch, and they tend to switch to newer products, and newer products have a higher risk than older products, and of course you pay more for the brand than you do for the generic.

So if you don't do well on generic, you switch to the brand and the newer products. But what tends to happen -- and we've seen this with drospirenone and the patch, in the past, is you have the New York Times talking or publishing about the Patch of Death. They identify the risk right away, and women tend to --

DR. GASSMAN: Run.

DR. OUELLET-HELLSTROM: -- run from the newer product.

DR. D. EISENBERG: And that goes back to the point that I made earlier, the understanding of attributable risk and relative risk from one method to another, with different known risk factors like obesity, age, smoking status, et cetera.

It does argue for not only the FDA to

understand what do women and people in this country 1 who use contraception to avoid pregnancy want in 2 their contraception, but what are they willing to 3 4 tolerate with regards to risk and side effects. But it also argues for a large prospective cohort 5 study of multiple methods similar to like the CREST 6 data for sterilization for instance, looking at 7 reversible methods; but that is going to be long in 8 duration, large in cost, multicentered, and 9 difficult. 10 I agree. But I don't think randomization is always 11 12 the right way because when it comes to contraceptive method preference, we tried doing 13 randomized trials in my institution and many 14 others, and women have very strong preferences. So 15 therefore --16 DR. OUELLET-HELLSTROM: The data source 17 18 becomes very important. 19 DR. D. EISENBERG: Right. So therefore, while randomization is one way to control for all 20 21 these factors that we've discussed, I'm not sure it's a realistic study model for the American 22

woman.

DR. LEWIS: We will have opportunity to discuss. This is really time for clarifying questions. So I'm going to let Dr. Johnson weigh in, and then we're going to take a break.

DR. JOHNSON: May I just add a couple of --

DR. JOHNSON: Thank you. Dr. Eisenberg, what I needed to understand is if you were asking about requirement for safety, requirement for efficacy, or requirement for both, because we can make postmarketing requirements with respect to safety, but typically, if efficacy is what is being measured, that is a postmarketing commitment. It is not a requirement.

So I just want to make sure that we're clear, and my more regulatory colleagues can clarify that more. But what can be required -- of course, we always rely on the good faith of the sponsor, and they say they're committed, and we hope that that happens. But also there are, as everybody has mentioned, a lot of other factors that go into that. But I do just want to make sure

that we aren't misstating what FDA can require.

DR. D. EISENBERG: And I appreciate that.

I'm not sure I have a preference necessarily. I'm

just trying to understand what the FDA can or can't

require, or what they can ask for in the way of a

commitment, number one. And number two, you're

asking us to answer a question based on known risk,

potential theoretical risk, whether the advantage

and the benefit of using this method, based on its

efficacy, justifies approval in light of those

known and theoretical risks, which is a hard

question to answer.

DR. WILLETT: Jerry Willett, just one comment. We have seen postmarketing evaluations do both safety and efficacy, both. When we saw a big comparison between 21/7 and 24/4, we saw that in place where they were doing both safety and efficacy.

DR. GARNER: We also have the slide that presents a couple of recent postmarketing studies for recent approvals that we can present if we have time.

DR. LEWIS: I think that's a little beyond a question.

I'm going to call the question period to a close. We're going to have a break, and then when we come back we will discuss the discussion items and the questions.

Panel members, please remember no discussion of the meeting topic during the break amongst yourselves or with any member of the audience. We will resume at 3:00 p.m.

(Whereupon, at 2:46 p.m., a recess was taken.)

Questions to the Committee and Discussion

DR. LEWIS: Okay. We're about to get started with the questions and panel discussions. FDA has one further point they'd like to clarify, and then I'll explain the ground rules for the next phase.

DR. GASSMAN: Before we discuss this, I just want to clarify what we can and can't require. We can require a safety study that was from the FDAAA regulations. If there is identified a safety

signal, we can require a study. We can require, in general, the study design that we might want, but again, the protocol and the study, this would be a discussion point for the sponsor.

For effectiveness, that would be a postmarketing commitment. It would be in agreement with the sponsor. We can't require effectiveness. We could, again -- and this will come up in discussion for comparative stuff that would be in the purview of research, and that would be a totally separate topic that we would probably need to have a workshop on.

In terms of labeling, a contraindication -- and this is page 28 of the briefing package -- is a situation, which the drug should not be used because the risks outweigh the benefits. In this case, if the drug were contraindicated, it would not be used. In that case, if the sponsor chose, they could do a postmarketing commitment to look at a different population.

A limitation of use is generally a

reasonable concern about the uncertainty of the benefit-risk profile, when data in a subpopulation -- when there is concern. Again, we can put these things in labeling, but we understand that there is off-label use, and there is the ability to use your clinical judgment, whichever way things are labeled. So I just want to make sure that that's clear. Thank you.

DR. LEWIS: We will now proceed with the questions to the committee and panel discussions.

I would like to remind public observers that while this meeting is open for public observation, public attendees may not participate except at the specific request of the panel. We have two discussion questions and then one voting question.

First discussion question, discuss the effectiveness of AG200-15, including interpretation of efficacy results from Study 23 as they relate to study design and enrolled patient population, and B, interpretation of subgroup analyses by body mass index, weight, and race/ethnicity.

If you have something to contribute to the

discussion, please, panel members, flag your name cards so that we have your attention, and I will call on you in turn. So let's start with Dr. Miller -- or Ms. Miller. Sorry.

MS. MILLER: Thank you. Sabrina Miller,

patient representative, in regards to discussion A,

based on an endpoint of 5.0, it appears that AG200
15 doesn't meet the efficacy standards. However,

my understanding of this creep may change that

standard in the future. I think that's making this

product more effective.

So I feel like this isn't a question of effectiveness as much as recommending to the FDA to consider the patient's and provider's perspective of effectiveness, with as much label information as FDA can offer to make an informed decision because my provider isn't going to tell me this birth control is less than a point over the PI standard, so you should think about that, because he knows I don't have any idea what that means. But my worry here is if my provider will understand that to give me informed choices. So I think the more

information that he has on the label, the better he can offer to counsel his patients about the risk factors.

B, especially for obese patients, and his interpretation of those risks for subgroups, the more information, the better. I think this really is more, possibly, a labeling discussion. As a patient, I do see this as an informed decision by my provider and myself, more than that the data suggests that a 5.0 endpoint is a deciding factor on this. However, I want to make this clear that this is my opinion based more for a non-obese population more than anything. Thank you.

DR. LEWIS: Thank you. Dr. Shaw?

DR. SHAW: Yes. thank you. I guess I would just like to clarify how we're all thinking about effectiveness. As Ms. Miller asked some questions about that upper limit of 5, I think we can think about the different levels of effectiveness, being the first definition, which was the definition that this trial was originally designed for, which was 90 percent power, that the underlying Pearl index

is no larger than 3.5 and that the upper limit of the two-sided confidence interval is no larger than 5.

I think the well-designed trial -- I did rule that out. So if we're going to be very hard supporters of the 5 being an upper limit, then we have to be really concerned about the efficacy level. What we have before us is an overall efficacy confidence interval that's ranging from 4.5 to 7.2. We can't think about how that compares to other populations or other birth control methods because no one's done the study to inform that discussion.

We've had a lot of indirect suggestions, that, oh, the Pearl index is historically too low. We can't use that to judge the efficacy of this product from the point of view of -- we have to stare at the numbers in front of us, which say that the Pearl index seems to be about 6 overall, ranging from 4.5 to 7, somewhere in there, and is consistent with the data. There is subgroup analysis that suggest it's much higher in the obese

subjects, and then fact 5 is ruled out by the lower 1 end of the confidence interval. So the data is not 2 consistent with something as low as 5. 3 4 So I guess it would be nice to hear -- I don't think we've had a lot of discussion 5 about -- we've had a lot of theoretical discussions 6 about the Pearl index is in a population we haven't 7 studied, but what we really need to think about is 8 this an effective -- is this an acceptable level of 9 the Pearl index, if it is, overall, around 6, and 10 if it's actually in a subset such as BMI around 9 11 12 or as high as 12. I don't know. I'm sort of opening it up. 13 It seems that we've talked about this as being 14 equating it to how many pregnancies per 100 women. 15 Maybe 14 pregnancies as is suggested for the upper 16 limit, greater than 92 kilograms, may put people at 17 18 discomfort, but the 6 out of 100 put people at discomfort. 19 That is the question. 20 DR. LEWIS: 21 Dr. Margolis?

DR. MARGOLIS: I'm going to talk more about

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that same thing. As an epidemiologist, a pharmacoepidemiologist clinical trialist, who's designed efficacy studies, effectiveness studies, postmarketing studies, some of which were commitment studies from the FDA, I almost feel like there needs to be a discussion about what the endpoint should be.

The endpoint, what was just stated, was initially 5, and that was a traditional endpoint.

Whether it's the endpoint that it should be or not is really what I feel like we're now discussing. I don't know that this is the forum to determine that. I feel like, as maybe it was implied, that there almost needs to be a meeting, and I guess one was held about a decade ago, but another to interpret what that should be. If one's going to basically have cohort studies, they have to reach a pre-described endpoint to demonstrate efficacy, which is really what we're talking about here.

I don't quite understand how we can be asked to determine whether or not a new endpoint is as good as an old endpoint. And in a way, I almost

feel like that's, really, what we're being asked to discuss, and I don't know that we have the data to do that.

DR. LEWIS: Dr. Curtis?

DR. CURTIS: Yes, I think we've all been struggling with all those questions, and I think I'm coming at it from a slightly different perspective but going to end up with the same place; so we don't have the data to do it. One question is, is there a cutoff? But another question is — and I think some of our public commenters spoke about this very articulately — women want choices. There's no one method that's going to be best for everyone, and women can make the decisions and weigh the pros and cons about different methods for themselves, along with their providers.

However, to do that, women and their providers need to have good information, especially about effectiveness, which is only one piece of information that women use. But in most studies, it is the most important piece of information.

Given that we now have a new Pearl index of about 5 to 6, we can't compare that to old Pearl indices.

It's not typical effectiveness. I think most providers generally use typical effectiveness now.

This study, while it's getting closer to that, we can talk about that if we want, but I think it's still very far from the typical effectiveness rates we use that come from surveys like the National Survey of Family Growth.

If we were to approve this, how would we present that effectiveness information in a way that women and their providers can make the best informed decision? And I don't think we've heard much about that either. Maybe one way to talk about that is to specifically talk about that tiered figure that I think ends up in most labels right now, and I don't even know where this patch would go in that figure.

DR. LEWIS: Thank you. Dr. Bauer?

DR. BAUER: First, I just want to start by thanking the sponsor for being brave and doing a trial that was inclusive, including a larger person

population. But I will say I think a lot of these discussions would have been a whole lot easier had there been a comparative group, both for the efficacy discussion as well as for the safety.

From my perspective, I think a comparison to the other existing and approved patch would have been very, very useful, but that's not what we have in front of us.

Given that, I have grown increasingly uncomfortable with a specific cutpoint for a Pearl index, be it 5, be it 6. I don't really think that we, nor the FDA, is in a position to dictate what that should be. The reason I say that is because I really think it is, partly, because we really don't have rigorous data on what patient preferences are and how they weigh efficacy versus convenience, versus other things.

I think that may not be the sponsor's responsibility. I'm not sure whose it is, but it's difficult for me to weigh those things. Clearly, we heard from women that they do weigh those things, and I'm not sure that is what's clearly

represented in the discussion.

The last thing I'll say, I want to reiterate how important I think this issue about this notion that the efficacy differs by weight and how that really needs to be communicated clearly in the label, not with a contraindication presumably with limits of use, but with specific data that will allow patients and providers, then, to weigh their informed desires and make a decision about whether it's the right choice for them.

DR. LEWIS: Thank you. Dr. Leslie?

DR. LESLIE: Thank you. I wanted to thank Dr. Shaw as well for her clarity regarding a range in which we can discuss Pearl indexes just so we can grapple with something today rather than talk about next steps, which are also wise.

But particularly, from a clinical standpoint, when I'm in the patient's room having these discussions, where the rubber hits the road, really, is trying to help folks make the best decision for their lives, as we've alluded to.

Currently, in the last five years, that discussion

always tends us towards Pearl indices that are much, much higher.

that's not what we're discussing today, but in terms of patients' expectations for efficacy, they expect a very high efficacy. So the fact that we're flirting with a Pearl index as low as 6 I think really is unacceptable on today's contraceptive market.

As I have these discussions face to face with my patients, that becomes quite clear. If I'm talking about a Pearl index of 6, I'm going to be saying we need to use two methods because the other options that are out there get me to efficacy, where their failure rate's going to be less than 1 percent. To me, this is very significant. We're pushing the Pearl index, to me, in the wrong direction with this discussion.

DR. LEWIS: Thank you. Dr. Esther Eisenberg.

DR. E. EISENBERG: Perfect is the enemy of the good, and if we want to talk about efficacy, we

should consider a hundred percent effective. The opposite is what is acceptable. And as a clinician provider, what's acceptable to one woman might not be to another. A patient might be willing to accept a risk of 5 percent or 10 percent or might not. And if not, then choose a different method. But if this is not approved, then this is not an option, and there is not an option for a different type of continuous hormonal contraception.

So then without this option, someone might not choose to do any contraception, and then their risk is much greater. So I think that needs to be balanced. Perfect is the enemy of the good.

The other point is that the life table analysis is a real-world assessment rather than a Pearl index. According to slide number 55, the overall risk was 5.29 percent over 13 months. That's very close to 5.

DR. LEWIS: Thank you. Dr. Christmas?

DR. CHRISTMAS: I guess my concern was that when we're looking at these other options that have a lesser Pearl index, it's not based on the same

criteria that this study used. I liked that they included women that look like me, and those studies did not. I think we really have to take -- as Dr. Shaw said, what is the indication that this upper limit that's been set really hold, and does that mean that this is not efficacious if it's not at that number?

DR. LEWIS: Dr. Haider?

DR. HAIDER: I think along the lines of what Dr. Christmas said, I think, actually, my patient population is a little bit different than perhaps yours in Portland, where I have a number of patients who had very different experiences with LARC, don't necessarily want a hundred percent efficacy, want autonomy, have issues with trust, our youth.

I think the more options available, the better. I do think the Pearl index discussion needs to happen in a way that's much more real world. I would actually say we need to push it further out as opposed to closer to perfect. So that's my thought.

1 DR. LEWIS: Anyone else? (No response.) 2 DR. LEWIS: Oh, go ahead. 3 Dr. Shaw? 4 DR. SHAW: We talked a lot about the subgroups, particularly the weight subgroup and the 5 BMI subgroup. But we didn't talk a lot about the 6 other question, which was the race subgroup. 7 That's part of this question. 8 I just want to say, I don't think we got a 9 10 lot of clarity on the race subgroup, and I think, in part, because I'm quessing it's probably 11 confounded with weight, or we certainly didn't see 12 whether or not that was confounded and which of 13 these may be the driving factor, because a lot of 14 times those things can be correlated in a 15 population. 16 I guess I just wanted to put that discussion 17 18 out there, is we don't have clarity on that. 19 DR. LEWIS: Thank you. Dr. Berenson? DR. BERENSON: I actually did a large 20 21 NI-funded clinical trial that was published in the Green Journal in 2008, on women using low-dose 22

birth control pills, versus depo, versus 1 non-hormonal methods. We were kind of alarmed to 2 find that -- we did not do Pearl index, but we had 3 a failure right due to pregnancy that was about 6 4 percent because we did use a population that was 5 more like the normal world. We did not have all of 6 these restrictions on white or race ethnicity. 7 So it's been a long time for me to wait and 8 see that it's recognized, that the 9 effectiveness -- these actual world effectiveness 10 of these methods is perhaps not as high as we 11 believed it to be --12 DR. LEWIS: Not as high? 13 DR. BERENSON: -- and maybe that information 14 needs to get out there to the patients 15 DR. LEWIS: Effectiveness is not as high; is 16 that what you're saying, or pregnancy rate? 17 18 DR. BERENSON: Effectiveness is not as high. 19 DR. LEWIS: Great. Thank you. Dr. David Eisenberg? 20 21 DR. D. EISENBERG: I think Dr. Berenson's comment reminded me that I think there's something 22

I wanted to point out. Having been one of the co-investigators for the Contraceptive CHOICE trial in St. Louis, where it was a prospective cohort study, where we let women choose any method, number one, women's preference, which has been said many times today, for a method that fits their lifestyle that they can continue with is really important. For some women, that drives their personal experience with effectiveness more than the perfect-use effectiveness of the method when it's done in a trial like this.

So I think we do have to keep that in mind. The fact is that the landscape of contraceptive methods has been limited, and having more choices may inform the next drug in development, and I think we need to keep that in mind. I think that an arbitrary cutoff of what is effective enough concerns me. I'm not sure that we academics are the right people to make that call, especially those of us academics who don't have a contraceptive that we can use outside of condoms.

(Laughter.)

DR. D. EISENBERG: I mean, the fact of the matter is that I think if we are going to set a cutoff at which the FDA decides a contraceptive method is acceptable based on efficacy, we need to ask the people who are going to be using that method as their method of contraception.

So when I look at this, discuss the effectiveness and interpretation of results, it's good. I agreed with Dr. Esther Eisenberg that sometimes the enemy of good is better, and it's good.

DR. LEWIS: Dr. Jarugula?

DR. JARUGULA: I just wanted to offer one comment, a real comment, about the subgroup analysis on race and ethnicity. I think I've seen in the briefing book that the race and ethnicity analysis was done, and there was no difference. I was assuming that the body weights were adjusted for when the race and ethnicity analysis was done. So I just wanted to offer that.

DR. LEWIS: Thank you. Any other comments from the panel?

(No response.)

DR. LEWIS: Okay. Thank you.

On the first question of the effectiveness of AG200-15, including efficacy results for Study 23 related to study design and enrolled patient population, and interpretation of subgroup analyses by BMI, weight, and race/ethnicity, panel members agreed that certainly there were different levels of efficacy with respect to the Pearl index than was expected in this trial.

That is certainly different than much of the data that are out there on currently available, combined hormonal contraceptive methods. That might be acceptable to a lot of patients. It depends on what they are looking for in the way of choice and what kinds of criteria they're using to make their choice.

It was commented that certainly the LARC has set a very high level of expectations among some patients, but that's not a method that's going to be desirable for every patient. Most of the panel did talk about the fact that this trial has

reflected what might be expected of this product in 1 2 a population with a BMI that is what many of us are seeing today. 3 4 It's hard to interpret how that would compare to other products, except to note that when 5 we do get studies that look at what the clinical 6 pregnancy rate is in a real-world situation, it's 7 different, higher than what we see in a clinical 8 9 trial setting, and that may pose some challenges in interpreting -- in how patient recommendations are 10 made by a provider. 11 Anything else that people want to add? 12 13 (No response.) Okay. Let's move to discussion 14 DR. LEWIS: question 2, discuss the safety profile of AG200-15, 15 including interpretation of the venous 16 thromboembolism safety signal as it relates to 17 18 weight and body mass index, and interpretation of 19 the product tolerability, specifically cycle

MS. MILLER: Sabrina Miller, patient

Ms. Miller?

control.

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representative. The VTE is concerning for all CHCs, but for AG200-15, I'm not really convinced that it has a greater risks than the other options out there for non-obese patients.

B, the spotting during birth control is expected, but based on my knowledge of the data I'm seeing, 41 to 60 percent seemed a little extreme.

And as a patient, I'm not so sure that with that, I would choose this patch over others. But I think the patch method would be a deciding factor that would motivate my decision to choose over others if that wasn't the case.

In general, I do have a great concern over the 30 percent BMI risk over efficacy. I would recommend more labeling discussions on this if it were approved in postmarket, head-to-head safety studies against OC maybe.

DR. LEWIS: I'm sorry. Would you clarify?
You said recommend more efficacy decisions?

MS. MILLER: You had spoken about head-to-head and safety studies against OCs, postmarket, and I agree that that would definitely

1 be a recommendation if it were approved. Thank 2 you. DR. LEWIS: Dr. Ortel? 3 4 DR. ORTEL: Speaking about it from my perspective, which it seems like everybody I see 5 who's on oral contraceptives has had a VTE. 6 (Laughter.) 7 DR. LEWIS: Wow. 8 I would say that we have to be 9 DR. ORTEL: cautious in how we look at it because if we take 10 patients with a chronic risk factor, be it obesity, 11 be it If we know somebody has an inherited 12 thrombophilia, be it if we know they have some 13 14 other risk factor, and then we put something on top of it, we're going to increase that risk further, 15 we have to recognize that. 16 I don't feel like the data that we've seen 17 tells us that this is way out of proportion to what 18 19 I would expect to see in somebody with some other type of chronic risk factor that they've got 20 21 present, and it just mandates that you take the

time when you counsel a patient about the relative

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risk, about what can potentially happen, then you have to couch it with all of the other efficacy data, et cetera, as you talk about this individual choice. But I feel like you see what you would expect to see in a patient population that has an underlying risk factor for this event.

DR. LEWIS: Dr. Berenson?

DR. BERENSON: I don't think the cycle control is an issue because we see issues with cycle control with many methods, and that's very individualistic to the patient as to whether or not they can tolerate that. But when we talk about VTEs, we're also talking about PEs, and we have to remember that does carry a certain risk of death. That is the most serious concern that you can think of.

My comment on this is under the labeling.

Even with the proposed limitation of use, it does not have anything about the safety in patients with the BMI. It talks about reduced effectiveness, and I would think that when we get to that discussion, we would have to say, "and increased risk in

patients with a BMI over 30" if we do an LOU 1 indication. 2 Thank you. Dr. Esther 3 DR. LEWIS: 4 Eisenberg? 5 DR. E. EISENBERG: I agree with Dr. Berenson. I think that it's not clear whether 6 the 41 percent, or whatever that number was, is 7 spotting or bleeding, and many women can tolerate a 8 little bit of spotting periodically. And it could 9 be that that's the case, so I don't think that 10 that's an issue. 11 The other point is that the number of 12 headaches was much, much lower with this patch than 13 with other products, and that sometimes can be an 14 15 issue. But I do think that we really have to keep in mind first do no harm, and VTEs are a big 16 In the obese population, the addition of 17 problem. 18 any continuous hormonal contraception may increase 19 the risk, and I think that that's really an issue of concern and needs to be addressed. 20 21 DR. LEWIS: Thank you. Anyone else? (No response.) 22

DR. LEWIS: Okay. On the issue of the safety profile, including interpretation of the VTE safety signal as it relates to weight and body mass index, panel members understandably are quite concerned about the signal, but not necessarily to the point where it seems like it's unexpected.

It's very important, critical, to communicate this risk to the prescribing public, so labeling is really crucial, especially when it comes to talking about pulmonary embolus risk, as that's a fatal complication, potentially fatal.

The importance of the product tolerability in terms of spotting or bleeding, that's the common also to other kinds of hormonal contraceptives.

For some patients, that effect will be tolerable, whereas for others, it will not. Certainly, the magnitude of the effect is going to be important, whether it's spotting or bleeding, and that didn't come through clearly when we got the data. At any rate, it pales, so to speak, in terms of the potential safety signal of the VTE rate.

Any other comments?

1 (No response.) 2 DR. LEWIS: No. Okay. So now we come to the voting question. 3 4 the benefits of AG200-15 outweigh its risks to support the drug's approval for the prevention of 5 pregnancy? 6 If you vote yes, explain the rationale for 7 your vote and address the following, whether this 8 product should be approved for use in the general 9 population or a more narrowly defined patient 10 population, and how this product should be used 11 within the context of available contraceptive 12 therapies. If you vote no, explain the rationale 13 for your vote and provide any recommendations. 14 15 Now, before we do that, I want to make sure that people are clear with the question, and I'll 16 go over the electronic voting system in a moment. 17 18 Also, by way of process, once you vote, I'll be 19 asking each person individually to explain their rationale. 20 21 So first, is everyone clear on the question?

(No response.)

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             DR. LEWIS: No questions on the question?
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     Okay.
             We will be using an electronic voting
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      system. Please press the button on your microphone
     that corresponds to your vote. You will have about
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      20 seconds to vote. Please press the button
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      firmly. After you've made your selection, the
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      light might continue to flash. If you're unsure of
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     your vote or you want to change your vote, please
     press the corresponding button again before the
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     vote is closed.
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             Oh, I'm sorry. Dr. Margolis?
             DR. MARGOLIS: What does it mean to abstain?
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                          It means you're not sure whether
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             DR. LEWIS:
     you want to vote yes or no. You can't commit.
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              (Laughter.)
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             DR. LEWIS: Is that clear?
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             Any other clarifying questions?
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              (No response.)
             DR. LEWIS:
                          No? There's the question and we
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21
      can vote.
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              (Voting.)
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DR. LEWIS: Are the buttons clear to everybody? Okay.

MS. BHATT: The voting results, yes, 14; no, 1; abstain, 1.

DR. LEWIS: We're going to start on my left with Dr. Berenson, and we'll have you please explain the rationale for your vote.

DR. BERENSON: I voted yes because as a gynecologist, I feel women do need more choices, and the patch was very popular, and many of our younger patients don't have the full range because they are not willing to use some of the more invasive methods. So it is important to have more methods.

But I am concerned about the LOU because I feel the prescribers need very accurate information that they can convey to the patients. So I would recommend that we have an alternative indication that suggests that it should be used in patients with a BMI under 30 and to eliminate any language regarding a weight of 202, and to discuss that as decreased safety with that BMI in addition to

decreased efficacy. 1 Thank you. Dr. Christmas? 2 DR. LEWIS: DR. CHRISTMAS: I voted yes because I do 3 4 think that it adds a benefit or additional selection to the choices that we have presently. 5 felt that the safety and efficacy for most patients 6 was pretty similar, if not better than what we 7 have, especially if you compare it to the Ortho 8 Evra or Xulane patch. 9 I agree that there should be language that 10 describes the potential risks for patients with a 11 BMI over 30, and I think it should be specified to 12 be BMI and not weight, but both not only includes 13 efficacy but safety concerns regarding 14 thromboembolic events. 15 Thank you. Dr. Leslie? DR. LEWIS: 16 DR. LESLIE: Dr. Leslie. I voted no because 17 18 of my concern about the efficacy of this 19 contraceptive option in today's landscape. Ι absolutely agree that we need more options in our 20 21 communities for our patients and ones that fit the patient. 22

Our question today, though, is not if we need another transdermal option, we do; but it's if this is it -- and I am not at all certain that this is the correct one to add to our landscape, but I want to be exceedingly clear that the goal is the diversity of options for our patients who are immensely diverse.

I want to commend our researchers on their innovation and the goal of a safer and a set of varied options. But my concerns really have to do with the selection bias that I'm troubled about with the study, that 51 percent of the patients did not come or did not complete the study, and 90 percent compliance with an electronic diary was required.

I take care of immigrants, undocumented

Latino ladies, and there's no way they could

complete an electronic diary, although I commend

you for including 20 percent in your study. I'm

also reflecting some of the FDA worries that there

was no new efficacy data with Study 23, and that

they had concerns regarding the first two studies

that we really didn't get to review today.

I'm not concerned, at this point, by the safety data, but agree with the follow-up that needs to happen, but that wasn't the primary reason that I voted no today. My goal in medicine is to first do no harm, and I have concerns regarding the efficacy here and giving our patients a false sense of hope, when our expectations in the country have risen quite high for what we can offer them in terms of adequate contraception. Thank you.

DR. LEWIS: Thank you. Dr. Curtis?

DR. CURTIS: Kate Curtis. I voted yes, but it was a hard decision, and actually I had a lot of the same thoughts that were just reflected. I voted yes because I do think that the data we have about effectiveness do you suggest that this patch may be less effective than what we generally see for combined hormonal contraceptives.

We've talked about all the reasons why we may be seeing that Pearl index today, but we really don't have any idea how much that Pearl index reflects actual method effectiveness versus the

study design in this study population.

So I am concerned about effectiveness. I think the safety data and the tolerability data seem to be similar to what we would expect for CHCs. I do think that women need choices and, again, that women and their providers can make decisions if they have good information. So I am still very concerned about how the effectiveness information is going to be presented for normal weight women, as well as for women over normal weights.

I would be very discouraged if it just sort of got bundled as effectiveness with CHCs, or the message was this is another CHC and they all have the same effectiveness. I think that would be a disservice to women and misinformation. So, hopefully, there can be more conversations between that, the applicant and the FDA, about the best way to present the data that we have, which will be difficult because we couldn't come to a consensus about that today, but I think that's one place that needs some focus.

DR. LEWIS: Thank you. Dr. Esther Eisenberg?

DR. E. EISENBERG: I voted yes because this fills a need. Certainly for women with a BMI less than 30, the effectiveness is probably acceptable to many women, and there are other options for whom that effectiveness would not be acceptable. I am concerned about the safety in women with a BMI over 30, and as well as the effectiveness in women with a BMI that is above 30, probably above 35.

So I think that the use should be limited to women that are less than 30 with language that talks about both the effectiveness and safety in women that have a BMI that's over 30.

DR. LEWIS: Thank you. Dr. Drake?

DR. DRAKE: My thoughts align very closely with those of Dr. Berenson. Everything she said, I could recapitulate. I would also say that I would strongly recommend a well-done postmarketing study, specifically with the venous thromboembolism risk. That should be carried out, and that should be I would think required.

DR. LEWIS: Thank you. I also voted yes, largely along the same lines that Dr. Berenson suggested. I do think it's important to offer this choice, and hopefully additional products will come to market.

My only other thing that I would add is that the FDA has commented that this seems more like a 35-microgram dosage than an actual low-dose contraceptive, and I don't know how important that will be in the communications that go out in terms of the marketing and the indications. But certainly, that needs to be clarified, and I think it's really important to talk about what the safety profile is if the drug comes to market, and certainly in terms of communicating what the expected pregnancy rate is.

DR. BAUER: Doug Bauer. I also voted yes for all the reasons that have been stated. If the drug is approved, I know there will be lots of discussion between the sponsor and the FDA about the label. I just hope that those discussions include some discussion that, in fact, from an

efficacy standpoint, it's not just women with BMIs over 50, but rather some question about all overweight women. I hope there can be some nuance in the label that says something about the efficacy may be reduced in all overweight women, and particularly those over a BMI of 30. I would not exclude this from women over 30, though.

DR. SHAW: Hi. Pam Shaw. I voted yes, but it's a conditional yes, because if the LOU was not in place, I would not vote yes because I think there are more questions for the BMI over 30 group in terms of whether or not there is increased risk and how much. The efficacy is very underwhelming, with possibly 10 or these numbers that were quite large.

So I think that it's a conditional yes; that there will be an LOU. I really strongly believe that some language or a suggestion that effectiveness is decreasing with increasing BMI; that you're not saved if you're a BMI of 29.9. I think that's very important.

This issue that it's confusing to have the

202 versus the BMI, actually I think it would be great if the PK experts and those that understand drug absorption, and what it is about this

BMI -- is it the layers of fat or is it just the pure microgram per kilogram needed for efficacy, or you don't know -- I think that's what determines whether or not you have to put both the weight limit and the BMI limit, or one of them, and which one. So I think maybe that needs further discussion.

DR. LEWIS: Dr. Miller?

MS. MILLER: Sabrina Miller. I did vote yes. As a patient, the benefit that I can see is that it's a lower dose, TDS. It appears the risk-benefit is similar to other choices for non-obese patients, who have a history of being noncompliant or having application issues.

I would approve this for the non-obese patients with warnings on the contraindications or LOU label, however it is that you can offer that information. This may not meet that unmet need for a majority of Americans, but it's an option that we

need, I feel. My recommendation, those suggestions for continued studies, I would like to see you continue to move forward with that, reviews of obesity and CHCs, as well as long-term VTE risks.

Finally, the low dose may not fit, but the lower dose choice may. I would hope that the barriers of terminology here wouldn't interfere with giving product choices for patients who could benefit from this. Thank you.

DR. LEWIS: Thank you. Dr. Hunsberger?

DR. HUNSBERGER: Sally Hunsberger. I voted

yes. I think this data has clearly shown that

there's a relationship between the Pearl index and

BMI and weight. This is a little heresy, but as a

statistician, I hate the p-value of 0.05. I hate

that artificial cut. So again, when I saw the 5 as

a criteria, I kind of rubbed up against it and

thought, I don't know how we make that decision.

I think on the label, I would like to have a curve with confidence intervals, not just cutpoints of obese or non-obese. I would like to see a curve with confidence intervals, and I think if you

are a patient with a certain BMI and your confidence interval went up to 20, you might think differently than if it was at 10. So I think that's very important. I think the choice part of that, where you want to weigh out how much you want to gamble is important. I would like more data on safety of the VTE.

DR. LEWIS: Thank you. Dr. Margolis?

DR. MARGOLIS: Thank you. I was really excited to see abstain.

(Laughter.)

DR. MARGOLIS: So depending on the moment, it's dependent on whether I would have voted yes or no. I do believe choice is important, and I think that was all brought out by other speakers today and certainly by people from the community.

I do think that the 5 is too rigid, as what was just stated. But to be completely honest, I don't know what that number should be, and I feel like it's nearly impossible for us to make a decision on the efficacy, which is really what this is of this product.

Without knowing what that number should be, and without having additional groups like this, or studies to look at what patient preference actually is, or what's an acceptable rate of failure, I think it's nearly impossible to actually make a decision on the efficacy. And while this study did include more people and perhaps didn't game the system, it's still not an effectiveness study, and we really don't know how well it's going to work. It could be 10 or 15 percent by the time it's in the general population. The original study was designed with the 5; I mean, that's the way the sample size was set up, and I think there's something important to say about study design and having failed at that Normally, in conversations, if somebody fails to achieve the outcome that they designed the study for, we view the study as being a failure. So for all those reasons, I couldn't make a decision, and I'm happy that I didn't have to. (Laughter.)

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DR. LEWIS: Dr. David Eisenberg?

DR. D. EISENBERG: This was a lot harder than I thought it was going to be. When I read the briefing materials, I really thought I knew what my answer was going to be, and that is not where I landed. I've been back and forth between no, yes, and even when I found out abstain was an option. But I ended up with yes because I take care of patients who need contraceptive care, and there aren't enough choices out there.

I take care of people who are smart enough with accurate information in the counsel of their clinician, and it's our job as clinicians to distill these complicated concepts of confidence intervals and Pearl indices, to help patients understand what their personal risk is. I think we can do that, and I think patients can understand that, and patients are smart and capable of deciding what's best for them and their family.

Having that choice I think is where I landed on yes. And I will reiterate the things that both Dr. Hunsberger and Dr. Shaw said, that the dose-response curve that we see -- or that's

probably not the right term -- of BMI and decreasing efficacy needs to be displayed in a way that is more continuous than categorical.

Similarly, the dose-response curve and risk of thromboembolic event is likewise more of a continuous and categorical risk.

I think we need to keep that in mind when that package label is put together. I think the limitation of use idea is a good one, but I would agree that BMI is probably where we need be and not wait, and we can help patients understand what their BMI is.

Lastly, I will take the opportunity to say to the sponsor, not only how much I appreciate the tenacity they've had with making sure this gets to the goal line for women, but also the app that they were using for their electronic diary could be an easy patient support tool that many other companies have used with their products to ensure compliance.

If that is what helps us stay at a life table risk of 5 percent per year, because if it isn't there, it might be twice that or higher, I

think we should help patients be as successful as 1 2 And if the sponsor can help that with they can. something like an app for women who are getting 3 4 these prescriptions, that would be great. Thank you. Dr. Gagliardi? 5 DR. LEWIS: DR. GAGLIARDI: Yes. Hi. I voted yes. 6 7 voted yes because of the same reason most people voted yes, is that I think the more options you 8 have for a patient for birth control, the more likely you are to find something that they can use 10 and hopefully stick with. I do think that this is 11 12 an option that is problematic. It is an option 13 that is problematic from a safety standpoint, and it's also problematic from an efficacy standpoint. 14 I do think that we need further research. 15 am concerned, as has been mentioned by the previous 16 presenters, previous doctors, that BMI be 17 18 prominently displayed and preferably as a 19 continuous factor both for efficacy and for risks. DR. LEWIS: Thank you. Dr. Haider? 20 21 DR. HAIDER: I also voted yes for many of the reasons stated already, much of which was 22

stated by Dr. Eisenberg recently. I also thought this was a very challenging process and landed where I didn't think I would, reading the briefings and coming here. But I do think that with good information in the labeling, patients and providers can really do an appropriate job of conveying this message.

Many women after counseling for all methods of contraception still choose condoms, and that's perfectly okay; very low efficacy, but that's their choice. So I do think that this is really a move towards patient-centered, shared decision making with really good information for counseling, and I do think the obesity piece is really novel in the sense that it's being included.

Though I do think the limitation of use should be there, specifically for the safety and efficacy for that group, and probably using BMI or some continuum, I don't think we should restrict it and not make it available to obese women because, again, we have so many other methods. We don't know anything about obesity, and we are prescribing

those methods based on CDC eligibility criteria and et cetera.

So I don't think we should limit it, because once you start limiting it, then you're like closing off that population's access. Those are my comments.

DR. LEWIS: Okay. Thank you. Dr. Ortel?

DR. ORTEL: Thank you. I also voted yes for the reasons that have been stated around the table.

One thing I would say is that this meeting has made me very aware of the limitations of the data that we're actually working with, and whether or not new metrics should be developed for the next series of studies.

A Pearl of 5 that counts for everybody, obviously, doesn't seem to work, and it needs to vary by weight or some metric, something like that. I think that it's important to have choices. I do see a lot of patients who have chronic risk factors and they want to know what is safe that they can take, and they do want their options also. So being able to explain that to the individual

patient is important.

I agree. I don't think I would restrict it to weight, but people need to have a well-worded limitation of use statement in there that explains why you should think twice before doing it, for the patient who fits the criteria for obesity, et cetera.

DR. LEWIS: Thank you.

With that, I'm going to ask the FDA if they have any last comments before we adjourn.

DR. GASSMAN: I would just like to thank all the members of the committee for providing us with their thoughts and their advice to us. We will take all of this back, and we appreciate your taking time out of your busy schedules to come and discuss this because this is important.

Adjournment

DR. LEWIS: Thank you. Thank you to the FDA for providing us with the information they did.

Thank you to the sponsor for their thorough preparation and input during the meeting. And thank you, panel, for taking your responsibilities

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so seriously and being engaged throughout the whole
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      process.
               The meeting is adjourned.
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               (Whereupon, at 3:55 p.m., the meeting was
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      adjourned.)
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